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COVER NOTE

From:	Mr Piotr SERAFIN, Member of the European Commission
date of receipt:	28 October 2025
To:	Mr Nicolai WAMMEN, President of the Council of the European Union
No. Cion doc.:	BUDGET DEC(2025) 21
Subject:	Proposal for transfer of appropriations No DEC 21/2025 in Section III - Commission - of the general budget for 2025

Delegations will find attached document BUDGET DEC(2025) 21.

Encl.: BUDGET DEC(2025) 21



BRUSSELS, 28/10/2025

GENERAL BUDGET - 2025
SECTION III - COMMISSION TITLES: 13, 30

TRANSFER OF APPROPRIATIONS N° DEC 21/2025

FROM

CHAPTER - 1301 Support administrative expenditure of the "Security and Defence" cluster

ITEM - 13 01 02 01 Expenditure related to officials and temporary staff implementing the European Defence Fund — Research	Non-Diff	-400 000,00
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ITEM - 13 01 02 02 External personnel implementing the European Defence Fund — Research	Non-Diff	-175 000,00
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CHAPTER - 3001 Reserves for administrative expenditure

ARTICLE - 30 01 01 Administrative reserve	Non-Diff	-1 936 000,00
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TO

CHAPTER - 1303 European Defence Fund (EDF) — Research

ARTICLE - 13 03 01 Defence research	Commitments	2 511 000,00
	Payments	2 511 000,00

I. DECREASE

I.1

a) Heading

13 01 02 01 - Expenditure related to officials and temporary staff implementing the European Defence Fund — Research

b) Figures at 17/10/2025

	Non-Diff
1 Appropriations in budget (Initial Budget + AB)	6 792 659,00
2 Transfers	0,00
3 Total appropriations for the year (1+2)	6 792 659,00
4 Appropriations already used	6 392 659,00
5 Appropriations available (3-4)	400 000,00
6 Decrease proposed	400 000,00
7 Total appropriations up to year end (5-6)	0,00
8 Decrease as percentage of appropriations in budget (6/1)	5,89 %
9 Decrease, as a percentage of the final appropriations for the year, in the sum of transfers referred to in Article 30(1)(b) of the Financial Regulation	n/a

c) Receipts arising from recovery (carried over from previous year)

	Non-Diff
1 Appropriations available at start of the year	0,00
2 Appropriations available on 17/10/2025	0,00
3 Implementation rate [(1-2)/1]	n/a

d) Detailed grounds for the decrease

Making full use of the European Defence Fund (EDF) administrative line requires redeploying available appropriations towards the EDF operational research budget line where it will be possible to use them to finance projects from the 2025 calls. The surplus of EUR 0.4 million is due to less recruitments than initially anticipated at the start of the year as well as the fact that the average staff costs used for the salary estimates of the staff to be recruited were slightly higher than the real costs.

I. DECREASE

I.2

a) Heading

13 01 02 02 - External personnel implementing the European Defence Fund — Research

b) Figures at 17/10/2025

	Non-Diff
1 Appropriations in budget (Initial Budget + AB)	1 881 399,00
2 Transfers	0,00
3 Total appropriations for the year (1+2)	1 881 399,00
4 Appropriations already used	1 706 399,00
5 Appropriations available (3-4)	175 000,00
6 Decrease proposed	175 000,00
7 Total appropriations up to year end (5-6)	0,00
8 Decrease as percentage of appropriations in budget (6/1)	9,30 %
9 Decrease, as a percentage of the final appropriations for the year, in the sum of transfers referred to in Article 30(1)(b) of the Financial Regulation	n/a

c) Receipts arising from recovery (carried over from previous year)

	Non-Diff
1 Appropriations available at start of the year	0,00
2 Appropriations available on 17/10/2025	0,00
3 Implementation rate [(1-2)/1]	n/a

d) Detailed grounds for the decrease

Making full use of the European Defence Fund (EDF) administrative line requires redeploying available appropriations towards the EDF operational research budget line where it will be possible to use them to finance projects from the 2025 calls. The surplus of EUR 0.2 million is due to less recruitments than initially anticipated at the start of the year as well as the fact that the average staff costs used for the salary estimates of the staff to be recruited were slightly higher than the real costs.

I. DECREASE

I.3

a) Heading

30 01 01 - Administrative reserve

b) Figures at 17/10/2025

	Non-Diff
1 Appropriations in budget (Initial Budget + AB)	5 707 288,00
2 Transfers	-3 771 288,00
3 Total appropriations for the year (1+2)	1 936 000,00
4 Appropriations already used	0,00
5 Appropriations available (3-4)	1 936 000,00
6 Decrease proposed	1 936 000,00
7 Total appropriations up to year end (5-6)	0,00
8 Decrease as percentage of appropriations in budget (6/1)	33,92 %
9 Decrease, as a percentage of the final appropriations for the year, in the sum of transfers referred to in Article 30(1)(b) of the Financial Regulation	n/a

c) Receipts arising from recovery (carried over from previous year)

	Non-Diff
1 Appropriations available at start of the year	0,00
2 Appropriations available on 17/10/2025	0,00
3 Implementation rate [(1-2)/1]	n/a

d) Detailed grounds for the decrease

As the legal basis for the European Defence Industrial Programme (EDIP) will not be adopted before the end of 2025, the EUR 1.9 million credits in reserve on the administrative line in 2025 will not be used for this purpose. These credits were redeployed to the reserve from the European Defence Fund (EDF) operational line, and it is proposed to transfer them back to the source programme in order to finance projects from the 2025 calls.

II. INCREASE

II.1

a) Heading

13 03 01 - Defence research

b) Figures at 17/10/2025

	Commitments	Payments
1 Appropriations in budget (Initial Budget + AB)	392 284 982,00	301 804 982,00
2 Transfers (incl. transfers awaiting approval, i.e. DEC 15/2025)	0,00	-30 666 000,00
3 Total appropriations for the year (1+2)	392 284 982,00	271 138 982,00
4 Appropriations already used	30 066 410,19	74 862 227,62
5 Appropriations available (3-4)	362 218 571,81	196 276 754,38
6 Increase requested	2 511 000,00	2 511 000,00
7 Total appropriations up to year end (5+6)	364 729 571,81	198 787 754,38
8 Increase as percentage of appropriations in budget [6/1]	0,64 %	0,83 %
9 Increase, as a percentage of the final appropriations for the year, in the sum of transfers referred to in Article 30(1)(b) of the Financial Regulation	n/a	n/a

c) Receipts arising from recovery (carried over from previous year)

	Commitments	Payments
1 Appropriations available at start of the year	0,00	0,00
2 Appropriations available on 17/10/2025	0,00	0,00
3 Implementation rate [(1-2)/1]	n/a	n/a

d) Detailed grounds for the increase

The reinforcement of EUR 2.5 million will be used to finance projects from the European Defence Fund 2025 calls. The payment appropriations on this budget line were proposed to be reduced in the global transfer (DEC 15/2025). However, the proposed additional payment appropriations in this transfer can now be absorbed due to a new activity linked to Ukraine, for which a prefinancing will still be done this year.