



Brussels, 6 November 2025  
(OR. en)

14949/25

---

---

**Interinstitutional File:**  
**2025/0342 (NLE)**

---

---

**ECOFIN 1462**  
**UEM 532**  
**FIN 1301**

**ECB**  
**EIB**

**COVER NOTE**

---

From:	Secretary-General of the European Commission, signed by Ms Martine DEPREZ, Director
date of receipt:	4 November 2025
To:	Ms Thérèse BLANCHET, Secretary-General of the Council of the European Union

---

No. Cion doc.:	COM(2025) 675 final
Subject:	Proposal for a COUNCIL IMPLEMENTING DECISION amending Implementing Decision (EU) (ST 10160/21 INIT; ST 10160/21 ADD 1 REV 2) of 13 July 2021 on the approval of the assessment of the recovery and resilience plan for Italy

---

Delegations will find attached document COM(2025) 675 final.

---

Encl.: COM(2025) 675 final



EUROPEAN  
COMMISSION

Brussels, 4.11.2025  
COM(2025) 675 final

2025/0342 (NLE)

Proposal for a

**COUNCIL IMPLEMENTING DECISION**

**amending Implementing Decision (EU) (ST 10160/21 INIT; ST 10160/21 ADD 1 REV 2)  
of 13 July 2021 on the approval of the assessment of the recovery and resilience plan for  
Italy**

{SWD(2025) 348 final}

Proposal for a

## COUNCIL IMPLEMENTING DECISION

**amending Implementing Decision (EU) (ST 10160/21 INIT; ST 10160/21 ADD 1 REV 2) of 13 July 2021 on the approval of the assessment of the recovery and resilience plan for Italy**

THE COUNCIL OF THE EUROPEAN UNION,

Having regard to the Treaty on the Functioning of the European Union,

Having regard to Regulation (EU) 2021/241 of the European Parliament and of the Council of 12 February 2021 establishing the Recovery and Resilience Facility<sup>1</sup>, and in particular Article 20(1) thereof,

Having regard to the proposal from the European Commission,

Whereas:

- (1) Following the submission of the national recovery and resilience plan ('RRP') by Italy on 30 April 2021, the Commission proposed its positive assessment to the Council. On 13 July 2021, the Council approved the positive assessment by means of an implementing decision ('the Council Implementing Decision of 13 July 2021')<sup>2</sup>. The Council Implementing Decision of 13 July 2021 was amended by Council Implementing Decisions of 19 September 2023<sup>3</sup>, of 8 December 2023<sup>4</sup>, of 14 May 2024<sup>5</sup>, of 18 November 2024<sup>6</sup>, and of 20 June 2025<sup>7</sup>.
- (2) On 10 October 2025, Italy made a reasoned request to the Commission to make a proposal to amend the Council Implementing Decision of 13 July 2021 in accordance with Article 21(1) of Regulation (EU) 2021/241 on the grounds that the RRP is partially no longer achievable because of objective circumstances. On that basis, Italy has submitted an amended RRP.

### ***Amendments based on Article 21 of Regulation (EU) 2021/241***

- (3) The amendments to the RRP submitted by Italy because of objective circumstances concern 173 measures.

---

<sup>1</sup> OJ L 57, 18.2.2021, p. 17, ELI: <https://eur-lex.europa.eu/eli/reg/2021/241/oj>

<sup>2</sup> See documents ST 10160/21 INIT; ST 10160/21 ADD 1 REV 2 at <http://register.consilium.europa.eu> ST 12259/23 INIT.

<sup>3</sup> ST 16051/23 INIT; ST 16051/23 ADD 1; ST 16051/23 ADD 1 REV 1 (ga).

<sup>4</sup> ST 9399/24 INIT; ST 9399/24 ADD 1.

<sup>5</sup> ST 15114/24 INIT; ST 15114 ADD 1 REV 1.

<sup>6</sup> ST 9587/25 INIT; ST 9587/25 ADD 1.

<sup>7</sup>

- (4) Italy has explained that six measures are partially no longer achievable because of changes in market conditions, including unforeseen delays in supply affecting procurement procedures. This concerns: M2C2-25bis, M2C2-25ter, and M2C2-26 under Investment 4.2 (Development of Rapid Mass Transport systems); M2C2-35bis under Investment 4.4.2 (Strengthening of the regional public transport railway fleet with zero emission trains and universal service) under Mission 2, Component 2; M2C4-29 under Investment 4.1 (Investments in primary water infrastructures for the security of water supply) under Mission 2, Component 4; M4C1-30 under Reform 1.7 (Reform of student housing regulation and investment in student housing) under Mission 4, Component 1; M5C1-3, M5C1-4, and M5C1-5 under Reform 1 (ALMPs and Vocational Training) under Mission 5, Component 1; and M7-31 under Investment 11 (Strengthening of the regional public transport railway fleet with zero emission trains and universal service) under Mission 7. On this basis, Italy has requested that these measures be amended. The Council Implementing Decision of 13 July 2021 should be amended accordingly.
- (5) Italy has explained that nine measures are partially no longer achievable because of lack of or change in demand. This concerns: M1C3-28, M1C3-29, M1C3-32, M1C3-33, and M1C3-34 under Investment 4.2 (Funds for the competitiveness of tourism enterprise) under Mission 1, Component 3; M2C1-8 under Investment 2.3 (Innovation and mechanization in the agricultural and food sectors) under Mission 2, Component 1; M2C2-15 under Investment 3.3 (Hydrogen testing for road transport); M2C2-53 under Investment 5.2 (Hydrogen); M2C2-23 under Investment 4.1 (Investment in soft mobility (National Plan of Cycle Path)) under Mission 2, Component 2; M4C2-3bis under Investment 3.3 (Award of PhD scholarships in collaboration with enterprises and promote the hiring of researchers by companies) under Mission 4, Component 2; M7-33 and M7-34 under Investment 12 (Financial Instrument for the development of an international, industrial and R&D leadership in zero-emission buses); and M7-41 and M7-42 under Investment 15 (Transizione 5.0); and M7-45 under Investment 16 (Support to SMEs for self-production from renewable energy sources) under Mission 7. On this basis, Italy has requested that those measures be amended. The Council Implementing Decision of 13 July 2021 should be amended accordingly.
- (6) Italy has explained that four measures are partially no longer achievable because of high inflation. This concerns: M5C1-7 and M5C1-7bis under Investment 1 (Strengthening Public Employment Services (PES)) under Mission 5, Component 1; M5C2-8 under Investment 2 (Autonomy patterns for people with disabilities); M5C2-10 under Investment 3 (Housing First and Post Stations); and M5C2-14, M5C2-16, and M5C2-18 under Investment 5 (Urban Integrated Plans) under Mission 5, Component 2. On this basis, Italy has requested that those measures be amended. The Council Implementing Decision of 13 July 2021 should be amended accordingly.
- (7) Italy has explained that one measure is partially no longer achievable due to the occurrence of extreme weather events in autumn 2024 impacting ongoing reconstruction in the territories of Emilia Romagna, Tuscany, and Marche which had been affected by the May 2023 flood. This concerns: M2C4-11bis, M2C4-11ter, and M2C4-13 under Investment 2.1 (Measures for flood and hydrogeological risk reduction) under Mission 2, Component 4. On this basis, Italy has requested that this measure be amended. The Council Implementing Decision of 13 July 2021 should be amended accordingly.
- (8) Italy has explained that 52 measures have been amended to implement better alternatives in order to achieve their original ambition. This concerns: M1C1-23,

M1C1-144, M1C1-145, M1C1-146, M1C1-148, M1C1-149, M1C1-150, and M1C1-151 under Investment 1.4 (Digital services and citizen experience); M1C1-27 under Investment 1.3 (Data and interoperability); M1C1-25, M1C1-152, M1C1-153, M1C1-154, and M1C1-155 under Investment 1.6 (Digital transformation of large central administrations); M1C1-59ter, M1C1-62, and M1C1-63 under Reform 1.9 (Reform of the public administration); M1C1-72quinquies, M1C1-76, M1C1-77, M1C1-78, M1C1-79, M1C1-80, M1C1-81, M1C1-82, M1C1-83, M1C1-88, M1C1-89, M1C1-90, M1C1-91, M1C1-92, M1C1-93, M1C1-94, and M1C1-95 under Reform 1.11 (Reduction of late payments by public administrations and health authorities); M1C1-66 and M1C1-67 under Investment 1.9 (Provide technical assistance and strengthen capacity building for the implementation of the Italian recovery and resilience plan); M1C1-96, M1C1-97, M1C1-97bis, M1C1-98bis, and M1C1-99bis under Reform 1.10 (Reform of the public procurement legislative framework); M1C1-116 and M1C1-121 under Reform 1.12 (Reform of the tax administration); M1C1-117 and M1C1-118 under Reform 1.15 (Reform of public accounting rules); M1C1-119 and M1C1-120 under Reform 1.14 (Reform of the subnational fiscal framework); M1C1-147 under Investment 1.2 (Cloud enablement for local PA) under Mission 1, Component 1; M1C2-14bis and M1C2-14ter under Reform 3 (Rationalization and simplification of firms' incentives); M1C2-17 under Investment 3 (Fast internet connections (Ultra-Broadband and 5G)); M1C2-23, M1C2-24, and M1C2-25 under Investment 4 (Satellite Technology and Space economy) under Mission 1, Component 2; M1C3-9bis under Investment 4.1 (Digital Tourism Hub) under Mission 1, Component 3; M1C3-16 under Investment 2.1 (Attractiveness of small historic towns); M1C3-17 under Investment 2.2 (Protection and enhancement of rural architecture and landscape); M1C3-18 under Investment 2.3 (Programmes to enhance the identity of places: parks and historic gardens); M1C3-19 under Investment 2.4 (Seismic safety of place of places of worship, restoration of FEC heritage and shelters for art works) under Mission 1, Component 3; M2C1-9 under Investment 2.2 (Agri-solar Park); M2C1-10 under Investment 2.1 (Logistics plan for the agri-food, fishing and aquaculture, forestry, floriculture and plant nursery sectors); M2C1-12 under Investment 3.3 (Culture and awareness on environmental topics and challenges); M2C1-23 and M2C1-24 under Investment 3.4 (Fondo Rotativo Contratti di Filiera (FCF) to support supply-chains contracts for the agri-food, fishing and aquaculture, forestry, floriculture and plant nursery sectors) under Mission 2, Component 1; M2C2-3 and M2C2-5 under Investment 1.4 (Development of biomethane, according to criteria for promoting the circular economy); M2C2-10 and M2C2-11 under Investment 2.1 (Strengthening smart grids); M2C2-13 under Investment 2.2 (Interventions to increase the resilience of power grid); M2C2-17 under Investment 3.4 (Hydrogen testing for railway mobility) under Mission 2, Component 2; M2C2-30 under Investment 4.5 (Private and light commercial vehicle fleet renewal program with electric vehicles); M2C2-35 and M2C2-35ter under Investment 4.4.1 (Renewal of the regional public transport bus fleet with zero-emission buses); M2C2-36 under Investment 4.4.3 (Renewal fleet for the National fire brigade command); M2C2-40 under Investment 5.1 (Support to the production system for the Ecological Transition, Net Zero Technologies, and competitiveness and resilience of strategic supply chains); M2C2-45 under Investment 1.1 (Development of agri-voltaic systems); M2C2-46 and M2C2-47 under Investment 1.2 (Promotion of renewable energy sources for energy communities and jointly acting renewables self-consumers) under Mission 2, Component 2; M2C3-10 under Investment 3.1 (Promotion of efficient district heating) under Mission 2, Component 3; M2C4-32 under Investment 4.2 (Reduction of losses in water distribution networks, including digitization and monitoring of networks)

under Mission 2, Component 4; M3C1-25 and M3C1-26, and M3C1-27 under Reform 1.3 (Boosting the efficiency of railway infrastructure in Italy) under Mission 3, Component 1; M3C2-5bis under Investment 2.1 (Digitalisation of the logistic chain) under Mission 3, Component 2; M4C1-15bis under Investment 1.7 (Scholarships for University access); M4C1-18 under Investment 1.1 (Plan for nurseries and preschools and early childhood education and care services); M4C1-19 under Investment 3.2 (School 4.0: innovative schools, wiring, new classrooms and workshops); M4C1-21 under Investment 1.2 (Plan for the extension of full-time); M4C1-26 under Investment 3.3 (School building security and structural rehabilitation plan) under Mission 4 Component 1; M4C2-13, M4C2-14, M4C2-15, and M4C2-15bis under Investment 2.3 (Strengthening and sectorial/ territorial extension of technology transfer centres by industry segments) under Mission 4, Component 2; M5C1-16 under Investment 4 (Universal Civil Service) under Mission 5, Component 1; M5C1-10 and M5C1-11 under Reform 2 (Undeclared Work); M5C1-15 under Investment 3 (Strengthening the dual system); M5C1-19 under Investment 5 (Creation of women's enterprises) under Mission 5, Component 1; M5C2-6 under Investment 1 (Supporting vulnerable people and preventing institutionalization); M5C2-20 under Investment 6 (Innovation Programme for Housing Quality) under Mission 5, Component 2; M5C3-13 under Investment 1.4 (Infrastructural investments for the Special Economic Zone) under Mission 5, Component 3; M6C1-6 and M6C1-9 under Investment 1.2 (Home as the first place of care and telemedicine) under Mission 6 Component 1; M6C2-16 and M6C2-17 under Investment 2.2 (Development of technical-professional, digital and managerial skills of professionals in the healthcare system) under Mission 6, Component 2. On this basis, Italy has requested to amend the aforementioned measures. The Council Implementing Decision of 13 July 2021 should be amended accordingly.

- (9) Italy has explained that 83 measures have been amended to implement better alternatives that allow the administrative burden to be reduced and simplify the Council Implementing Decision, while still achieving the objectives of those measures. This concerns: M1C1-24 and M1C1-28 under Investment 1.7 (Basic digital skills); M1C1-26 under Investment 1.1 (Digital infrastructure); M1C1-38bis under Reform 1.8 (Digitalisation of Justice); M1C1-45, M1C1-47, and M1C1-48 under Reform 1.4 (Reform of civil justice); M1C1-46 under Reform 1.5 (Reform of criminal justice); the measure description under Investment 1.8 (Recruitment procedures for civil, criminal and administrative courts); the measure description under Reform 1.13 (Reform of the spending review framework) under Mission 1, Component 1; M1C2-3 under Investment 1 (Transition 4.0); M1C2-5 under Investment 6 (Investment in the Industrial Property System); M1C2-15 under Investment 2 (Innovation and technology of microelectronics) under Mission 1, Component 2; M1C3-1 and M1C3-2 under Investment 1.1 (Digital Strategy and Platforms for Cultural Heritage); M1C3-3 under Investment 1.2 (Removal of physical and cognitive barriers in museums, libraries and archives to enable wider access to and participation in culture); M1C3-5 under Investment 1.3 (Improve energy efficiency in cinema, theatres and museums); M1C3-21 under Investment 3.2 (Development of the film industry (Cinecittà project)); M1C3-36 under Investment 4.3 (Caput Mundi-Next Generation EU for touristic great events) under Mission 1, Component 3; M2C1-16 under Reform 1.2 (National Program for Waste Management); M2C1-17nonies under Reform 1.1 (National Strategy for Circular Economy) ; M2C1-19 under Investment 3.1 (Green islands); M2C1-21 under Investment 3.2 (Green Communities); the measure description under Investment 5.4 (Equity injection into the Green Transition Fund (“GTF”) managed by



CDP Venture Capital SGR) under Mission 2, Component 1; M2C2-19 under Investment 3.5 (Hydrogen Research and Development); M2C2-49 under Investment 3.1 (Production of Hydrogen in brownfield sites (Hydrogen Valleys)) under Mission 2, Component 2; M2C3-3 under Investment 2.1 (Strengthening of the Ecobonus for energy efficiency); M2C3-6 under Investment 1.1 (Construction of new schools through building replacement); M2C3-8 under Investment 1.2 (Construction of buildings, requalification and strengthening of public real estate assets partly or wholly used by the administration of justice) under Mission 2, Component 3; M2C4-6bis under Investment 3.2 (Digitization of national parks); M2C4-9 under Investment 1.1 (Implementation of an advanced and integrated monitoring and forecasting system); M2C4-20bis under Investment 3.1 (Protection and enhancement of urban and peri-urban forests); M2C4-23 under Investment 3.3 (Re-naturification of Po area); M2C4-25 under Investment 3.4 (Remediation of “orphan-sites soil”); M2C4-26 under Investment 3.5 (Restoration and protection of the seabed and marine habitats); M2C4-34bis and M2C4-35bis under Investment 4.3 (Investments in the resilience of the irrigation agrosystem for better management of water resources); M2C4-37 and M2C4-38 under Investment 4.4 (Investments in sewerage and purification) under Mission 2, Component 4; M3C1-5 and M3C1-6 under Investment 1.1 (High-speed railway connections to the South for passengers and freight); M3C1-9 under Investment 1.2 (High-speed lines in the North connecting to the rest of Europe); M3C1-11 under Investment 1.3 (Diagonal connections); M3C1-13 and M3C1-14 under Investment 1.4 (Introducing the European Rail Transport Management System (ERTMS)); M3C1-20 under Investment 1.8 (Upgrading railway stations (RFI management; in South); M3C2-6 under Investment 2.2 (Digitalization of air traffic management); M3C2-12 under Investment 2.3 (Cold ironing) under Mission 3 Component 2; M4C1-7 and M4C1-25 under Investment 1.4 (Extraordinary intervention aimed at the reduction of territorial gaps in I and II cycles of secondary school and at tackling school drop-out) ; M4C1-13 under Investment 2.1 (Integrated digital teaching and training on the digital transformation for school staff); M4C1-14ter under Reform 2.1 (Teachers’ recruitment); M4C1-16 and M4C1-17 under Investment 3.1 (New skills and new languages); M4C1-20 and M4C1-20bis under Investment 1.5 (Development of the tertiary vocational training system (ITS)); M4C1-22 under Investment 1.3 (School Sports Infrastructure Enhancement Plan); M4C1-23 and M4C1-23bis under Investment 3.4 (Teaching and advanced university skills); M4C1-24 under Investment 1.6 (Active orientation in school-university transition) under Mission 4, Component 1; M4C2-1bis under Investment 1.2 (Funding projects presented by young researchers); M4C2-2bis under Investment 2.2bis (Innovation Agreements); M4C2-6 and M4C2-7 under Investment 1.1 (Research Projects of Significant National Interest (PRIN)); M4C2-8 under Investment 1.3 (Partnerships extended to universities, research centers, companies and funding of basic research projects); M4C2-9 under Investment 1.4 (Strengthening research structures and supporting the creation of “national R&D leaders” on some Key Enabling Technologies); M4C2-16bis under Investment 3.1 (Fund for construction of an integrated system of research and innovation infrastructures); M4C2-18bis under Investment 1.5 (Establishing and strengthening of "innovation ecosystems for sustainability", building "territorial leaders of R&D); M4C2-22 under Investment 2.1 (IPCEI); the measure description under Investment 3.2 (Equity injection in the Digital Transition Fund (“DTF”) managed by CDP Venture Capital SGR) under Mission 4, Component 2; M5C1-14 under Investment 2 (Gender equality certification system) under Mission 5, Component 1; M5C2-12 under Investment 4 (Investments in projects of urban regeneration, aimed at reducing situations of marginalization and social

degradation); M5C2-22 under Investment 7 (The Sport and Social Inclusion project) under Mission 5, Component 2; M5C3-4 under Investment 1.1.2 (Territorial proximity health facilities); M5C3-9 under Investment 1.3 (Structured socio-educational interventions to combat educational poverty in the South supporting the Third Sector) under Mission 5, Component 3; M6C1-3 under Investment 1.1 (Community Health Houses to improve territorial health assistance); M6C1-11 under Investment 1.3 (Strengthening Intermediate Healthcare and its facilities (Community Hospitals)) under Mission 6, Component 1; M6C2-2 and M6C2-3 under Investment 2.1 (Strengthening and enhancement of the NHS biomedical research); M6C2-6, M6C2-8, and M6C2-9 under Investment 1.1 (Digital update of hospitals' technological equipment); M6C2-10 and M6C2-10bis under Investment 1.2 (Toward a safe and sustainable hospital); M6C2-11, M6C2-12, and M6C2-13 under Investment 1.3 (Strengthening of the technological infrastructure and of the tools for data collection, data processing, data analysis and simulation) under Mission 6, Component 2; M7-2 and M7-3 under Reform 1 (Streamlining permitting procedures for renewable energy); M7-5 under Reform 2 (Reduction of Environmental Harmful Subsidies); M7-6 under Reform 3 (Reduction of the costs of connection to the gas network of biomethane); M7-10 under Reform 5 (Plan for new Skills – Transitions); M7-11 under Investment 1 (Scaled-up measure: Strengthening smart grids); M7-12 under Investment 2 (Scale-up measure: Interventions to increase the resilience of power grid); M7-13 under Investment 3 (Scale-up measure: Production of Hydrogen in brownfield sites (Hydrogen Valleys)); M7-15 under Investment 4 (Tyrrhenian link); M7-17 under Investment 5 (SA.CO.I 3); M7-22, M7-23, and M7-24 under Investment 7 (Smart National Transmission Grid); M7-25, M7-26, M7-27, and M7-28 under Investment 8 (Sustainable, circular and secure supply of Critical Raw Materials); M7-30 under Investment 10 (Pilot project on skills “Crescere Green”); M7-37 under Investment 13 (Adriatic Line Phase 1 (Sulmona compressor station and Sestino-Minerbio gas pipeline)); M7-39 under Investment 14 (Cross-border gas export infrastructure); and the measure description under Investment 17 (Financial instrument for energy renovations of public residential housing) under Mission 7.

- (10) Italy has requested that eight measures be removed due to objective circumstances. This concerns: M2C1-17bis, M2C1-17ter, M2C1-17quater, M2C1-17quinquies, M2C1-17sexies, M2C1-17septies, M2C1-17octies under Investment 1.2 (Circular economy “flagship” projects removed) under Mission 2, Component 1; M2C2-51 under Investment 3.2 (Hydrogen Use in hard-to-abate industry); M3C1-16 under Investment 1.5 (Strengthening metropolitan nodes, inter-regional and regional railway lines); M3C1-18 under Investment 1.6 (Strengthening Regional lines – Upgrading of regional railways (management RFI); M3C1-17 under Investment 1.7 - Upgrading, electrification and resilience of railways in the South; M3C1-23 and M3C1-24 under Investment 1.9 (Inter-regional connections) under Mission 3, Component 1; M7-18, M7-19, M7-20, and M7-21 under Investment 6 (Cross-border electricity interconnection projects between Italy and neighbouring countries) under Mission 7; and M7-29 under Investment 9 (Scale-up measure: provide technical assistance and strengthen capacity building for the implementation of the Italian recovery and resilience plan) under Mission 7. The Council Implementing Decision of 29 October 2021 should be amended accordingly.
- (11) Following the removal and decrease in the level of implementation of measures in accordance with Article 21 of Regulation (EU) 2021/241, Italy has requested to use the resources freed up by the removal of measures and decrease in the level of their implementation. On this basis, Italy has requested that ten new measures be added.



This concerns: M1C2-30 and M1C2-31 under Investment 7 (National Connectivity Fund); M1C2-32 and M1C2-33 under Investment 8 (InvestEU Member State Compartment); M1C2-34 under Investment 9 (Scale-up measure: Transition 4.0) under Mission 1, Component 2; M2C1-26 and M2C1-27 under Investment 4 (Agri-Solar Park Facility) under Mission 2, Component 1; M2C4-39 and M2C4-40 under Investment 4.5 (Grant scheme for investments on water infrastructure) under Mission 2, Component 4; M3C1-28 under Investment 1.10 (Strengthening metropolitan nodes, interregional and regional railway lines) under Mission 3, Component 1; M4C1-31 and M4C1-32 under Investment 5 (Student housing fund) under Mission 4, Component 1; M4C2-4bis under Reform 1.2 (Three-year plan for the financing of research activities) under Mission 4 Component 2; M5C3-14 under Investment 1.5 (Tax Credit Scheme for Investments in Southern Italy and the Special Economic Zone (SEZ)) under Mission 5, Component 3; and M7-50 under Investment 18 (Scale-up measure: Private and light commercial vehicle fleet renewal program with electric vehicles) under Mission 7. In addition, Italy has requested to increase the level of implementation of seven measures. This concerns: M2C1-16quater under Investment 1.1 (Implementation of new waste management plants and modernization of existing plants and circular economy “flagship” projects); M2C1-9 under Investment 2.2 (Agri-solar Park); M2C1-23 and M2C1-24 under Investment 3.4 (Fondo Rotativo Contratti di Filiera (FCF) to support supply-chains contracts for the agri-food, fishing and aquaculture, forestry, floriculture and plant nursery sectors); M2C2-17 under Investment 3.4 (Hydrogen testing for railway mobility); M2C2-40 under Investment 5.1 (Support to the production system for the Ecological Transition, Net Zero Technologies, and competitiveness and resilience of strategic supply chains) under Mission 2, Component 2; M4C1-15bis under Investment 1.7 (Scholarships for University access); M5C3-13 under Investment 1.4 (Infrastructural investments for the Special Economic Zone). On this basis, Italy has requested that the level of implementation of five measures be increased and that ten new measures be added.

### ***Distribution of milestones and targets***

- (12) The distribution of milestones and targets in instalments should be amended to take into account the amendments to the RRP and the indicative timeline presented by Italy.

### ***Commission’s assessment***

- (13) The Commission has assessed the amended RRP against the assessment criteria laid down in Article 19(3) of Regulation (EU) 2021/241.
- (14) The Commission considers that the amendments put forward by Italy do not affect the positive assessment of the RRP set out in the Council Implementing Decision of 13 July 2021 regarding the relevance, effectiveness, efficiency and coherence of the RRP against the assessment criteria laid down in Article 19(3) of Regulation (EU) 2021/241 points (a), (b), (c), (d), (g), (h), (j) and (k).

### ***Contribution to the REPowerEU objective***

- (15) In accordance with Article 19(3), point (da), of and Annex V, criterion 2.12, to Regulation (EU) 2021/241, the REPowerEU chapter is expected to effectively contribute to a large extent (rating A) to energy security, the diversification of the Union’s energy supply, an increase in the uptake of renewables and in energy efficiency, an increase of energy storage capacities or the necessary reduction of dependence on fossil fuels before 2030.

- (16) The amendments concerning Investment 6, Cross-border electricity interconnection projects between Italy and neighbouring countries, Investment 9, Scale-up measure: provide technical assistance and strengthen capacity building for the implementation of the Italian recovery and resilience plan Investment 12, Financial Instrument for the development of an international, industrial and R&D leadership in zero-emission buses, Investment 15, Transizione 5.0, as well as the implementation of the new Investment 18 – Scale-up Private and light commercial vehicle fleet renewal program with electric vehicle do not change the overall assessment that implementation of the measures included in the REPowerEU chapter are expected to contribute, in particular, to supporting the objectives in Article 21c(3), points (a), (b), (c), (d), (e) and (f), of Regulation (EU) 2021/241.

***Measures having a cross-border or multi-country dimension or effect***

- (17) In accordance with Article 19(3), point (db), of and Annex V, criterion 2.13, to Regulation (EU) 2021/241, the measures included in the REPowerEU chapter are expected to a large extent (rating A) to have a cross-border or multi-country dimension or effect.
- (18) Eight measures included in Italy's REPowerEU chapter have a cross-border or multi-country dimension or effect, including cross border electricity and gas infrastructure, and investments aiming to improve the capacity of the grid to transport electricity or gas northwards and that therefore have a multi-country dimension. The removal of Investment 6 (Cross-border electricity interconnection projects between Italy and neighbouring countries) does not change the previous assessment of this criterion as the remaining measures in the REPowerEU chapter having a cross-border or multi-country dimension or effect contribute to a large extent to securing energy supply in the Union as a whole, by improving the capacity of the grid to transport electricity or gas towards other Member States and having therefore a multi-country dimension.
- (19) Following the removal of Investment 6 from the REPowerEU chapter and the other amendments to the REPowerEU chapter, the estimated costs of the measures that have a cross-border or multi-country dimension or effect account for a total of EUR 1 863 200 000, representing [25.8] % of the total estimated costs of the REPowerEU chapter. While the estimated costs of those measures account for an amount that represents less than 30 % of the estimated costs of all measures included in the REPowerEU chapter, other measures included in the REPowerEU chapter still address better the objectives set out in Article 21c(3) of Regulation (EU) 2021/241 by contributing to tackling Italy's immediate and long-term energy transition goals, maximising the impact on energy efficiency and decarbonisation.

***Contribution to the green transition including biodiversity***

- (20) In accordance with Article 19(3), point (e), of and Annex V, criterion 2.5, to Regulation (EU) 2021/241, the amended RRP contains measures that contribute to a large extent (rating A) to the green transition, including biodiversity, or to addressing the challenges resulting therefrom. The measures supporting climate objectives account for an amount which represents 37.1 % of the amended RRP's total allocation and 74.8 % of the total estimated costs of measures in the REPowerEU chapter calculated in accordance with the methodology set out in Annex VI to Regulation (EU) 2021/241. In accordance with Article 17 of Regulation (EU) 2021/241, the amended RRP is consistent with the information included in the National Energy and Climate Plan 2021-2030.

- (21) The amendments to the contribution to the green transition relate to the decrease in allocation for a number of measures across several missions and components. The reduction was partially off-set by a number of new investments and measures with an increased level of implementation. The decrease in allocation concerned Investment 4.2 (Funds for the competitiveness of tourism enterprise) under Mission 1, Component 3. The increase in Investment 1.1 (Implementation of new waste management plants and modernization of existing plants), Investment 3.4 (Fondo Rotativo Contratti di Filiera (FCF) to support supply-chains contracts for the agri-food, fishing and aquaculture, forestry, floriculture and plant nursery sectors), together with the increase in allocation of Investment 2.2 (Agri-solar Park) and the creation of Investment 4 (Agri-solar Park Facility) partially offset the decrease in Investment 1.2 (Circular economy “flagship” projects), Investment 2.1 (Logistics plan for the agri-food, fishing and aquaculture, forestry, floriculture and plant nursery sectors) under Mission 2, Component 1. Under Mission 2, Component 2, there was a decrease of Investment 1.2 (Promotion of renewable energy sources for energy communities and jointly acting renewables self-consumers), Investment 1.4 (Development of biomethane, according to criteria for promoting the circular economy), Investment 4.1 (Investment in soft mobility - National Plan of Cycle Path), Investment 4.2 (Development of Rapid Mass Transport systems), Investment 4.3 (Installation of charging infrastructures), Investment 4.4.2 (Renewal of the regional public transport railway fleet with clean fuels trains and universal service), , Investment 5.2 (Hydrogen), and an increase of Investment 3.4 (Hydrogen testing for railway mobility) and Investment 5.1 (Net Zero Technologies), as well as the new investment 4.5 (Grant scheme for investments on water infrastructures); finally the reduction of Investment 4.5 (Private and light commercial vehicle fleet renewal program with electric vehicles) was more than compensated by the scale up Investment 18 (Scale-up - Private and light commercial vehicle fleet renewal program with electric vehicles) under Mission 7. Under Mission 2, Component 3, there was the decrease of Investment 3.1 (Promotion of efficient district heating), whereas Mission 2, Component 4, saw a decrease of Investment 2.1 (Measures for flood and hydrogeological risk reduction) and of Investment 4.1 (Investments in primary water infrastructures for the security of water supply). A new Reform 1.3 (ROSCO) was set up under Mission 3, Component 1. Investment 6 under Mission 5, Component 2 (Innovation Programme for Housing Quality) registered an increase of its climate tagging, while Investment 5.3 under Mission 5, Component 3 (Infrastructural investments for the Special Economic Zone) had an increase in its allocation. Finally under Mission 7, there was a reduction of the envelope for Investment 11 (Scale-up: Strengthening of the regional public transport railway fleet with zero emission trains and universal service) and Investment 15 (Transizione 5.0), while Investment 6 (Cross-border electricity interconnection projects between Italy and neighbouring countries), Investment 9 (Scale-up measure: provide technical assistance and strengthen capacity building for the implementation of the Italian recovery and resilience plan), and Investment 12 (Grant Scheme for the development of an international, industrial and R&D leadership in electric buses) were defunded.
- (22) Overall, the measures in the amended RRP continue to significantly contribute to Italy’s green transition. Due to the differing climate tagging content of the increased measure and the decreased measures, the amendments to Italy’s RRP entail a net decrease in the overall contribution to the climate target of the RRP by 2.4 percentage points to 37.1 % from 39.5 %. The scope of these amendments does not change the overall assessment of this criterion.

### ***Contribution to the digital transition***

- (23) In accordance with Article 19(3), point (f), of and Annex V, criterion 2.6, to Regulation (EU) 2021/241, the amended RRP contains measures that contribute to a large extent (rating A) to the digital transition or to addressing the challenges resulting from it. The measures supporting digital objectives account for an amount which represents 26.5 % of the amended RRP's total allocation calculated in accordance with the methodology set out in Annex VII to that Regulation. The increase in allocation concerns the following measures: M1C2 Investment 9 (Transition 4.0 – Scale-up); M2C1 Investment 3.4 (Fondo Rotativo Contratti di Filiera (FCF) to support supply-chains contracts for the agri-food, fishing and aquaculture, forestry, floriculture and plant nursery sectors); M5C1 Investment 4 (Universal Civil Service); M1C2 Investment 7 (National Connectivity Fund) The decrease in allocation concerns the following measures: M1C1 Investment 1.4 (Digital services and citizens' experience); M1C2 Investment 3 (Fast Internet Connections (Ultra Broadband and 5G); M2C1 Investment 2.1 (Logistics plan for the Agri-Food, fishing and aquaculture, forestry, floriculture, and plant nursery sectors); M2C1 Investment 2.3 (Innovation and mechanization in the agricultural and food sectors); M4C2 Investment 3.3 (Award of PhD scholarships in collaboration with enterprises and promote the hiring of researchers by companies); M5C1 Reform 1 (ALMPs and Vocational Training); M5C2 Investment 2 (Autonomy patterns for people with disabilities).
- (24) Overall, the measures in the amended RRP further contribute to Italy's digital transition: due to the differing digital tagging content of the increased measure and the decreased measures, the amendments to Italy's RRP entail a net increase in the overall contribution to the digital target of the RRP by 1 percentage points to from 25.5 %. The limited scope of these amendments does not change the overall assessment of this criterion.

### ***Costing***

- (25) In accordance with Article 19(3), point (i), of and Annex V, criterion 2.9, to Regulation (EU) 2021/241, the justification provided in the amended RRP on the amount of the estimated total cost of the RRP is to a medium extent (rating B) reasonable and plausible, is in line with the principle of cost efficiency and is commensurate to the expected national economic and social impact.
- (26) The amount of the estimated total cost of the amended RRP is in line with the nature and type of the envisaged reforms and investments. As a result, cost estimates for most of the measures in the amended RRP are deemed reasonable and plausible. Italy has provided sufficient information and evidence that the amount of the estimated total cost is not covered by existing or planned Union financing. Finally, the estimated total cost of the amended RRP is in line with the principle of cost efficiency and commensurate with the expected national economic and social impact. Therefore, a rating B is warranted for the amended RRP.

### ***Any other assessment criteria***

- (27) The Commission considers that the amendments put forward by Italy do not affect the positive assessment of the RRP set out in the Council Implementing Decision of 13 July 2021 on the approval of the assessment of the RRP for Italy regarding the relevance, effectiveness, efficiency and coherence of the RRP against the assessment criteria laid down in Article 19(3), points (a), (b), (c), (d), (g), (h), (j) and (k).

### ***Measures supporting investment operations contributing to the objectives of the Strategic Technologies for Europe Platform (STEP)***



- (28) In accordance with Article 4(4) of Regulation (EU) 2024/795 of the European Parliament and of the Council of 29 February 2024 establishing the Strategic Technologies for Europe Platform (STEP)<sup>8</sup>, Italy considered as a matter of priority projects that have been awarded a Sovereignty Seal pursuant to Article 4(1) of Regulation (EU) 2024/795. However, Italy considered that no project having been awarded a Sovereignty Seal was to be included in the amended RRP given that the evaluation of the compliance of such projects with Regulation (EU) 2021/241 and with state aid rules is ongoing.

### ***Positive assessment***

- (29) Following the positive assessment by the Commission of the amended RRP, with the finding that the RRP satisfactorily complies with the criteria for assessment set out in Regulation (EU) 2021/241, in accordance with Article 20(2) of and Annex V to that Regulation, the reforms and investment projects necessary for the implementation of the amended RRP, the relevant milestones, targets and indicators, and the amount made available from the Union for the implementation of the amended RRP should be set out.
- (30) This Decision should be without prejudice to procedures relating to distortions of the operation of the internal market that may be undertaken, in particular under Articles 107 and 108 of the Treaty on the Functioning of the European Union. It does not override the requirement for Member States to implement the measures in accordance with Union and national law and, in particular, to notify instances of potential State aid to the Commission under Article 108 of the Treaty.

### ***Financial contribution***

- (31) The estimated total costs of Italy's amended RRP is EUR 194 435 381 164. As the amount of the estimated total cost of the amended RRP is higher than the updated maximum financial contribution available for Italy, the financial contribution determined in accordance with Article 4a of Regulation (EU) 2021/1755 of the European Parliament and of the Council<sup>9</sup>, and with Article 20(4) and Article 21a(6) of Regulation (EU) 2021/241 that is allocated for Italy's amended RRP should be equal to EUR 71 779 623 788. Therefore, the financial contribution made available to Italy remains unchanged.

### ***Loans***

- (32) The loan support made available to Italy amounting to EUR 122 601 810 400 remains unchanged.
- (33) The Council Implementing Decision of 13 July 2021 should therefore be amended accordingly. For the sake of clarity, the Annex to the Council Implementing Decision of 13 July 2021 should be replaced entirely,

HAS ADOPTED THIS DECISION:

### **Article 1**

---

<sup>8</sup> Regulation (EU) 2024/795 of the European Parliament and of the Council of 29 February 2024 establishing the Strategic Technologies for Europe Platform (STEP) (OJ L, 2024/795, 29.2.2024, ELI: <http://data.europa.eu/eli/reg/2024/795/oj>).

<sup>9</sup> Regulation (EU) 2021/1755 of the European Parliament and of the Council of 6 October 2021 establishing the Brexit Adjustment Reserve (OJ L 357, 8.10.2021, p. 1, ELI: <http://data.europa.eu/eli/reg/2021/1755/oj>).



*Approval of the assessment of the RRP*

The assessment of the amended RRP of Italy on the basis of the criteria provided for in Article 19(3) of Regulation (EU) 2021/241 is approved.

*Article 2  
Amendments*

The Council Implementing Decision of 13 July 2021 on the approval of the assessment of the recovery and resilience plan for Italy is amended as follows:

the Annex to the Council Implementing Decision of 13 July 2021 on the approval of the assessment of the recovery and resilience plan for Italy is replaced by the text set out in the Annex to this Decision.

*Article 3  
Addressee*

This Decision is addressed to the Italian Republic.

Done at Brussels,

*For the Council  
The President*