



Council of the European Union
General Secretariat

Brussels, 19 November 2025

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NOTICE OF MEETING AND PROVISIONAL AGENDA

COUNCIL OF THE EUROPEAN UNION
(Justice and Home Affairs)
Europa building, Brussels
8 and 9 December 2025 (09:00, 09:30)

Format 1+2+1 (+2 in listening room)

MONDAY, 8 DECEMBER 2025 (09.00)

HOME AFFAIRS

Adoption of the agenda

(poss.) Approval of "A" items

- a) Non-legislative list
- b) Legislative list (Public deliberation in accordance with Article 16(8) of the Treaty on European Union)

POLITICAL GOVERNANCE OF THE SCHENGEN AREA ('SCHENGEN COUNCIL')

Legislative deliberations

(Public deliberation in accordance with Article 16(8) of the Treaty on European Union)

Regulation establishing a common system for the return of third-country nationals staying illegally in the EU
General approach



Non-legislative activities

Overall state of the Schengen area
Implementation of Schengen Council cycle priorities:
Securing our external borders
Exchange of views

Implementation of interoperability: post-2026 roadmap
Approval

OTHER HOME AFFAIRS ISSUES

Legislative deliberations

(Public deliberation in accordance with Article 16(8) of the Treaty on European Union)

Regulation establishing a list of safe countries of origin at Union level 
General approach


Regulation amending Regulation (EU) 2024/1348 as regards the 
application of the ‘safe third country’ concept
General approach

Regulation on the Union Civil Protection Mechanism (UCPM) and 
Union support for Health Emergency Preparedness and Response
Progress Report

Any other business
Current legislative proposals
Information from the Presidency

Non-legislative activities

Implementation of the Pact on Migration and Asylum

- a) The European Annual Asylum and Migration Report
State of play
- b) Council Implementing Decision on establishing the Annual 
Solidarity Pool for 2026
Political agreement

The impact of the current geopolitical environment on the EU's
internal security^{1 2}
Exchange of views

Countering security challenges: assessment by the European domestic
intelligence and security services*^{1 2 3}
State of play



C-UE/EU-C

The fight against drug trafficking and organised crime⁴
State of play

Any other business

- a) EU Drugs Strategy and EU Action Plan against drug
trafficking
Information from the Commission
- b) Access to data for effective law enforcement
Information from the Presidency
- c) EU-Western Balkans ministerial forum on Justice and Home
Affairs (Sarajevo, 30-31 October 2025)
Debrief by the Presidency
- d) EU-US ministerial meeting on Justice and Home Affairs
(Washington, DC)
Information from the Presidency
- e) Work programme of the incoming Presidency
Presentation by Cyprus

TUESDAY, 9 DECEMBER 2025 (09.30)

JUSTICE

Legislative deliberations

(Public deliberation in accordance with Article 16(8) of the Treaty on European Union)

Any other business
Current legislative proposals
Information from the Presidency

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- ¹ Exceptionally in the presence of the Schengen associated Countries.
 - ² In the presence of the European agencies Europol and Frontex.
 - ^{*} Electronic devices must be kept outside. Format 1+0.
 - ³ In the presence of the Director General of the Security and Intelligence Service (PET) of Denmark.
 - ⁴ In the presence of the European agencies EUDA and Europol.

Non-legislative activities

Way forward for a simplified application of the General Data Protection Regulation (GDPR)

State of play

Conclusions on model provisions for EU criminal law

Approval

Russia's war of aggression against Ukraine: fight against impunity ⁵

Exchange of views

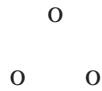
The fight against drug trafficking and organised crime

State of play

Any other business

- a) EU drugs strategy and EU Action Plan against drug trafficking
Information from the Commission
- b) Access to data for effective criminal investigations
Information from the Presidency
- c) EU-Western Balkans ministerial forum on Justice and Home Affairs (Sarajevo, 30-31 October 2025)
Debrief by the Presidency
- d) EU-US ministerial meeting on Justice and Home Affairs (Washington, DC)
Information from the Presidency
- e) Digital justice and judicial training strategies
Information from the Commission
- f) 2025 Charter report: taking stock of the implementation of the strategy to strengthen the application of the Charter of Fundamental Rights in the EU
Information from the Commission
- g) Bridging the Gap: Investigative Measures for Cross-Border Asset Recovery in the Execution Phase
Information from Belgium
- h) Work programme of the incoming Presidency
Presentation by Cyprus

⁵ In the presence of the European agency Eurojust.



In the margins of the Council of the European Union:

MONDAY, 8 DECEMBER 2025 – approx. 11:45

Meeting of the SCHENGEN MIXED COMMITTEE

POLITICAL GOVERNANCE OF THE SCHENGEN AREA ('SCHENGEN COUNCIL')

Overall state of the Schengen area ⁶

Implementation of Schengen Council cycle priorities:

Securing our external borders

Exchange of views

Implementation of interoperability: post-2026 roadmap ⁷

Exchange of views

Regulation establishing a common system for the return of third-country nationals staying illegally in the EU



Policy debate

Any other business

Current legislative proposals

Information from the Presidency



First reading



Restricted item



Item based on a Commission proposal

⁶ In the presence of the European agencies EUAA, eu-LISA, Europol and Frontex.

⁷ In the presence of the European agency eu-LISA.