



Brussels, 20 November 2025
(OR. en)

Interinstitutional File:
2025/0371 (NLE)

15678/25
ADD 2

ECOFIN 1557
UEM 563
FIN 1410

ECB
EIB

COVER NOTE

From:	Secretary-General of the European Commission, signed by Ms Martine DEPREZ, Director
date of receipt:	19 November 2025
To:	Ms Thérèse BLANCHET, Secretary-General of the Council of the European Union

No. Cion doc.:	SWD(2025) 374 final
Subject:	COMMISSION STAFF WORKING DOCUMENT Updated climate tracking and digital tagging of the Recovery and Resilience Plan of Latvia Accompanying the document Proposal for a COUNCIL IMPLEMENTING DECISION amending the Implementing Decision of 13 July 2021 on the approval of the assessment of the recovery and resilience plan for Latvia

Delegations will find attached document SWD(2025) 374 final.

Encl.: SWD(2025) 374 final



EUROPEAN
COMMISSION

Brussels, 19.11.2025
SWD(2025) 374 final

COMMISSION STAFF WORKING DOCUMENT

**Updated climate tracking and digital tagging of the Recovery and Resilience Plan of
Latvia**

Accompanying the document

Proposal for a COUNCIL IMPLEMENTING DECISION

**amending the Implementing Decision of 13 July 2021 on the approval of the assessment
of the recovery and resilience plan for Latvia**

{COM(2025) 717 final}

EXECUTIVE SUMMARY

The modifications submitted by Latvia under Article 21(1) of Regulation (EU) 2021/241 affect 75 measures in total. Latvia requested to modify these 75 measures due to objective circumstances.

In addition, the proposed amendments to the Latvian Recovery and Resilience Plan aim to adapt the plan in line with the Communication from the Commission to the European Parliament and the Council “NextGenerationEU – the Road to 2026”¹.

Based on the assessment of the submitted modifications, the Latvian modified plan receives an A-rating on all criteria except for costing, where the plan receives a B-rating (unchanged from the original plan assessment).

(1) Balanced Response	(2) CSRs	(3) Growth, jobs...	(4) DNSH	(5) Green target	(6) Digital target	(7) Lasting impact	(8) M & T	(9) Costing	(10) Control Systems	(11) Cohe- rence	(12) REPower EU	(13) Cross- border
A	A	A	A	A (38.05%)	A (22.75%)	A	A	B	A	A	A	A

¹ 4.6.2025 COM(2025) 310 final

Updated climate tracking and digital tagging of the Recovery and Resilience Plan of Latvia

The table below presents the detailed application of the climate tracking and digital tagging methodologies set out respectively in Annexes VI and VII to Regulation (EU) 2021/241 in the modified Latvian recovery and resilience plan.

Int. Field = intervention field.

Coeff. = Coefficient for the calculation of support to climate change objectives and to digital transition, on the basis of Annex VI and Annex VII of the RRF Regulation.

*New or revised measures are marked **in yellow** to distinguish them from the unchanged measures in the RRP.*

Measure/ Sub-Measure ID	Measure/Sub-Measure Name	Budget (EUR m)	Climate		Digital	
			Int. Field	Coeff. %	Int. Field	Coeff. %
1.1.1.r.	A sustainable transport system	-	-	-	-	-
1.1.1.i.	Improving Riga metropolitan transport infrastructure	-	-	-	-	-
1.1.1.1.i.1	Competitive rail passenger transport within the common public transport system of the city of Riga sub1	114.62	078	40%	-	-
1.1.1.1.i.2	Competitive rail passenger transport within the common public transport system of the city of Riga sub2	32.45	067	100%	-	-
1.1.1.1.i.3	Competitive rail passenger transport within the common public transport system of the city of Riga sub3	40.25	069bis	100%	-	-
1.1.1.2.i.1	Environmentally friendly improvements to the public transport system of the city of Riga sub1	14.27	074	100%	-	-
1.1.1.2.i.2	Environmentally friendly improvements to the public transport system of the city of Riga sub2	59.37	073	100%	-	-
1.1.1.2.i.3	Environmentally friendly improvements to the public transport system of the city of Riga sub3	0	-	-	-	-
1.1.1.3.i.	Complete bike riding infrastructure	34.51	075	100%	-	-

Measure/ Sub-Measure ID	Measure/Sub-Measure Name	Budget (EUR m)	Climate		Digital	
			Int. Field	Coeff. %	Int. Field	Coeff. %
1.2.1.1.i.	Improving the energy efficiency of multi-apartment buildings	57.28	025bis	100%	-	-
1.2.1.2.i.	Increasing energy efficiency in business in the form of a combined financial instrument	112.17	024ter	100%	-	-
1.2.1.3.i.	Improving energy efficiency of municipal buildings	29.30	026bis	100%	-	-
1.2.1.4.i.	Improving the energy efficiency of public sector buildings	23.96	026bis	100%	-	-
1.2.1.5.i.	Modernisation of electricity transmission and distribution networks	80	033	100%	033	40%
1.3.1.r.	Disaster management system adaptation to climate change, rescue and rapid response services	-	-	-	-	-
1.3.1.1.i.	Increasing the capacity of the rescue services	36.63	025ter	100%	-	-
1.3.1.2.i.	Investments in flood risk reduction infrastructure	32.97	035	100%	-	-
2.1.1.r.	Modernisation of national processes and services and digital transformation	-	-	-	-	-
2.1.1.1.i.	Administration modernisation and digital transformation of services	13.68	011	0	011	100%
2.1.2.r.	Increasing efficiency and interoperability in the use of national ICT resources	-	-	-	-	-
2.1.2.1.i.	Centralised platforms, solutions or systems	68.71	011	0	011	100%
2.1.2.2.i.	Cloud services	12.49	055	0	055	100%
2.1.3.r.	Development of the national economic data and digital services economy	-	-	-	-	-
2.1.3.1.i.	Data availability, sharing and analysis	33.99	011	0	011	100%
2.2.1.r.	Creating the full cycle of business digital transformation support with regional coverage	-	-	-	-	-

Measure/ Sub-Measure ID	Measure/Sub-Measure Name	Budget (EUR m)	Climate		Digital	
			Int. Field	Coeff. %	Int. Field	Coeff. %
2.2.1.1.i.	Support for the establishment of Digital Innovation Hubs and regional contact points	10	010	0	010	100%
2.2.1.2.i.	Digitalisation of entities	40	010	0	010	100%
2.2.1.3.i.	Support for the introduction of products and services into business	24.30	010	0	010	100%
2.2.1.4.i.	Financial instrument to facilitate the digital transformation of economic operators	48.66	010	0	010	100%
2.2.1.5.i.	Fostering the digital transformation of media companies	5.70	010	0	010	100%
2.3.1.r.	Development of a sustainable and socially responsible support framework for adult learning	-	-	-	-	-
2.3.1.1.i.	Delivering advanced digital skills	17.00	108	0	108	100%
2.3.1.2.i.	Development of digital skills of enterprises	16.48	108	0	108	100%
2.3.1.5.i.	Digital skills through the individual learning account platform	27.94	108	0	108	100%
2.3.2.r.	Digital skills for the digital transformation of society and government	-	-	-	-	-
2.3.2.1.i.	Digital skills for people, including youth	3.59	108	0	108	100%
2.3.2.2.i.	Development of state and local government digital transformation skills and capabilities	8.25	108	0	108	100%
2.3.2.3.i.	Closing the digital divide for socially vulnerable pupils and educational institutions	18.01	108	0	108	100%
2.4.1.r.	Broadband infrastructure development	-	-	-	-	-
2.4.1.2.i.	Broadband or very high capacity network “last mile” infrastructure development	16.50	053	0	053	100%

Measure/ Sub-Measure ID	Measure/Sub-Measure Name	Budget (EUR m)	Climate		Digital	
			Int. Field	Coeff. %	Int. Field	Coeff. %
3.1.1.r.	Administrative territorial reform	-	-	-	-	-
3.1.1.1.i.	Improvement of the network of regional and local roads	92.30	059	0	-	-
3.1.1.2.i.	Strengthening the capacity of municipalities to improve service efficiency and quality	2.50	114	0	-	-
3.1.1.3.i.	Investments in public infrastructure to develop industrial parks in the regions	80	014	0	-	-
3.1.1.4.i.	Establishing a financing fund for the construction of low-rent housing	42.90	090	0	-	-
3.1.1.5.i.	Development of infrastructure and equipment of educational institutions	31.89	086	0	-	-
3.1.1.6.i.	Purchase of electric school buses	8.80	074	100%	-	-
3.1.1.7.i.	Loans to real estate developers for the construction of low-rent dwellings	38.27	090	0	-	-
3.1.2.r.	Access to social and employment services in support of the minimum income reform	-	-	-	-	-
3.1.2.1.i.	Measures to promote access to public services and employment for people with functional impairments	14.50	115	0	-	-
3.1.2.2.i.	Development of a forecast tool	1.56	125	0	-	-
3.1.2.3.i.	Resilience and continuity of the long-term social care service	24.98	091	0	-	-
3.1.2.4.i.	Synergistic development of social and vocational rehabilitation services for the promotion of the resilience of people with functional impairments	6.50	091	0	-	-

Measure/ Sub-Measure ID	Measure/Sub-Measure Name	Budget (EUR m)	Climate		Digital	
			Int. Field	Coeff. %	Int. Field	Coeff. %
3.1.2.5.i.	Participation in the labour market of unemployed, jobseekers and people at risk of unemployment	28.71	016	0	016	40%
3.1.2.6.i.	Facilitating the availability of technical aids	7.19	115	0	-	-
4.1.1.r.	Sustainability and resilience of a human-centred, comprehensive, integrated healthcare system	3.16	123	0	-	-
4.1.1.1.i.	Support for public health research	0.72	123	0	-	-
4.1.1.2.i.	Support for infrastructure or equipment of hospitals	149.50	092	0	-	-
4.1.1.3.i.	Support for infrastructure or equipment of secondary outpatient healthcare service providers	8.50	092	0	-	-
4.2.1.r.	Provision of human resources and upskilling	0.50	123	0	-	-
4.2.1.1.i.	Support for the implementation of the human resources development system	3.00	123	0	-	-
4.3.1.r.	Sustainability of healthcare and efficient use of health resources	15.48	123	0	-	-
4.3.1.1.i.	Support for assessing and improving the quality and accessibility of non-hospital secondary healthcare	0.65	123	0	-	-
5.1.r.	Innovation system governance and private research and development investment motivation	-	-	-	-	-
5.1.1.1.i.	Support for a fully-fledged innovation system governance model	4.59	008	0	-	-
5.1.1.2.i.	Support instrument for research and internationalization	108.91	008	0	-	-
5.2.1.r.	Reform of Higher Education and Scientific Excellence and Governance	-	-	-	-	-

Measure/ Sub-Measure ID	Measure/Sub-Measure Name	Budget (EUR m)	Climate		Digital	
			Int. Field	Coeff. %	Int. Field	Coeff. %
5.2.1.1.i.	Research, development and consolidation grants	82.50	009	0	-	-
6.1.1.r.	Strengthening analytics and developing data management in the field of tax administration and customs	-	-	-	-	-
6.1.1.1.i.	Modernisation of existing analytical solutions	2.10	011	0	011	100%
6.1.1.2.i.	Development of new analytical systems	1.88	011	0	011	100%
6.1.1.3.i.	Personnel training to work with an analytical platform and consultancy	0.02	108	0	108	100%
6.1.2.1.i.	Connecting railway scanners to BAXE and creating x-ray image analysis platform	3.00	011	0	011	100%
6.1.2.2.i.	Capacity building of the Customs Laboratory	0.14	011	0	-	-
6.1.2.3.i.	Improvement of customs control of received postal items at Airport customs control point	1.39	012	0	-	-
6.1.2.4.i.	Creation of infrastructure for the performance of control services in Kundziņsala	12.76	143	0	-	-
6.2.1.r.	Modernisation of the process of identifying money laundering, investigating economic crimes and judicial proceedings	-	-	-	-	-
6.2.1.1.i.	Establishment of AML Innovation Hub to improve the identification of money laundering	1.47	143	0	-	-
6.2.1.2.i.	Strengthening the capacity to investigate economic crime	1.05	143	0	-	-
6.2.1.3.i.	Establishment of a training centre	7.57	143	0	-	-
6.3.1.r.	Modernisation of public administration	-	-	-	-	-

Measure/ Sub-Measure ID	Measure/Sub-Measure Name	Budget (EUR m)	Climate		Digital	
			Int. Field	Coeff. %	Int. Field	Coeff. %
6.3.1.1.i.	Open, transparent, fair and accountable public administration	-	-	-	-	-
6.3.1.2.i.	Professional, open and accountable public administration	2.40	143	0	-	-
6.3.1.3.i.	Development of the innovation ecosystem of public administration	0.90	143	0	-	-
6.3.1.4.i.	Growth of non-governmental organisations to strengthen social security representation and monitor public interests	2.32	115	0	-	-
6.4.1.r.	Creation of a register of public procurement contracts	-	-	-	-	-
6.4.2.r.	Improvement of the Competition Environment	-	-	-	-	-
6.4.3.r.	Development and implementation of a professionalisation strategy	-	-	-	-	-
6.4.4.r.	IUB IT and analytical capacity building	-	-	-	-	-
*7.1.r.	Transforming the national energy sector	-	-	-	-	-
*7.2.i.	Security and stability of energy supply, and synchronisation with the Union grid	60.34	033	100%	033	40%
*7.3.i.	Upgrading, digitalising and securing the electricity transmission and distribution networks	79.71	033	100%	033	40%
*7.4.i.	Increasing the uptake of sustainable biomethane	1.50	033	100%	033	40%

As the amount of the estimated total costs of the amended RRP is equal to the updated maximum financial contribution available for Latvia, all spending related to the measures mentioned in this table as contributing to climate objectives are fully financed by the funds from the Recovery and Resilience Facility.

* Reforms and investments in the REPowerEU chapter are not taken into account when calculating the plan's contribution to the digital target requirement set by Regulation (EU) 2021/241.