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From:	Secretary-General of the European Commission, signed by Ms Martine DEPREZ, Director
date of receipt:	20 November 2025
To:	Ms Thérèse BLANCHET, Secretary-General of the Council of the European Union

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No. Cion doc.:	SWD(2025) 378 final
Subject:	COMMISSION STAFF WORKING DOCUMENT Updated climate tracking and digital tagging of the Recovery and Resilience Plan of France Accompanying the document Proposal for a COUNCIL IMPLEMENTING DECISION amending the Implementing Decision of 13 July 2021 on the approval of the assessment of the recovery and resilience plan for France

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Delegations will find attached document SWD(2025) 378 final.

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Encl.: SWD(2025) 378 final



EUROPEAN  
COMMISSION

Brussels, 20.11.2025  
SWD(2025) 378 final

**COMMISSION STAFF WORKING DOCUMENT**

**Updated climate tracking and digital tagging of the Recovery and Resilience Plan of  
France**

*Accompanying the document*

**Proposal for a COUNCIL IMPLEMENTING DECISION**

**amending the Implementing Decision of 13 July 2021 on the approval of the assessment  
of the recovery and resilience plan for France**

{COM(2025) 722 final}

## Updated climate tracking and digital tagging of the Recovery and Resilience Plan of France<sup>1</sup>

The table below presents the detailed application of the climate tracking and digital tagging methodologies set out respectively in Annexes VI and VII to Regulation (EU) 2021/241 in the modified French recovery and resilience plan.

*Int. Field* = intervention field.

*Coeff.* = Coefficient for the calculation of support to climate change objectives and to digital transition, on the basis of Annex VI and Annex VII of the RRF Regulation.

Measure/ Sub-Measure ID	Measure/Sub-Measure Name	Budget (EUR m)	Climate		Digital	
			<i>Int. Field</i>	<i>Coeff. %</i>	<i>Int. Field</i>	<i>Coeff. %</i>
C1.I1	Energy renovation of private housing, including energy sieves	1404.5	025bis	100%		
C1.I2	Energy renovation and major rehabilitation of social housing	500	025bis	100%		
C1.I3	Thermal renovation of public buildings	3800	026bis	100%		
C1.I4	Energy renovation of very small enterprises (VSEs) and small and medium sized enterprises (SMEs)	120	024	40%		
C2.I1	Decarbonisation of industry	300	024	40%		
C2.I2	Urban densification: sustainable construction	350	050	40%		
C2.I3	Urban densification: brownfields	260	050	40%		
C2.I4	Biodiversity	185.5	050	40%		
C2.I7	Modernisation of sorting centres, recycling and waste	84	042	40%		

<sup>1</sup> While the estimated cost of France's recovery and resilience plan exceeds the total allocation of non-repayable financial support to France, France will ensure that all spending related to the measures mentioned in this table as contributing to climate objectives are fully financed by the funds from the Recovery and Resilience Facility.

Measure/ Sub-Measure ID	Measure/Sub-Measure Name	Budget (EUR m)	Climate		Digital	
			Int. Field	Coeff. %	Int. Field	Coeff. %
	disposal systems: modernisation of sorting centres for packaging and modernisation of sorting centres and for waste except packaging and recycling equipment					
C2.I7	Modernisation of sorting centres, recycling and waste disposal systems: sorting at source, collection and valorisation of bio-waste	100	044	40%		
C2.I8	Recycling and reuse: reuse or repair for non-plastic products	21	042	40%		
C2.I8	Recycling and reuse: reduction, reuse and development of substitution solutions for plastic	40	042	40%		
C2.I9	Plant protein plan	70	047	40%		
C2.I10	Forests	150	037	100%		
C3.I1	Support to the railway sector: recapitalisation of SNCF Réseau - regeneration of national railways	2 300	068	100%		
C3.I1	Support to the railway sector: recapitalisation of SNCF Réseau - renovation of engineering structures	1 250	068	100%		
C3.I1	Support to the railway sector:	250	069	40%		

Measure/ Sub-Measure ID	Measure/Sub-Measure Name	Budget (EUR m)	Climate		Digital	
			Int. Field	Coeff. %	Int. Field	Coeff. %
	recapitalisation of SNCF Réseau - regeneration of local railway lines					
C3.I1	Support to the railway sector: regional railway lines	300	069	40%		
C3.I1	Support to the railway sector: development of rail freight	38.79	069	40%		
C3.I2	Support to demand for clean vehicles: Eco-bonus for light vehicles	885	N/A <sup>2</sup>	40%		
C3.I3	Daily mobility: development of public transport	900	073	100%		
C3.I4	Acceleration of works on transport infrastructure: deployment of electric charging points	100	077	100%		
C3.I4	Acceleration of work on transport infrastructure: modernisation of the CROSS network & Revision of the digital system of maritime affairs	25			084	100%

<sup>2</sup> The 'Methodology for climate tracking' annexed to the Recovery and Resilience Facility Regulation does not set out intervention fields that would allow for climate or environmental tracking of electric vehicles or plug-in hybrid vehicles, except for vehicles for urban transport falling under intervention field 074. According to Article 18(4)(e) of the Regulation, the methodology should however 'be used accordingly for measures that cannot be directly assigned to an intervention field listed in Annex VI'. In this context, the Commission has applied a 100% climate contribution coefficient for zero-emission vehicles of all categories (this includes battery electric and fuel cell/hydrogen-powered vehicles); a 40% climate contribution coefficient for plug-in hybrid light-duty vehicles; and, in line with the criteria under the Taxonomy Regulation, a 100% climate coefficient for low-emission heavy-duty vehicles.

Measure/ Sub-Measure ID	Measure/Sub-Measure Name	Budget (EUR m)	Climate		Digital	
			Int. Field	Coeff. %	Int. Field	Coeff. %
C3.I5	Greening of the State's fleet: Electric vehicles	97.4	N/A <sup>3</sup>	100%		
C3.I5	Greening of the State's fleet: Plug-in hybrid vehicles	57.6	N/A <sup>4</sup>	40%		
C3.I6	Greening of harbours: targeted actions in harbours (alternative fuels infrastructure part)	87.5	077	100%		
C3.I7	Strengthening the resilience of electricity networks and energy transition in rural areas	50	037	100%		
C4.I1	Innovate for the green transition (PIA4): Decarbonised hydrogen	500	022	100%		
C4.I1	Innovate for the green transition (PIA4): Decarbonisation of industry	300	022	100%		
C4.I1	Innovate for the green transition (PIA4): Sustainable agricultural systems	200	047	40%		
C4.I1	Innovate for the green transition (PIA4): Recycling and reincorporation of recycled materials	150	023	40%		

<sup>3</sup> The 'Methodology for climate tracking' annexed to the Recovery and Resilience Facility Regulation does not set out intervention fields that would allow for climate or environmental tracking of electric vehicles or plug-in hybrid vehicles, except for vehicles for urban transport falling under intervention field 074. According to Article 18(4)(e) of the Regulation, the methodology should however 'be used accordingly for measures that cannot be directly assigned to an intervention field listed in Annex VI'. In this context, the Commission has applied a 100% climate contribution coefficient for zero-emission vehicles of all categories (this includes battery electric and fuel cell/hydrogen-powered vehicles); a 40% climate contribution coefficient for plug-in hybrid light-duty vehicles; and, in line with the criteria under the Taxonomy Regulation, a 100% climate coefficient for low-emission heavy-duty vehicles.

<sup>4</sup> See footnote above.

Measure/ Sub-Measure ID	Measure/Sub-Measure Name	Budget (EUR m)	Climate		Digital	
			Int. Field	Coeff. %	Int. Field	Coeff. %
C4.I1	Innovate for the green transition (PIA4): Sustainable cities and innovative buildings (decarbonisation part)	100	022	100%		
C4.I1	Innovate for the green transition (PIA4): Digitalisation and decarbonisation of mobility (decarbonisation part)	100	022	100%		
C4.I1	Innovate for the green transition (PIA4): Biobased Products and Industrial Biotechnologies – Sustainable Fuels	200	022	100%		
C4.I2	Develop decarbonised hydrogen: IPCEI on decarbonised hydrogen	1 275	032	100%		
C4.I3	Support plan to the aeronautics sector. Support to R&D (part contributing directly to the low-carbon economy – 70%)	959	022	100%		
C4.I3	Support plan to the aeronautics sector. Support to R&D (part contributing indirectly to the low-carbon economy – 30%)	411			009bis	100%
C6.I1	Preservation of employment in private R&D digital part (40%)	72			009bis	100%
C6.I2	Innovating for the resilience of our	300			021bis	100%

Measure/ Sub-Measure ID	Measure/Sub-Measure Name	Budget (EUR m)	Climate		Digital	
			Int. Field	Coeff. %	Int. Field	Coeff. %
	business models (PIA4): Cultural and creative industries					
C6.I2	Innovating for the resilience of our business models (PIA4) 5G and future telecommunications technology	300			054bis	100%
C6.I2	Innovating for the resilience of our business models (PIA4) Cloud Acceleration Strategy	300			055	100%
C6.I2	Innovating for the resilience of our business models (PIA4) Quantum technologies	350			021quater	100%
C6.I2	Innovating for the resilience of our business models (PIA4) Cybersecurity	200			021quinquies	100%
C6.I2	Innovating for the resilience of our business models (PIA4) Education and digital	350			012	100%
C6.I3	Supporting innovative businesses (PIA4) (climate-related part – 30%)	225	022	100%		
C6.I3	Supporting innovative businesses (PIA4) (digital-related part – 30%)	225			009bis	100%
C6.I4	Space Rocket launch system (digital-related part – 40%)	66			021quater	100%
C6.I4	Space R&D projects	170			009bis	100%



Measure/ Sub-Measure ID	Measure/Sub-Measure Name	Budget (EUR m)	Climate		Digital	
			Int. Field	Coeff. %	Int. Field	Coeff. %
C7.I1	Digitisation of companies	374.8			010	100%
C7.I2	Digital upgrade of the State and territories	500			011	100%
C7.I3	Cybersecurity of State services	136			021quinquies	100%
C7.I4	State digital upgrade: digital identity	30.3			011ter	100%
C7.I5	Equipment and infrastructure of the Ministry of the Interior	22.7			011	100%
C7.I6	Ministry of the Interior's applications	76.7			011	100%
C7.I7	Mobility and teleworking at the Ministry of the Interior	46.5			011	100%
C7.I9	Educational continuity: digital transformation of the school	131			012	100%
C7.I10	Developing access to higher education throughout the country thanks to digital	35			012	100%
C7.I11	Support for cultural sectors and heritage renovations. Ecological transition fund	13	026	40%		
C7.I11	Support for cultural sectors and heritage renovations. Modernisation plan for cultural higher education	5.6			055	100%

Measure/ Sub-Measure ID	Measure/Sub-Measure Name	Budget (EUR m)	Climate		Digital	
			Int. Field	Coeff. %	Int. Field	Coeff. %
	establishments (digital part)					
C7.I11	Support for cultural sectors and heritage renovations. Modernisation plan for cultural higher education establishments (renovation part)	64.4	026	40%		
C8.I1	FNE-Training digital part (20%)	160			108	100%
C8.I2	Reskilling through dual training programmes (Pro-A) digital part (40%)	51.44			108	100%
C8.I11	Creation of places in higher education	180			099	40%
C8.I12	Plan for youth: higher education for post-baccalaureate students	76			099	40%
C8.I13	‘Personalised guidance towards employment and autonomy’ (PACEA) and youth guarantee	233			099	40%
C8.I17	Distance training courses (PIC)	160			011	100%
C8.I18	Digital educational content: platforms for digital content	152.2			011	100%
C8.I19	Additional allocation for the ‘Pro transitions’ associations (AT pro)	100			016	40%
C8.I20	Top-up of individual learning accounts for digital skills	25			108	100%

Measure/ Sub-Measure ID	Measure/Sub-Measure Name	Budget (EUR m)	Climate		Digital	
			Int. Field	Coeff. %	Int. Field	Coeff. %
C8.I21	Increase of resources for France Compétences (climate-related part – 40%)	300	01	100%		
C8.I21	Increase of resources for France Compétences (digital-related part – 40%)	300			108	100%
C9.I1	Digital health	2 000			095	100%
C9.I2	Modernisation and restructuring of hospitals and health care supply (‘investissements structurants’ – 50%)	1 250	026	40%		
C9.I4	National suicide prevention hotline	2.94			013	100%
C9.I5	High-speed broadband plan (‘France Très Haut Débit’)	240			053	100%
C9.I6	Digital Inclusion	250			108	100%
C9.I7	R&D recovery strategy (National Research Agency) (climate part – 40%)	171.2	022	100%		
C9.I7	R&D recovery strategy (National Research Agency) (digital part – 40%)	171.2			009bis	100%
C9.I8	Support teaching, research, development and innovation ecosystems (PIA4) (climate-related part – 25%)	187.5	022	100%		
C9.I8	Support teaching, research, development and	187.5			009bis	100%

Measure/ Sub-Measure ID	Measure/Sub-Measure Name	Budget (EUR m)	Climate		Digital	
			Int. Field	Coeff. %	Int. Field	Coeff. %
	innovation ecosystems (PIA4) (digital-related part – 25%)					
C10.I1	Fossil-free industry – part1 - biomass heat	139.35	030	40%		
C10.I1	Fossil-free industry – part2 - energy efficiency large projects	72.61	024bis	40%		
C10.I1	Fossil-free industry – part3 - energy efficiency small projects	23.36	024	40%		
C10.I2	IPCEI hydrogen – Genvia - RDI	141.5	022	100%		
C10.I2	IPCEI hydrogen – Genvia – First industrial deployment (FID)	47.1	027	100%		
C10.I2	IPCEI hydrogen – Faurecia/Hy2Tech - RDI	35.3	022	100%		
C10.I2	IPCEI hydrogen – Faurecia/Hy2Tech – First industrial deployment (FID)	79.1	027	100%		
C10.I2	IPCEI hydrogen – Arkema - RDI	39.2	022	100%		
C10.I2	IPCEI hydrogen – Arkema – First industrial deployment (FID)	59.8	027	100%		
C10.I3	Thermal renovation of public buildings	100	026	40%		
C10.I4	Energy renovation of private housing, with “MaPrimeRenov”	1 781	025bis	100%		

Measure/ Sub-Measure ID	Measure/Sub-Measure Name	Budget (EUR m)	Climate		Digital	
			Int. Field	Coeff. %	Int. Field	Coeff. %
C10.I5	Support to demand for clean vehicles	550.2	N/A <sup>5</sup>	100%		

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<sup>5</sup> The ‘Methodology for climate tracking’ annexed to the Recovery and Resilience Facility Regulation does not set out intervention fields that would allow for climate or environmental tracking of electric vehicles or plug-in hybrid vehicles, except for vehicles for urban transport falling under intervention field 074. According to Article 18(4)(e) of the Regulation, the methodology should however ‘be used accordingly for measures that cannot be directly assigned to an intervention field listed in Annex VI’. In this context, the Commission has applied a 100% climate contribution coefficient for zero-emission vehicles of all categories (this includes battery electric and fuel cell/hydrogen-powered vehicles); a 40% climate contribution coefficient for plug-in hybrid light-duty vehicles; and, in line with the criteria under the Taxonomy Regulation, a 100% climate coefficient for low-emission heavy-duty vehicles.