



EUROPEAN UNION

THE EUROPEAN PARLIAMENT

THE COUNCIL

Strasbourg, 16 December 2025
(OR. en)

2025/0108(COD)
LEX 2487

PE-CONS 45/1/25
REV 1

POLCOM 291
COWEB 115
AGRI 473
UD 223
CODEC 1478

REGULATION OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL
AMENDING REGULATION (EU) 2024/823 ON EXCEPTIONAL TRADE MEASURES
FOR COUNTRIES AND TERRITORIES PARTICIPATING IN
OR LINKED TO THE STABILISATION AND ASSOCIATION PROCESS

REGULATION (EU) 2025/...
OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL

of 16 December 2025

**amending Regulation (EU) 2024/823 on exceptional trade measures
for countries and territories participating in or linked
to the Stabilisation and Association Process**

THE EUROPEAN PARLIAMENT AND THE COUNCIL OF THE EUROPEAN UNION,

Having regard to the Treaty on the Functioning of the European Union, and in particular Article 207(2) thereof,

Having regard to the proposal from the European Commission,

After transmission of the draft legislative act to the national parliaments,

Acting in accordance with the ordinary legislative procedure¹,

¹ Position of the European Parliament of 13 November 2025 (not yet published in the Official Journal) and decision of the Council of 8 December 2025.

Whereas:

- (1) Regulation (EU) 2024/823 of the European Parliament and of the Council², which applies until 31 December 2025, establishes a system of autonomous trade measures ('ATMs') between the Union and the Western Balkan countries and territories by exempting from customs duties and charges having equivalent effect certain agricultural products originating in the Western Balkans and providing certain wine products originating in the Western Balkans with access to a global tariff quota.
- (2) The current ATMs for the Western Balkans cover two remaining benefits: firstly, the suspension of the specific duties for all fruits and vegetables which are subject to the entry-price system; and, secondly, access to a global tariff quota for wine which is available on a first-come, first-served basis once the Western Balkan countries have exhausted the national quota in their respective Stabilisation and Association Agreement ('SAA'). Despite the limited scope of the current ATMs, those ATMs remain important.
- (3) The system of ATMs constitutes a valuable support for the economies of the Western Balkan partners while not creating negative effects for the Union.
- (4) The Union should therefore continue supporting the vulnerable economies of the Western Balkan region by extending the period of application of Regulation (EU) 2024/823 for an additional five years. That extension demonstrates the Union's strong commitment to the trade integration of the Western Balkans.

² Regulation (EU) 2024/823 of the European Parliament and of the Council of 28 February 2024 on exceptional trade measures for countries and territories participating in or linked to the Stabilisation and Association process (OJ L, 2024/823, 6.3.2024, ELI: <http://data.europa.eu/eli/reg/2024/823/oj>).

- (5) It is therefore appropriate to extend the period of application of Regulation (EU) 2024/823 until 31 December 2030.
- (6) Extending the period of application of the ATMs is consistent with Regulation (EU) 2024/1449 of the European Parliament and of the Council³, which established the Reform and Growth Facility for the Western Balkans.
- (7) Following the entry into force of the EU-Kosovo* Stabilisation and Association Agreement⁴, the last of the SAAs to enter into force, references to the fishery trade concessions in Article 3(2) of Regulation (EU) 2024/823 should be deleted as those quotas were transferred for all beneficiary parties to the respective bilateral SAAs.
- (8) Article 2(3) and Article 10 of Regulation (EU) 2024/823 provide for conflicting mechanisms for the suspension of benefits and should therefore be amended, in order to create legal certainty,

HAVE ADOPTED THIS REGULATION:

³ Regulation (EU) 2024/1449 of the European Parliament and of the Council of 14 May 2024 on establishing the Reform and Growth Facility for the Western Balkans (OJ L, 2024/1449, 24.5.2024, ELI: <http://data.europa.eu/eli/reg/2024/1449/oj>).

* This designation is without prejudice to positions on status, and is in line with the UNSCR 1244/1999 and the ICJ opinion on the Kosovo declaration of independence.

⁴ Stabilisation and Association Agreement between the European Union and the European Atomic Energy Community, of the one part, and Kosovo*, of the other part (OJ L 71, 16.3.2016, p. 3, ELI: http://data.europa.eu/eli/agree_international/2016/342/oj).

Article 1

Regulation (EU) 2024/823 is amended as follows:

(1) Article 2 is amended as follows:

(a) the title is replaced by the following:

‘Conditions for entitlement to, and related suspension of, the preferential arrangements’;

(b) in paragraph 1, point (c) is replaced by the following:

‘(c) the involvement of beneficiary parties in effective administrative cooperation with the Union, including as required for the verification of evidence of origin, in order to prevent any risk of fraud; and’;

(c) in paragraph 2, the second subparagraph is deleted;

(d) the following paragraph is added:

‘4. In the event of non-compliance by a beneficiary party with paragraph 1, point (d), of this Article, the Commission may suspend, in whole or in part, the entitlement of a beneficiary party concerned to benefits under this Regulation, pursuant to Article 6.’;

- (2) in Article 3, paragraph 2 is replaced by the following:
- ‘2. Notwithstanding other provisions of this Regulation, in particular Article 10, given the particular sensitivity of the agricultural markets, where imports of agricultural products cause serious disturbance to Union markets and their regulatory mechanisms, the Commission may adopt appropriate measures by means of implementing acts. Those implementing acts shall be adopted in accordance with the examination procedure referred to in Article 8(3).’;
- (3) Article 10 is amended as follows:
- (a) the title is replaced by the following:
- ‘Other temporary suspension measures’;
- (b) in paragraph 1, first subparagraph, the introductory part is replaced by the following:
- ‘1. Where the Commission finds that there is sufficient evidence of fraud or that there is a massive increase in imports into the Union above the level of normal production and export capacity, it may take measures to suspend in whole or in part the arrangements provided for in this Regulation for a period of three months, provided that it has first:’;
- (4) in Article 12, the second paragraph is replaced by the following:
- ‘It shall apply until 31 December 2030.’.

Article 2

This Regulation shall enter into force on the day following that of its publication in the *Official Journal of the European Union*.

This Regulation shall be binding in its entirety and directly applicable in all Member States.

Done at Strasbourg,

For the European Parliament
The President

For the Council
The President