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**Interinstitutional File:**  
2025/0388 (NLE)

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COEST 915  
POLCOM 384  
ELARG 174

## PROPOSAL

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From: Secretary-General of the European Commission, signed by Ms Martine DEPREZ, Director

date of receipt: 15 December 2025

To: Ms Thérèse BLANCHET, Secretary-General of the Council of the European Union

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No. Cion doc.: COM(2025) 755 final

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Subject: Proposal for a COUNCIL DECISION on the position to be taken on behalf of the European Union in the EU-Ukraine Association Council as regards the establishment of the Public Administration Reform Sub-Committee under the Association Agreement between the European Union and the European Atomic Energy Community and their Member States, of the one part, and Ukraine of the other part, and on the endorsement of the establishment of the Joint Consultative Committee between the European Committee of the Regions and Ukraine

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Brussels, 15.12.2025  
COM(2025) 755 final

2025/0388 (NLE)

Proposal for a

## **COUNCIL DECISION**

**on the position to be taken on behalf of the European Union in the EU-Ukraine Association Council as regards the establishment of the Public Administration Reform Sub-Committee under the Association Agreement between the European Union and the European Atomic Energy Community and their Member States, of the one part, and Ukraine of the other part, and on the endorsement of the establishment of the Joint Consultative Committee between the European Committee of the Regions and Ukraine**

Proposal for a

## COUNCIL DECISION

**on the position to be taken on behalf of the European Union in the EU-Ukraine Association Council as regards the establishment of the Public Administration Reform Sub-Committee under the Association Agreement between the European Union and the European Atomic Energy Community and their Member States, of the one part, and Ukraine of the other part, and on the endorsement of the establishment of the Joint Consultative Committee between the European Committee of the Regions and Ukraine**

THE COUNCIL OF THE EUROPEAN UNION,

Having regard to the Treaty on the Functioning of the European Union, and in particular Article 217, in conjunction with Article 218(9) thereof,

Having regard to the proposal from the European Commission,

Whereas:

- (1) The Association Agreement between the European Union and the European Atomic Energy Community and their Member States, of the one part, and Ukraine, of the other part<sup>1</sup> ('the Agreement') entered into force on 1 September 2017.
- (2) The Preamble to the Agreement acknowledges the Parties' commitment to advancing reforms and approximation processes forward in Ukraine, based on common values, namely including respect for good governance.
- (3) Article 4 of the Agreement refers to the goal of political dialogue, which is to strengthen respect for good governance, central to enhancing the relationship between the Parties.
- (4) Article 6 of the Agreement on dialogue and cooperation on domestic reform, requests the Parties of the Agreement to cooperate in order to ensure that their internal policies are based on common principles, in particular stability and effectiveness of democratic institutions.
- (5) Article 346 of the Agreement focuses on enhancing cooperation in the field of management of public finances ensuring the development of budget policy and sound systems of public internal control and external audit, aligned with the fundamental principles of accountability, transparency, economy, efficiency and effectiveness.
- (6) Article 446 of the Agreement outlines the goal to promote the mutual understanding and bilateral cooperation in the field of regional policy, on methods of formulation and implementation of regional policies, including multi-level governance and partnership, with special emphasis on the development of disadvantaged areas and territorial cooperation, hereby establishing channels of communication and enhancing exchange

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<sup>1</sup> OJ L 161, 29.5.2014, pp. 3–2137

of information between national, regional and local authorities, socio-economic actors and civil society.

- (7) Article 450 of the Agreement allows Ukraine to participate in EU agencies relevant to the implementation of the Agreement, whereby the European Committee of the Regions is an EU advisory body.
- (8) Article 463 (1) of the Agreement empowers the Association Council to take decisions for the purpose of attaining the objectives of the Agreement.
- (9) Article 466 (2) of the Agreement provides for the Association Council to establish any special committee or body in specific areas necessary for the implementation of the Agreement.
- (10) The Association Council will decide on establishing the Public Administration Reform Sub-Committee and endorsing the establishment of the Joint Consultative Committee between the European Committee of the Regions and Ukraine.

HAS ADOPTED THIS DECISION:

#### *Article 1*

The position to be taken on the Union's behalf in the Association Council established by the Association Agreement between the European Union and the European Atomic Energy Community and their Member States, of the one part, and Ukraine, of the other part, will support the creation of the Public Administration Reform Sub-Committee and endorse the establishment of the Joint Consultative Committee between the European Committee of the Regions and Ukraine, and shall be based on the draft act of the EU Association Council with Ukraine attached to this Decision.

#### *Article 2*

This Decision is addressed to the Commission.

Done at Brussels,

*For the Council  
The President*