



Council of the
European Union

Brussels, 22 December 2025
(OR. en)

17101/25

ECOFIN 1797
CADREFIN 409
RESPR 56
FIN 1595
ECB

NOTE

From:	General Secretariat of the Council
On:	22 December 2025
To:	Delegations

Subject:	Request for proposal to authorise enhanced cooperation for a loan instrument to Ukraine
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Council of the European Union
General Secretariat
The Secretary-General

Brussels, 20 December 2025
SGS 25/4798

Ms Ilze Juhansone
Secretary-General
European Commission
1049 Brussels
Belgium

Subject: Request for proposal to authorise enhanced cooperation for a loan instrument to Ukraine

Dear Secretary-General,

Please find attached joint letter to the European Commission by Belgium, Bulgaria, Denmark, Germany, Estonia, Ireland, Greece, Spain, France, Italy, Croatia, Cyprus, Latvia, Lithuania, Luxembourg, Malta, Netherlands, Austria, Poland, Portugal, Romania, Slovenia, Finland and Sweden requesting the Commission to submit a proposal to the Council for a decision authorising an enhanced cooperation for a loan instrument to Ukraine.

Yours sincerely,

Thérèse BLANCHET

Joint letter to the European Commission

Subject: Request for proposal to authorise enhanced cooperation for a loan instrument to Ukraine

Dear Secretary-General,

Following the European Council meeting of 18 December 2025, Belgium, Bulgaria, Denmark, Germany, Estonia, Ireland, Greece, Spain, France, Italy, Croatia, Cyprus, Latvia, Lithuania, Luxembourg, Malta, Netherlands, Austria, Poland, Portugal, Romania, Slovenia, Finland and Sweden request that the Commission submit a proposal to the Council for a decision authorising an enhanced cooperation that has as its objective and scope to provide a loan to Ukraine of EUR 90 billion for the years 2026-2027 based on EU borrowing on the capital markets backed by the EU budget headroom by giving effect to paragraphs 3 and 4 of the European Council Conclusions (EUCO 24/25) as well as paragraph 8 of the text on Ukraine firmly supported by 25 Heads of State or Government (EUCO 26/25).

Kingdom of Belgium*(signed)*

Ambassador Peter Moors,
Permanent Representative
to the European Union

Republic of Bulgaria*(signed)*

Ambassador Rumen Alexandrov,
Permanent Representative
to the European Union

Kingdom of Denmark*(signed)*

Ambassador Carsten Grønbech-
Jensen, Permanent Representative
to the European Union

Federal Republic of Germany*(signed)*

Ambassador Thomas Hans
Ossowski,
Permanent Representative
to the European Union

Republic of Estonia*(signed)*

Ambassador Kyllike Sillaste-
Elling, Permanent Representative
to the European Union

Ireland*(signed)*

Ambassador Aingel O'Donoghue,
Permanent Representative
to the European Union

Hellenic Republic*(signed)*

Ambassador Ioannis Vrailas,
Permanent Representative
to the European Union

Kingdom of Spain*(signed)*

Ambassador Marcos Alonso
Alonso, Permanent Representative
to the European Union

French Republic*(signed)*

Ambassador Philippe L glise-
Costa, Permanent Representative
to the European Union

Republic of Croatia*(signed)*

Ambassador Irena Andrassy,
Permanent Representative
to the European Union

Italian Republic*(signed)*

Ambassador Vincenzo Celeste,
Permanent Representative
to the European Union

Republic of Cyprus*(signed)*

Ambassador Christina Rafti,
Permanent Representative to
the European Union

Republic of Latvia*(signed)*

Ambassador Lelde L ce-L c te,
Permanent Representative
to the European Union

Republic of Lithuania*(signed)*

Ambassador Nerijus Aleksiej nas,
Permanent Representative
to the European Union

Grand Duchy of Luxembourg*(signed)*

Ambassador Nicolas Mackel,
Permanent Representative
to the European Union

Republic of Malta*(signed)*

Ambassador Neil Kerr,
Permanent Representative
to the European Union

Kingdom of the Netherlands*(signed)*

Ambassador Pieter Jan Kleiweg de
Zwaan, Permanent Representative
to the European Union

Republic of Austria*(signed)*

Ambassador Gregor Schusterschitz,
Permanent Representative
to the European Union

Republic of Poland*(signed)*

Ambassador Agnieszka Bartol-
Saurel, Permanent Representative
to the European Union

Portuguese Republic*(signed)*

Ambassador Pedro Sanchez da
Costa Pereira,
Permanent Representative
to the European Union

Romania*(signed)*

Ambassador Iulia-Raluca Matei,
Permanent Representative
to the European Union

Republic of Slovenia*(signed)*

Ambassador Metka Ipavic,
Permanent Representative
to the European Union

Republic of Finland*(signed)*

Ambassador Jori Arvonon,
Permanent Representative
to the European Union

Kingdom of Sweden*(signed)*

Ambassador Mikaela Kumlin
Granit, Permanent Representative
to the European Union

