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LEGISLATIVE ACTS AND OTHER INSTRUMENTS

Subject: COUNCIL REGULATION amending Regulation (EU) 2021/1173 on
establishing the European High Performance Computing Joint Undertaking

COUNCIL REGULATION (EU)/....

of ...

amending Regulation (EU) 2021/1173

on establishing the European High Performance Computing Joint Undertaking

THE COUNCIL OF THE EUROPEAN UNION,

Having regard to the Treaty on the Functioning of the European Union, and in particular Article 187 and Article 188, first paragraph, thereof,

Having regard to the proposal from the European Commission,

Having regard to the opinion of the European Parliament¹,

Having regard to the opinion of the European Economic and Social Committee²,

¹ Opinion of ... (OJ C, ..., ELI: ...).

² Opinion of ... (OJ C, ..., ELI: ...).

Whereas:

- (1) Regulation (EU) 2024/1689 of the European Parliament and of the Council³ aims to improve the functioning of the internal market by laying down a uniform legal framework in particular for the development, the placing on the market, the putting into service and the use of artificial intelligence, in conformity with Union values and legislation.
- (2) Since 2021, when Council Regulation (EU) 2021/1173⁴ was adopted, the field of artificial intelligence (AI) has seen enormous technical progress and become a highly strategic and contested domain globally. The Union is at the forefront of efforts to support responsible innovation in AI, by guiding innovation, setting guardrails and developing global governance.

³ Regulation (EU) 2024/1689 of the European Parliament and of the Council of 13 June 2024 laying down harmonised rules on artificial intelligence and amending Regulations (EC) No 300/2008, (EU) No 167/2013, (EU) No 168/2013, (EU) 2018/858, (EU) 2018/1139 and (EU) 2019/2144 and Directives 2014/90/EU, (EU) 2016/797 and (EU) 2020/1828 (Artificial Intelligence Act) (OJ L, 2024/1689, 12.7.2024, ELI: <http://data.europa.eu/eli/reg/2024/1689/oj>).

⁴ Council Regulation (EU) 2021/1173 of 13 July 2021 on establishing the European High Performance Computing Joint Undertaking and repealing Regulation (EU) 2018/1488 (OJ L 256, 19.7.2021, p. 3, ELI: <http://data.europa.eu/eli/reg/2021/1173/oj>).

- (3) Large general-purpose AI models have emerged as vital drivers of economic competitiveness, scientific research and innovation. They have become pivotal in enhancing productivity across diverse sectors and transform entire value chains, thus dictating future economic value capture. The Union and its Member States are running initiatives on the development of joint AI models, including foundation models. The next generation of frontier AI models is expected to unlock a leap forward in capabilities towards AI capable of tackling highly complex and diverse tasks. Regions capable of developing and implementing such AI models at scale will lead in global innovation and attract premier talent in science and industry. At the same time, sectors at the forefront of science and industry demand substantial computing resources to undertake major AI-driven scientific discoveries and industrial innovations. Synergies between those activities and activities undertaken by Union programmes, such as the EU Space Programme and the European Data Spaces, will be exploited, with appropriate safeguards in place, to protect the strategic interests of the Union and its Member States.
- (4) The most advanced AI factories in Europe will be equipped with supercomputers featuring state-of-the-art AI processors capable of developing mainly middle-range AI models. Significant investment is therefore needed to considerably scale up Europe's computing capacities to the next level.
- (5) On 9 April 2025, the Commission launched the AI Continent Action Plan to position the Union as a global leader in AI. A core pillar of that Action Plan is boosting the Europe-wide infrastructure for training advanced AI models, taking the 2024 AI factories concept to the next level.

- (6) The development of the next generation of frontier AI models is expected to require large-scale facilities with, at least, three to four times the number of the most advanced AI processors currently available in the most powerful AI factories, and taking into account power capacity, energy and water efficiency, and circularity. The existing mechanisms currently provided for under Regulation 2021/1173 are not sufficient to support the establishment and operation of the AI gigafactories. A targeted amendment is therefore necessary to provide the European High Performance Computing Joint Undertaking (the ‘Joint Undertaking’) with the legal basis needed to fulfil its commitments relating to the establishment and operation of AI gigafactories in Europe.
- (7) Strengthening the scientific and technological bases of the Union is increasingly vital for its long-term competitiveness and strategic autonomy, while preserving an open economy in the Union. AI has the potential to accelerate scientific discovery and enhance research capabilities across all domains. It is therefore essential that, in addition to researchers, private and public AI users, in particular small and medium-sized enterprises (SMEs), start-ups and scale-ups, within the Union benefit from world-class supercomputing infrastructures in order to sustain and advance Europe’s leadership in research and innovation.
- (8) The European Commission’s Competitiveness Compass (the ‘Compass’), adopted on 29 January 2025, identifies strategic technologies, including quantum technologies and high-performance computing, as essential pillars to ensure Europe’s technological sovereignty, economic resilience and global leadership. The Compass emphasises the need for coordinated investments and ecosystem development across research, infrastructure, industry and skills in order to strengthen the Union’s competitiveness in those fields.

- (9) Complementing the Compass, the Commission's communication of 2 July 2025 entitled 'Quantum Europe Strategy: Quantum Europe in a Changing World' sets out a comprehensive framework to accelerate quantum research, innovation, industrialisation and the deployment of quantum technologies and infrastructures. It aims to build a sustainable and competitive quantum ecosystem, covering computing, communication, sensing and metrology, with a strong focus on skills development and international cooperation. It also aims to pave the way for the building of European fault-tolerant quantum computers within the Union that would ensure the Union's strategic autonomy.
- (10) In view of the policy importance of this amending Regulation, the funding amounts initially allocated from Horizon Europe, the Digital Europe Programme and the Connecting Europe Facility should be increased to allow the Union to reach its objective, subject to budgetary availability.
- (11) Considering that basic research activities at lower technology readiness levels (TRLs) remain essential for achieving breakthroughs in high-quality quantum technologies, the Joint Undertaking should continue to support upstream research and innovation activities up to TRL 5, funded by the Union at 100 % of the total eligible costs.

- (12) In light of the rapid technological developments in the quantum and AI fields, and the Union AI policy, additional Union financing could be required in the coming years. In the context of the Union AI policy, it should be possible to entrust the Joint Undertaking with additional Union funding beyond the amounts set out in Article 5(1) of Regulation (EU) 2021/1173, drawing from existing programmes. Any such additional contribution, when directed towards AI gigafactories, should be at least matched by contributions from one or more members of the Joint Undertaking other than the Union.
- (13) The selection of AI gigafactories should be based on a joint procurement between the Joint Undertaking and one or more contracting authorities from the countries that are members of the Joint Undertaking ('Participating States'). The Joint Undertaking and the Participating States should conclude a joint procurement agreement encompassing all the core elements of the subsequent call for expression of interest, including the commitments by Participating States that are Member States to finance their share of any AI gigafactory selected for funding within their respective territory, following the outcome of the selection process conducted by the Joint Undertaking. Member States' commitments should be submitted to the Joint Undertaking prior to the launch of the call for expression of interest.

- (14) A Member State that intends to support the establishment and operation of an AI gigafactory should be able to allocate part of the financial contribution it receives under the Recovery and Resilience Facility (RRF) in accordance with Regulation (EU) 2021/241 of the European Parliament and of the Council⁵ to cover, in whole or in part, its voluntary financial contribution to such an AI gigafactory. That contribution is to be managed and disbursed by the Joint Undertaking on the basis of an administrative agreement between that Member State and the Joint Undertaking. Where that AI gigafactory is subsequently selected for funding by the Governing Board of the Joint Undertaking, the funding will be complemented by funding from the Union as set out in this amending Regulation. If the AI gigafactory supported by the Member State is not selected, the amount should be allocated under the management of the Joint Undertaking either to that AI gigafactory or to another investment in the field of AI or quantum technologies, without Union contribution, and as identified by the Member State in its Recovery and Resilience Plan (RRP).

⁵ Regulation (EU) 2021/241 of the European Parliament and of the Council of 12 February 2021 establishing the Recovery and Resilience Facility (OJ L 57, 18.2.2021, p. 17, ELI: <http://data.europa.eu/eli/reg/2021/241/oj>).

- (15) In order to accelerate the development of strategic infrastructures such as High Performance Computers, AI factories or quantum computers across the Union, Member States should be able to choose to allocate their remaining RRF funds to finance their national contributions to such infrastructures or to another investment identified in their RRP that aligns with the objectives of the Joint Undertaking. To that end, Member States should be allowed to make financial contributions to the Joint Undertaking, which is to manage and allocate such contributions in accordance with an administrative agreement with the respective Member State.
- (16) Upon the signature of an RRF administrative agreement and the full and irrevocable transfer of the designated RRF funds to the Joint Undertaking no later than 31 August 2026, the Member State will be considered as having met the deadline set in Regulation (EU) 2021/241. That mechanism would provide a flexible and secure way for Member States to commit and channel significant national resources, in particular from the RRF, in support of strategic priorities related to High Performance Computing (HPC), AI, quantum technologies and digitalisation activities.

- (17) AI, HPC and quantum computing service and data infrastructures are essential for advancing scientific research and innovative industrial applications across the Union. In addition to joint investments in infrastructures and ecosystems under the Joint Undertaking, Member States should be able to use funds from programmes co-financed by structural and regional funds, from the RRF or from national programmes to support investments in the acquisition and operation of new, advanced, state-of-the-art AI, HPC and quantum computing service and data infrastructures established within their territory. Through the wide networking and federation of those advanced national public AI and compute service and data infrastructures at Union level, integrated, federated, secure and hyper-connected world-class AI, HPC and quantum computing services, data infrastructures and ecosystems will be created across the Union that promote scientific excellence, foster the development of innovative applications, and attract talent, with benefits extending well beyond users in the Member States concerned. While not contributing to their financing, the Joint Undertaking should be able to facilitate the networking and federation of those advanced national public infrastructures with those at Union level, provided that is requested and duly justified by interested Member States. The Joint Undertaking would award such national public infrastructures a ‘EuroHPC AI and Compute Infrastructure Seal’ and ensure their networking and federation with the network of AI factories and quantum computers.
- (18) To meet user demand for AI computing resources, the Member States concerned should be able to make available to the Joint Undertaking an agreed amount of access time to national public AI, HPC or quantum infrastructures that have been awarded the EuroHPC AI and Compute Infrastructure Seal.

- (19) In order to address the ever-growing demand for AI computing facilities, Member States should be able to provide the Joint Undertaking with access time to one or more of their EuroHPC AI factories or AI gigafactories, to the extent that such access time is available and has not already been committed. In such cases, Member States should, on a voluntary basis, provide the Joint Undertaking with a reasonable share of access time to their EuroHPC AI factories or AI gigafactories in order to enable the Joint Undertaking to address user demand. That access time should be used primarily to grant start-ups and SMEs access for research or innovation activities. Such provision of access time should not be considered a financial or in-kind contribution by the Member State to the Joint Undertaking.
- (20) Additional Union contributions to AI gigafactories from other programmes not listed in Article 5(1) of Regulation (EU) 2021/1173 should also be possible through the conclusion of specific ad hoc contribution agreements, provided they are matched by a commensurate contribution from one or more members of the Joint Undertaking other than the Union.
- (21) In order to mobilise national financial contributions, in particular via RRF funds, for strategic investments, including AI gigafactories, in a timely manner and with sufficient legal certainty, it is necessary that this amending Regulation enter into force on the day following that of its publication in the *Official Journal of the European Union*,

HAS ADOPTED THIS REGULATION:

Article 1

Regulation (EU) 2021/1173 is amended as follows:

(1) Article 2 is amended as follows:

(a) the following points are inserted:

‘(3c) “Artificial Intelligence gigafactory” or “AI gigafactory” means a state-of-the-art large-scale facility with sufficient capacity to handle the complete lifecycle, from development to large-scale inference, of very large AI models and applications, providing a supercomputing service infrastructure which is composed of AI-optimised computing capacity, a supporting data centre infrastructure including high-capacity storage and networking, dedicated secure cloud user access environments, and specialised secure AI-oriented support services for its advanced operations, all of which are supported by an environmentally sustainable infrastructure, in particular for energy and water supply systems;

- (3d) “Artificial Intelligence gigafactory Consortium” or “AI gigafactory Consortium” means an association of eligible legal entities forming a consortium and bound by a consortium agreement with the purpose of establishing and operating an AI gigafactory and specifying the respective roles and responsibilities of those entities for the lifetime of the AI gigafactory, or a new legal entity established for the purpose of establishing and operating an AI gigafactory, and such consortium is duly established in the Union for a minimum duration of five years and of which one or more of the private partners may be participating in the Private Members of the Joint Undertaking;
- (3e) “AI gigafactory Coordinator” means a legal entity, duly incorporated in the Union and validly existing under the laws of the Member State in which it is established, which: is legally authorised to represent an AI gigafactory Consortium and has the legal capacity and authority to enter into, execute and perform the AI gigafactory Hosting Agreement; is headquartered in the Union; is under the control, directly or indirectly, through ownership interest or via other means, as defined in Chapter IV of Regulation (EU) No 2024/1624 of the European Parliament and of the Council* and relevant Union competition law principles, of legal entities or natural persons established within the Union ;and may also be an existing hosting entity representing a Participating State that is a Member State or a hosting consortium of Participating States;
- (3f) “AI gigafactory Hosting Agreement” means an agreement between the Joint Undertaking and the AI gigafactory Coordinator to host and operate an AI gigafactory;

- (3g) “AI gigafactory hosting entity” means a legal entity which has been designated by an AI gigafactory Consortium to host and operate an AI gigafactory and its services, and which is established in a Participating State that is a Member State;
- (3h) “Artificial Intelligence gigafactory Cooperation Agreement” is an agreement between the Joint Undertaking and a third country specifying eligibility of participation in an AI gigafactory Consortium and user access to AI gigafactories for the legal entities under the control, directly or indirectly, through ownership interest or via other means, of legal entities or natural persons established in that third country;
- (3i) “a multi-site single-country AI gigafactory” is an AI gigafactory deployed in more than one physical location within the territory of one Member State;
- (3j) “a multi-site multi-country AI gigafactory” is an AI gigafactory deployed in more than one physical location and in the territories of more than one Member State;

* Regulation (EU) 2024/1624 of the European Parliament and of the Council of 31 May 2024 on the prevention of the use of the financial system for the purposes of money laundering or terrorist financing (OJ L, 2024/1624, 19.6.2024, ELI: <http://data.europa.eu/eli/reg/2024/1624/oj>).’;

(b) the following point is inserted:

‘(19a) “National Quantum Competence Centre” means a legal entity, or a consortium of legal entities, established in a Participating State, providing users from industry, including SMEs, academia and research-performing organisations, and public administrations with access on demand to quantum technologies, tools, applications and services, as well as to national or European quantum infrastructures, and offering expertise, skills, training, networking and outreach;’;

(2) Article 3 is amended as follows:

(a) paragraph 1 is replaced by the following:

‘1. The mission of the Joint Undertaking shall be to develop, deploy, extend and maintain in the Union a world-leading federated, secure, interoperable and hyper-connected supercomputing, quantum computing, service and data infrastructure ecosystem. It shall support the development and uptake of demand-oriented and user-driven innovative and competitive supercomputing systems and quantum technologies and systems and the development of a wide range of applications optimised for those systems. This shall be based as far as possible on a European supply chain in order to limit the risk of disruptions and dependencies and to reinforce the strategic autonomy and technological sovereignty of the Union, whilst ensuring use of the best components, technologies and knowledge. It shall, furthermore, widen the use of that infrastructure ecosystem to a large number of public and private users and support the twin transition and the development of key skills for the European workforce in science and industry.’;

(b) paragraph 2 is amended as follows:

(i) the following point is inserted:

‘(fa) to support state-of-the-art fundamental and applied research and innovation in quantum technologies, their transition from the “lab-to-the-fab” and their deployment, uptake and integration in world-class quantum infrastructures, for building a dynamic, innovative, sustainable and resilient quantum ecosystem across the Union, and for ensuring scientific and industrial leadership, competitiveness, strategic autonomy and technological sovereignty of the Union in quantum computing, communication and sensing.’;

(ii) point (h) is replaced by the following:

‘(h) to develop and operate the AI factories, and to support the establishment of, and access to, AI gigafactories and their services, with a view to building a dynamic, innovative, sustainable and resilient AI ecosystem across the Union and ensuring scientific and industrial leadership.’;

(c) paragraph 3 is replaced by the following:

‘3. The Joint Undertaking shall contribute to safeguarding the interests of the Union when procuring supercomputers and supporting the development and uptake of High Performance Computing (HPC), AI and quantum technologies, systems and applications. It shall enable a co-design approach for the acquisition of world-class supercomputers, while safeguarding the security of the supply chain of procured technologies and systems. It shall contribute to the Union’s strategic autonomy, while preserving an open economy in the Union, support the development of technologies and applications reinforcing European HPC, AI and quantum technologies supply chains and promote their integration in systems that address a large number of scientific, societal, environmental, industrial and security-use needs.’;

(3) in Article 4(1), the following points are added:

- ‘(i) AI gigafactory pillar, covering activities of AI gigafactories which in their operation could be connected with the EuroHPC network of AI factories for ensuring seamless integration, user support and knowledge sharing across the European AI ecosystem; this pillar shall include the following activities:
- (i) providing a world-class AI computing infrastructure for European researchers, entrepreneurs and industries, including SMEs, start-ups, scale-ups and the public sector;
 - (ii) enabling the development of new AI solutions across all public and private sectors, including the development of foundation models; and

- (iii) ensuring the Union's competitiveness and sovereignty as an AI continent;
- (j) quantum technologies pillar, addressing the full quantum ecosystem and the application domains of quantum computing and simulation, quantum communication, and quantum sensing and metrology, ensuring the security and resilience of the quantum supply chain and its enabling technologies; those activities shall address inter alia:
 - (i) scientific and technological research and innovation: advancing research excellence in quantum science and technology domains;
 - (ii) transition from the "lab-to-the-fab" and ecosystem development: supporting the development and deployment of state-of-the-art quantum infrastructures; fostering the industrialisation of quantum technologies by supporting the uptake of quantum applications in key public and industrial sectors; ensuring the translation of advances across all quantum domains into real-world applications, including the development of lead markets; promoting European and international standards; and supporting the development and networking of national quantum competence centres across Europe;
 - (iii) the acceleration of the development and operationalisation of fault-tolerant quantum computing systems relying on public measures to support a competitive European quantum ecosystem and supply chain based on technologies made and designed in Europe;

- (iv) skills and talent: developing a competitive and inclusive quantum research and engineering workforce through coordinated education, training and mobility initiatives, across key quantum-related disciplines and technical fields;
- (v) international cooperation: developing international collaboration in quantum technologies to solve global scientific and societal challenges, in line with the external policy objectives and international commitments of the Union.’;

(4) Article 5 is amended as follows:

(a) paragraph 1 is replaced by the following:

‘1. The Union’s financial contribution to the Joint Undertaking, including EEA appropriations, shall be up to EUR 4 122 300 000, including EUR 92 000 000 for administrative costs, provided that that amount is at least matched by the contribution of Participating States, distributed indicatively as follows:

- (a) up to EUR 1 660 000 000 from Horizon Europe, including EUR 160 000 000 for the implementation of quantum research and innovation activities as referred to in Article 4(1), point j, and in accordance with Article 34(1) and (2);
- (b) up to EUR 2 142 300 000 from the Digital Europe Programme; and
- (c) up to EUR 320 000 000 from the Connecting Europe Facility.

Additional funds from Horizon Europe, the Digital Europe Programme and the Connecting Europe Facility may complement the Union contribution referred to in the first subparagraph, provided that the additional amounts are at least matched by the contribution of one or more members of the Joint Undertaking other than the Union. Such additional funds shall not be accounted for in the calculation of the Union maximum financial contribution.’;

(b) paragraph 3 is replaced by the following:

‘3. Additional funds from any Union programme other than Horizon Europe, the Digital Europe Programme and the Connecting Europe Facility, and which complement the contributions referred to in paragraph 1, first subparagraph, of this Article may be allocated to the Joint Undertaking to support its pillars of activities referred to in Article 4, except those referred to in Article 4(1), point (a). Such additional funds shall not be accounted for in the calculation of the Union maximum financial contribution.’;

(c) the following paragraph is inserted:

‘4a. For contributions allocated to the Joint Undertaking in accordance with paragraphs 3 and 4 of this Article, Article 158 of Regulation (EU, Euratom) 2024/2509 of the European Parliament and of the Council* is applicable. Where such additional Union contributions relate to the pillar referred to in Article 4(1), point (i), one or more of the members other than the Union shall make additional contributions commensurate to the amount of the Union contributions.

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- * Regulation (EU, Euratom) 2024/2509 of the European Parliament and of the Council of 23 September 2024 on the financial rules applicable to the general budget of the Union (OJ L, 2024/2509, 26.9.2024, ELI: <http://data.europa.eu/eli/reg/2024/2509/oj>).’;

(d) paragraphs 6, 7 and 8 are deleted;

(5) the following Article is inserted:

‘Article 12b

Artificial Intelligence gigafactory

1. An AI gigafactory shall be located in a Participating State that is a Member State. It shall be financially supported by a partnership between the Union and one or more Participating States, represented by the Joint Undertaking, and an AI gigafactory Consortium, which may include one or more technology infrastructure suppliers, legally represented by an AI gigafactory Coordinator. That partnership between the Joint Undertaking and the AI gigafactory Coordinator shall take the form of a Hosting Agreement. Each Participating State of the AI gigafactory partnership shall conclude an administrative agreement with the Joint Undertaking laying down the coordination mechanism for the payment of and reporting on contributions to applicants established in that Participating State. That agreement shall include the agreed access time of the Participating State, the schedule for access, conditions of payment, reporting requirements and audit requirements.

- 2 Multi-site AI gigafactories shall be operated by a single AI gigafactory Consortium and shall function as an integrated technical entity. Constituent sites of a multi-site AI gigafactory shall be interconnected with very high speed, high bandwidth networks. In a multi-site single-country AI gigafactory, at least one constituent site shall meet the scale of an AI gigafactory. A multi-site multi-country AI gigafactory Consortium shall be composed of at least one hosting entity per hosting Member State, and at least one constituent site from the participating Member States shall meet the scale of an AI gigafactory. Each hosting entity of a multi-site multi-country AI gigafactory shall be severally responsible vis-a-vis the Union for the Union contribution it receives. The multi-site multi-country AI gigafactory Consortium agreement shall specify the liability allocations between hosting entities, as well as the technical, operational, regulatory and financial responsibilities of each hosting entity.

3. Participation in an AI gigafactory Consortium of legal entities from non-Participating States shall be subject to restrictions or exclusion where such participation is considered contrary to the Union's strategic assets, interests, autonomy or security. In accordance with Regulations (EU) 2021/694, (EU) 2021/695 and (EU) 2021/1153, the call for expression of interest for the selection of an AI gigafactory Consortium shall restrict participation in the AI gigafactory Consortium to legal entities established in Participating States, or to legal entities established in specified associated countries of Horizon Europe, the Digital Europe Programme and any subsequent relevant Union funding programme, or in other third countries in addition to Participating States which do not contravene the security and defence interests of the Union and its Member States. The restrictions and exclusions referred to in this paragraph shall not, in principle, apply to legal entities established in third countries which have signed an AI gigafactory Cooperation Agreement or a similar agreement with the Union. The call for expression of interest for the selection of an AI gigafactory Consortium may provide that legal entities established in other third countries are eligible, provided that such legal entities comply with the requirements applicable to those legal entities to guarantee the protection of the security interests of the Union and the Member States, and to safeguard classified information. Those requirements shall be set out in the work programme.

4. AI gigafactories shall be selected based on a joint procurement between the Joint Undertaking and one or more contracting authorities from the Participating States. An AI gigafactory Consortium shall benefit from an explicit commitment by the Member State, provided to the Joint Undertaking, to finance its share of the AI gigafactory to be established within the territory of that Member State, following its selection in accordance with paragraph 19. That commitment shall be provided by the Member State before the launch of the call for expression of interest.
5. The Union financial contribution referred to in Article 5 shall cover up to 17 % of the capital expenditure (CAPEX) investments in the overall computing infrastructure of the AI gigafactory. Alternatively, the Union contribution may take the form of a pre-agreed guaranteed purchase of access time to the AI gigafactory, with a value of up to 17 % of the CAPEX of the overall computing infrastructure of the AI gigafactory. One or more Participating States shall at least match the Union contribution. The remaining investment and the operational expenditure (OPEX) of the AI gigafactory shall be covered by the AI gigafactory Consortium. In the case of multi-site single-country AI gigafactories, the full Union contribution, with the corresponding compute access rights, may be allocated to the largest constituent site. In the case of multi-site multi-country AI gigafactories, the Union contribution may be allocated to AI gigafactories that meet the required scale and to one AI gigafactory per participating Member State.

6. A selected AI factory may substantially scale up to become an AI gigafactory. In such a case, the Union financial support already provided for that AI factory shall be counted as part of the Union's contribution towards the CAPEX of the AI gigafactory computing infrastructure referred to in paragraph 5 of this Article. The same provisions apply for the Participating States. The AI factory hosting agreement referred to in Article 10 shall be amended accordingly, where appropriate. The additional investment into that AI factory that becomes an AI gigafactory and the OPEX of the AI gigafactory shall be covered by the AI gigafactory Consortium.
7. A Member State may provide its contributions for an AI gigafactory directly through national funding mechanisms or indirectly through other sources. A Member State shall, by administrative agreement with the Joint Undertaking, channel its respective contributions, including those referred to in paragraph 5 of this Article and any other additional contributions, in total or in part, through the Joint Undertaking, which shall then manage and disburse those funds to the identified AI gigafactory on that Member State's behalf. The voluntary financial contribution may consist, in total or in part, of funds a Member State receives under Regulation (EU) 2021/241 of the European Parliament and of the Council* or Regulation (EU) 2021/1060**.

8. A Member State may decide to allocate part of the financial contribution it receives under Regulation (EU) 2021/241 (“RRF allocations”) to finance, in whole or in part, its voluntary financial contribution to an AI gigafactory in accordance with paragraph 7 of this Article, including to cover its contribution in cases where an AI gigafactory is not selected for Union funding. Member States may also decide to use their remaining RRF allocations to finance their national contributions to AI factories, supercomputers or quantum computers, or to other AI, quantum technology or HPC investments related to the objectives of the Joint Undertaking and identified by the Member State in its RRP. Member States shall channel such contributions through the Joint Undertaking in accordance with paragraph 7 of this Article. Upon the signature of a contribution agreement and the full and irrevocable transfer of the designated RRF allocations to the Joint Undertaking, at the latest by 31 August 2026, the Member State shall be deemed to have met the deadline set in Regulation (EU) 2021/241.
9. A Member State may decide to allocate part of the financial contribution it receives under Regulation (EU) 2021/241 or (EU) 2021/1060 or under another funding programme to finance the acquisition and operation of new, advanced, state-of-the-art AI, HPC or quantum computing service and data infrastructures within its territory. Such Member State may, by administrative agreement with the Joint Undertaking, channel such investments through the Joint Undertaking, which shall then manage and disburse those funds to the identified investment on its behalf. Upon the signature of a contribution agreement and the full and irrevocable transfer of the designated RRF allocations to the Joint Undertaking, at the latest by 31 August 2026, the Member State shall be deemed to have met the deadline set in Regulation (EU) 2021/241.

Upon request by the Member State concerned, an advanced, state-of-the-art infrastructure as referred to in the first subparagraph shall be awarded the EuroHPC AI and Compute Infrastructure Seal by the Joint Undertaking, provided that it achieves a performance level at least equivalent to that of any of the established EuroHPC supercomputers, including AI factories.

The Joint Undertaking shall federate and network the infrastructures having been awarded the EuroHPC AI and Compute Infrastructure Seal with the EuroHPC AI, compute or quantum infrastructures, as appropriate.

The Member State may decide to provide the Joint Undertaking with access time to the infrastructures funded in accordance with this paragraph. Such contributions shall not be taken into account for the calculation of the contribution referred to in Article 5(1). Such access time made available by the Member State shall be managed by the Joint Undertaking as part of the Union's access time.

10. Member States may provide the Joint Undertaking with access time to one or more of their EuroHPC supercomputers, AI factories or AI gigafactories through an administrative arrangement, which shall define the share of access time granted and its duration. Such access time shall become Union access time and shall be primarily used to grant access to start-ups and SMEs for their research or innovation activities. It shall not be taken into account as in-kind contribution by the Member States.

11. The Union access time to one or more of the Member States' EuroHPC AI factories or AI gigafactories may be used to give free access to European projects that develop open-frontier AI models that are major drivers of innovation, which will be selected through a Union-wide open competition organised by the Joint Undertaking. Such open models shall be made widely available to public authorities across Europe as well as to the European scientific and business communities. The Member States may complement that effort by providing to the Joint Undertaking additional access time for such projects of Union added value. Such access time shall not be taken into account as in-kind contributions by the Member States.

12. The Joint Undertaking shall own the part of the AI gigafactory computing infrastructure corresponding to the Union contribution to the CAPEX referred to in paragraphs 5 and 6 for a duration of at least five years from the start of the AI gigafactory's operations, as further specified in the AI gigafactory Hosting Agreement. Alternatively, where the Union contribution takes the form of a pre-agreed guaranteed purchase of access time to the AI gigafactory referred to in paragraph 5, the duration shall be of at least five years as further specified in the AI gigafactory Hosting Agreement. In either case, the duration shall be extended in the event of a substantial upgrade of the AI gigafactory computing infrastructure. Without prejudice to the winding up of the Joint Undertaking, as referred to in Article 23(4) of the Statutes, ownership shall be transferred in accordance with the AI gigafactory Hosting Agreement or be extended for an agreed period under the conditions specified in the AI gigafactory Hosting Agreement. In the case of transfer of ownership to the AI gigafactory Consortium, the residual value of the AI gigafactory computing infrastructure shall be converted into equivalent access time for the Union. Where no transfer of ownership to the AI gigafactory Consortium takes place in accordance with the Hosting Agreement, and a decision is taken to decommission, the relevant costs shall be borne by the AI gigafactory Consortium.
13. The access time of the Union and the Participating States to an AI gigafactory shall be directly proportional to their respective financial contributions to the CAPEX of the computing infrastructure of the AI gigafactory, or to the pre-agreed guaranteed purchase of access time to the AI gigafactory.

14. The Governing Board of the Joint Undertaking shall determine:
- (a) the conditions of the Union's access time to AI gigafactories;
 - (b) specific rules for access conditions to AI gigafactories that concern the allocation of the access time of the Union for projects and activities considered as strategic for the Union;
 - (c) specific rules for access conditions to AI gigafactories that concern the allocation of the access time of the Union for projects and activities related to security.
15. When determining the conditions of the Union's access time pursuant to paragraph 14, the Governing Board shall ensure that access:
- (a) is granted to users residing, established or located in a Member State or in a third country associated to the Digital Europe Programme, to Horizon Europe or to the Connecting Europe Facility;
 - (b) is free of charge for: users from entities governed by public law; industrial users for applications related to research and innovation activities funded by Horizon Europe, the Digital Europe Programme or the Connecting Europe Facility and those awarded a Seal of Excellence under Horizon Europe or the Digital Europe Programme; and private innovation activities of SMEs and scale-ups;
 - (c) includes reserved computing resources specifically for Union-funded research and innovation projects, ensuring guaranteed availability and scheduling priority.

16. The Governing Board shall monitor the share of the Union's access time for the different types of users referred to in paragraph 15, point (a). In cases where there is a significant imbalance in shares of access time between the different types of users versus demand, the Governing Board shall take appropriate corrective action to address that imbalance.
17. Contributions from the Union and the Participating States shall be subject to conditions ensuring the protection of the Union's strategic interests. The specific conditions referred to in this paragraph shall be laid down in a dedicated AI gigafactory Hosting Agreement. The AI gigafactory Hosting Agreement shall be governed by Union law, supplemented, for any matter not covered by this Regulation or by other Union legal acts, by the law of the Member State where the hosting entity is established. The AI gigafactory Hosting Agreement shall:
- (a) set out in detail the ownership and governance structure of the AI gigafactory;
 - (b) include provisions ensuring the effective and proportionate scrutiny and control of the AI gigafactory by the Union for safeguarding the Union's strategic assets, interests, autonomy or security;
 - (c) specify the financial contributions of the Union, of the Participating States and the public or private partners of the AI gigafactory Consortium, including the guaranteed access time to the AI gigafactory referred to in paragraph 13, as appropriate, and its duration;

- (d) specify, if appropriate, any other Union interests resulting from any Union investments regulated by specific investment agreements between the AI gigafactory Consortium and InvestEU;
- (e) set out the eligibility conditions for the non-Union users of the AI gigafactory, which are to comply with the same conditions as the eligibility conditions specified in paragraph 3;
- (f) set out the detailed conditions for access for the Union users of the AI gigafactory and the accounting arrangements for the access times to the AI gigafactory services;
- (g) set out the quality of service offered to the Joint Undertaking users when operating the AI gigafactory, as described in the service level agreement included in the AI gigafactory Hosting Agreement;
- (h) set out the arrangements for the acquisition, operation and use of the AI gigafactory data and computing infrastructure, including the user requirements from the public sector, where appropriate, and, where the AI gigafactory Consortium includes one or more technology infrastructure suppliers, include the provision of enhanced conflict-of-interest safeguards concerning those suppliers;
- (i) list the conditions for the transfer of ownership referred to in paragraph 12, where appropriate;

- (j) detail the extension of ownership or of the pre-agreed guaranteed purchased access time and the phasing-out conditions for the AI gigafactory, where appropriate;
 - (k) list the liability conditions for operating the AI gigafactory, where appropriate;
 - (l) specify the obligation of the AI gigafactory hosting entity to submit by 31 January of each year to the Governing Board an audit report and data on the use of the Union access time in the previous financial year;
 - (m) contain an arbitration clause, within the meaning of Article 272 TFEU, granting jurisdiction over all matters covered by the Hosting Agreement to the Court of Justice of the European Union.
18. The AI gigafactory shall include a public governance body composed of representatives from the Commission and the Participating States providing public funding to the specific AI gigafactory. The composition and working arrangements of such public governance body shall be specified in the AI gigafactory Hosting Agreement. Without prejudice to the AI gigafactory Consortium's management and operational autonomy, the following elements shall require explicit prior approval from the designated public governance body:
- (a) any proposed access agreements with entities from third countries that might raise concerns regarding the Union's strategic assets, interests, autonomy or security;

- (b) substantial changes to the legal and financial structure or control of the AI gigafactory impacting the Union's interests or those of the Participating States, such as a change in its ultimate ownership or control, any relocation of critical assets outside the Union or major financial restructuring decisions;
 - (c) significant change in the strategic purpose of the AI gigafactory.
19. Following a call for expression of interest, the AI gigafactory Consortium shall be selected by the Governing Board of the Joint Undertaking through a fair and transparent process, with the support of a panel of independent experts and of an accredited financial institution appointed by the Governing Board to carry out an evaluation, based, inter alia, on the following criteria:
- (a) technical evaluation:
 - (i) objectives and technical quality of the proposal;
 - (ii) quality of the workplan;
 - (iii) quality of the physical, IT and networking infrastructure;
 - (iv) quality of service, including security and trustworthiness;
 - (v) sustainability and energy efficiency;
 - (vi) consortium experience and know-how in setting up similar large-scale facilities;

(b) potential impact:

- (i) impact on the European AI ecosystem, including its competitiveness and talent pool;
- (ii) Union added value, including the contribution to strategic autonomy and technological sovereignty;

(c) financial feasibility:

- (i) investment commitment of the AI gigafactory Consortium;
- (ii) quality and financial viability of the proposed business model, including due diligence to be carried out by the appointed accredited financial institution.

20. Where the Consortium does not include one or more technology infrastructure suppliers, the suppliers of the AI gigafactory shall be selected by the AI gigafactory Consortium based on fair and transparent tender specifications that shall take into account general system specifications, and in particular the user requirements from the public sector, provided by the Joint Undertaking in the call for expression of interest and further specified in the AI gigafactory Hosting Agreement. The selection shall be based on fair, open and transparent criteria, and shall also ensure Union added value and address the security and resilience of the supply chain. The selected tenderers shall comply with the eligibility conditions specified in paragraph 3.

21. The Joint Undertaking may establish framework contracts for the provision of essential and high-demand components, such as advanced AI processors. The AI gigafactory Consortia may use the framework contracts referred to in this paragraph for their procurement.

* Regulation (EU) 2021/241 of the European Parliament and of the Council of 12 February 2021 establishing the Recovery and Resilience Facility (OJ L 57, 18.2.2021, p. 17, ELI: <http://data.europa.eu/eli/reg/2021/241/oj>).

** Regulation (EU) 2021/1060 of the European Parliament and of the Council of 24 June 21 laying down common provisions on the European Regional Development Fund, the European Social Fund Plus, the Cohesion Fund, the Just Transition Fund and the European Maritime, Fisheries and Aquaculture Fund and financial rules for those and for the Asylum, Migration and Integration Fund, the Internal Security Fund and the Instrument for Financial Support for Border Management and Visa Policy (OJ L 231, 30.6.2021, p. 159, ELI: <http://data.europa.eu/eli/reg/2021/1060/oj>).’;

(6) in Article 16, paragraph 1 is replaced by the following:

- ‘1. Without prejudice to Article 17(9), the use of EuroHPC supercomputers shall be open to users from the public and private sectors. Except for the industrial-grade EuroHPC supercomputers, their use shall be primarily for research and innovation purposes falling under public funding programmes, for public sector applications and for private innovation activities of SMEs, start-ups and scale-ups, where appropriate.’;

(7) Article 34 is replaced by the following:

‘Article 34

Reimbursement rates

1. For indirect actions funded under Horizon Europe, by way of derogation from Article 34 of Regulation (EU) 2021/695, and for activities funded under the Digital Europe Programme, the Joint Undertaking may apply different reimbursement rates for Union funding within an action depending on the type of participant, namely SMEs, and the type of action. The reimbursement rates shall be indicated in the work programme.
2. By way of derogation from paragraph 1 of this Article and Article 34 of Regulation (EU) 2021/695, for actions belonging to the quantum technologies pillar that are funded under Horizon Europe, each work programme shall indicate a mandatory component covering indirect research and innovation actions up to TRL 5, which shall be funded by the Union at 100 % of the total eligible costs.’;

Article 2

The Annex to Regulation (EU) 2021/1173 is amended as follows:

- (1) in Article 3, paragraph 2 is replaced by the following:
 - ‘2. Any application of a Member State or a third country associated to Horizon Europe or the Digital Europe Programme for membership of the Joint Undertaking shall be addressed to the Governing Board. The candidate countries shall provide a written acceptance of these Statutes, and of any other provisions governing the functioning of the Joint Undertaking. The candidates shall also provide their motivation for requesting membership of the Joint Undertaking and indicate how their national supercomputing or quantum technology strategy is aligned with the Joint Undertaking’s objectives. The Governing Board shall assess the application, taking into account the relevance and the potential added value of the candidate as regards the achievement of the mission and objectives of the Joint Undertaking and may decide to ask for clarifications regarding the candidature before endorsing the application.’;
- (2) in Article 4(1), point (c) is replaced by the following:
 - ‘(c) the Industrial and Scientific Advisory Board composed of the Research and Innovation Advisory Group, the Infrastructure Advisory Group and the Quantum Technologies Advisory Group.’;

(3) in Article 5, the following paragraph is added:

‘3. For activities under the quantum technologies pillar, the Participating States may decide to use the same representative as for the other pillars of activity, assisted by the appropriate representatives and experts from their relevant competent authorities in the field of quantum technologies, or may appoint an additional representative from their relevant competent authorities in the field of quantum technologies.’;

(4) Article 6 is amended as follows:

(a) the following paragraphs are inserted:

‘5a. For the tasks referred to in Article 7(4a), points (a) to (e) and point (g), of these Statutes, the remaining 50 % of the voting rights shall be held by the Participating States that are Member States.

For the purpose of this paragraph, decisions of the Governing Board shall be taken by a qualified majority. Qualified majority shall be deemed established if it represents the Union and at least 55 % of the Participating States that are Member States, comprising at least 65 % of the total population of those States. To determine the population, the figures set out in Annex III to Decision 2009/937/EU shall be used.

- 5b. For the tasks referred to in Article 7(4a), point (f) of these Statutes, and for each AI gigafactory, the voting rights of the Participating States shall be distributed in proportion to their committed financial contributions to that AI gigafactory until either its ownership is transferred or it is sold or decommissioned, or until the contract expired for a pre-agreed guaranteed purchase of access time to the AI gigafactory referred to in Article 12b(5) of this Regulation.

For the purpose of this paragraph, decisions of the Governing Board shall be taken by a majority of at least 75 % of all votes, including the votes of the members who are absent.’;

- (b) in paragraph 6, the first subparagraph is replaced by the following:

‘For the tasks referred to in Article 7(5) to (7) of these Statutes, decisions of the Governing Board shall be taken in two stages.’;

- (5) Article 7 is amended as follows:

- (a) the following paragraph is inserted:

‘4a. The Governing Board shall carry out the following tasks related to the AI gigafactories referred to in Article 12b of this Regulation:

- (a) discuss and adopt the part of the multiannual strategic programme that is related to the establishment of AI gigafactories referred to in Article 18(1) of these Statutes;

- (b) discuss and adopt the part of the annual work programme that is related to the establishment of AI gigafactories and the selection of AI gigafactory Consortia and the corresponding expenditure estimates;
- (c) approve the launch of calls for expression of interest, in accordance with the annual work programme;
- (d) approve the selection of the AI gigafactory Consortia which will establish and operate the AI gigafactories;
- (e) determine the conditions of the Union's access time to the AI gigafactories;
- (f) make decisions related to the AI gigafactory public governance body;
- (g) approve framework contracts established by the Joint Undertaking for the provision of essential and high-demand components of AI gigafactories.';

(b) the following paragraph is inserted:

‘5a. For activities under the quantum technologies pillar, Article 7(5) of these Statutes applies, with the exception of activities related to the acquisition and operation of quantum computers to which Article 7(4) of these Statutes applies.’;

(6) Article 10 is amended as follows:

(a) paragraph 1 is replaced by the following:

‘1. The Industrial and Scientific Advisory Board shall be composed of a Research and Innovation Advisory Group, an Infrastructure Advisory Group and a Quantum Technologies Advisory Group.’;

(b) the following paragraph is added:

‘7. The Quantum Technologies Advisory Group shall consist of no more than twelve members, of which up to six shall be appointed by the Private Members taking into account their commitments to the Joint Undertaking and up to six shall be appointed by the Governing Board, in accordance with Article 7(3), point (k), of these Statutes.

The Quantum Technologies Advisory Group may include up to six observers proposed by Participating States and appointed by the Governing Board.’;

(7) the following article is inserted:

‘Article 12a

Functioning of the Quantum Technologies Advisory Group

1. The Quantum Technologies Advisory Group shall meet at least twice a year.
2. The Quantum Technologies Advisory Group may appoint working groups where necessary under the overall coordination of one or more members.

3. The Quantum Technologies Advisory Group shall elect its chair.
4. The Quantum Technologies Advisory Group shall adopt its rules of procedure, including the nomination of the constituent entities that shall represent the Advisory Group and the duration of their nomination.’;

(8) the following article is inserted:

‘Article 14a

Tasks of the Quantum Technologies Advisory Group

1. The Quantum Technologies Advisory Group shall:
 - (a) draw up its contribution to the draft multiannual strategic programme in relation to quantum technology activities and related subjects referred to in Article 18 of these Statutes and review it regularly in accordance with the evolution of scientific, industrial and policy demand;
 - (b) organise public consultations open to all public and private stakeholders having an interest in the field of quantum technologies to inform them about, and collect feedback on, the draft multiannual strategic programme and the related draft activities of the quantum technologies part of the work programme for a given year.

2. The contribution to the draft multiannual strategic programme referred to in paragraph 1 shall address:
- (a) the strategic research, innovation, deployment and infrastructure priorities for the development and uptake of quantum technologies and their integration into the European digital ecosystem, to support the Union's resilience, strategic autonomy and technological sovereignty;
 - (b) potential international cooperation activities in quantum technologies that add value and are of mutual interest, while ensuring alignment with Union values and security interests;
 - (c) training, education and workforce development priorities for addressing key competences and the skills gap in quantum technologies, including awareness of security-sensitive applications;
 - (d) the acquisition, deployment and operation of quantum infrastructures, including the interconnection and federation with High Performance Computing infrastructures and other digital infrastructures such as quantum communications and quantum sensing;
 - (e) measures for capability building, interoperability, standardisation and security in the field of quantum technologies with specific consideration of dual-use risks and protection of the strategic assets, interests, autonomy or security of the Union.';

(9) Article 16 is replaced by the following:

‘Article 16

Budgetary commitments

Budgetary commitments of the Joint Undertaking may be divided into annual instalments. From January 2025, at least 20 % of the cumulative budget of the residual years shall not be covered by annual instalments.’

Article 3

This Regulation shall enter into force on the day following that of its publication in the *Official Journal of the European Union*.

This Regulation shall be binding in its entirety and directly applicable in all Member States.

Done at ..., ...

For the Council

The President
