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**Interinstitutional File:**  
2025/0349 (COD)

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## PROPOSAL

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From: Secretary-General of the European Commission, signed by Ms Martine DEPREZ, Director

date of receipt: 17 November 2025

To: Ms Thérèse BLANCHET, Secretary-General of the Council of the European Union

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No. Cion doc.: COM(2025) 689 final

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Subject: Proposal for a DECISION OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL empowering France to accede to the Inter-American Convention for the Protection and Conservation of Sea Turtles

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Delegations will find attached document COM(2025) 689 final.

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Encl.: COM(2025) 689 final



Brussels, 17.11.2025  
COM(2025) 689 final

2025/0349 (COD)

Proposal for a

**DECISION OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL**

**empowering France to accede to the Inter-American Convention for the Protection and Conservation of Sea Turtles**

## EXPLANATORY MEMORANDUM

### 1. CONTEXT OF THE PROPOSAL

- **Reasons for and objectives of the proposal**

Request by the French authorities:

On 4 February 2025, the French authorities requested the empowerment by the European Union for France to accede to the Inter-American Convention for the Protection and Conservation of Sea Turtles (hereinafter 'the Convention')<sup>1</sup>.

The Convention:

The Convention is an intergovernmental treaty that provides the legal framework allowing countries on the American continent to take measures to protect six species: loggerhead sea turtles, green sea turtles, leatherback sea turtles, hawksbill sea turtles, Kemp's ridley sea turtles, and olive ridley sea turtles.

The Convention entered into force in May 2001 and currently has sixteen contracting parties: Argentina, Belize, Brazil, Chile, Costa Rica, Dominican Republic, Ecuador, Guatemala, Honduras, Mexico, Netherlands, Panama, Peru, United States, Uruguay, and Venezuela.

The objective of the Convention is to promote the protection, conservation, and recovery of marine turtle populations and the habitats on which they depend, based on the best available data and taking into account the environmental, socioeconomic, and cultural characteristics of the Parties (Article II, text of the Convention).

The Convention covers measures focused on: prohibiting the intentional capture, possession, or killing of marine turtles, as well as trade in these species and their eggs, parts, or derivatives; exceptions may be made by States, provided they do not prejudice efforts to achieve the objective of the Convention; compliance with the obligations imposed by CITES concerning sea turtles, their eggs, parts or products; the protection and, where necessary, restoration of habitats, breeding sites, including through regulations restricting the use of those habitats, including the designation of protected areas; the promotion of scientific research on this subject and research on experimental reproduction, breeding and reintroduction, in order to determine the feasibility of these practices and to increase their population; promotion of environmental education and dissemination of information to encourage the participation of government institutions, NGOs and the general public; the requirement that all shrimp trawlers under the jurisdiction of the States Parties be equipped with marine turtle exclusion devices (TEDs) to avoid by-catches of sea turtles; the fight against illegal, unreported and unregulated fishing in its various forms, coastal from neighbouring countries including Brazil, Suriname and Guyana, or deep sea fishing through long-liners targeting tuna in particular.

The European Union empowers France to accede to the Convention, as the Convention is open for accession to States in the Americas and it is in line with the Union's policy to protect marine biological resources in Union waters, in this case to undertake measures to protect sea turtles. The Convention includes measures for the conservation and sustainable exploitation of marine biological resources, in particular the reduction, to the greatest extent practicable, of the incidental capture, retention, harm or mortality of sea turtles in the course of fishing activities, through the appropriate regulation of such activities, and the development,

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<sup>1</sup> Inter-American Convention for the Protection and Conservation of Sea Turtles, art. II, May 2, 2001, 2164 U.N.T.S. 29

improvement and use of appropriate gear, devices or techniques, and the corresponding training, in keeping with the principle of the sustainable use of fisheries resources.

As the content of the Convention falls under the European Union's exclusive competence, it is necessary that an empowerment under Article 2(1) TFEU be granted by the Union legislator, in accordance with the ordinary legislative procedure foreseen in Article 43 TFEU, prior to the accession of France to the Convention.

- **Consistency with existing policy provisions in the policy area**

This proposal complements and is generally consistent with other provisions of Union law in this area.

- **Consistency with other Union policies**

Not Applicable

## **2. LEGAL BASIS, SUBSIDIARITY AND PROPORTIONALITY**

- **Legal basis**

The legal basis for this proposal is Article 43 TFEU.

- **Subsidiarity (for non-exclusive competence)**

As the proposal falls under the exclusive competence of the Union, the subsidiarity principle does not apply.

- **Proportionality**

The proposal does not exceed what is necessary to achieve these objectives.

- **Choice of the instrument**

Empowerment under Article 2(1) TFEU should be granted by the Union legislator, in accordance with the legislative procedure referred to in Article 43 TFEU. The proposed act, in its nature is an empowerment to a Member State, is to be adopted in response to a corresponding request made by France. It should therefore take the form of a decision, addressed to France. Consequently, the proposed Decision of the European Parliament and of the Council represents an adequate instrument to empower France, in accordance with Article 2(1) TFEU, to act in this matter.

## **3. RESULTS OF EX-POST EVALUATIONS, STAKEHOLDER CONSULTATIONS AND IMPACT ASSESSMENTS**

- **Ex-post evaluations/fitness checks of existing legislation**

Not relevant.

- **Stakeholder consultations**

This proposal is based on a request by France and concerns only this Member State.

- **Collection and use of expertise**

Not Applicable

- **Impact assessment**

Not relevant.

- **Regulatory fitness and simplification**

Not Applicable

- **Fundamental rights**

This proposal has no consequences for the protection of citizens' fundamental rights.

#### **4. BUDGETARY IMPLICATIONS**

There are no budgetary implications.

#### **5. OTHER ELEMENTS**

- **Implementation plans and monitoring, evaluation and reporting arrangements**

The proposal requires France to report to the European Parliament and the Council on the accession and to regularly coordinate and inform the Commission about the decisions and measures adopted under the Convention.

- **Detailed explanation of the specific provisions of the proposal**

The proposal seeks to empower France to accede to the Convention.

Proposal for a

## **DECISION OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL**

### **empowering France to accede to the Inter-American Convention for the Protection and Conservation of Sea Turtles**

THE EUROPEAN PARLIAMENT AND THE COUNCIL OF THE EUROPEAN UNION,  
Having regard to the Treaty on the Functioning of the European Union, and in particular Article 43 thereof,

Having regard to the proposal from the European Commission,

Having regard to the opinion of the European Economic and Social Committee,

Acting in accordance with the ordinary legislative procedure,

Whereas:

- (1) By letter dated 4 February 2025, France requested the Commission to be empowered to accede to the Inter-American Convention for the Protection and Conservation of Sea Turtles in order to strengthen its cooperation with the countries bordering its territories on the American continent: Guadeloupe, French Guiana, Martinique, Saint Barthélemy, Saint Martin, and Saint Pierre and Miquelon in the area of protection of marine turtle species occurring in seas adjacent to the American continents and the Caribbean.
- (2) The matters covered by the Inter-American Convention for the Protection and Conservation of Sea Turtles fall within the Union's exclusive competence. Therefore, Member States may accede to this Convention only if empowered by the Union in accordance with Article 2(1) of the Treaty on the Functioning of the European Union.
- (3) The Inter-American Convention for the Protection and Conservation of Sea Turtles is in line with the Union's policy to protect marine biological resources in Union waters, in this case, in particular, to undertake measures to protect sea turtles and it is open for accession to States in the Americas. Therefore, it is appropriate that the European Union empowers France to accede to this Convention.
- (4) France should report to the European Parliament, the Council and the Commission on the accession to the Inter-American Convention for the Protection and Conservation of Sea Turtles and cooperate with the Commission on positions related to decisions, recommendations and measures taken under this Convention. France should also regularly inform the Commission on the adoption of such decisions or measures.

HAVE ADOPTED THIS DECISION:

#### *Article 1*

France is hereby empowered to accede to the Inter-American Convention for the Protection and Conservation of Sea Turtles.

*Article 2*

France will inform the European Parliament and the Council on the accession to the Inter-American Convention for the Protection and Conservation of Sea Turtles and consult the Commission on positions related to decisions, measures and recommendations taken under the Convention, and regularly inform the Commission on adoption of decisions, measures and recommendations.

*Article 3*

This Decision is addressed to France.

Done at Brussels,

*For the European Parliament*  
*The President*  
[...]

*For the Council*  
*The President*  
[...]

## LEGISLATIVE FINANCIAL AND DIGITAL STATEMENT

### 1. FRAMEWORK OF THE PROPOSAL/INITIATIVE

#### 1.1. Title of the proposal/initiative

Decision of the European Parliament and of the Council on an authorisation to France to accede the Inter-American Convention for the Protection and Conservation of Sea Turtles

#### 1.2. Policy area(s) concerned

Marine living resources

#### 1.3. Objective(s)

##### 1.3.1. General objective(s)

Accession of France to the Inter-American Convention for the Protection and Conservation of Sea Turtles

##### 1.3.2. Specific objective(s)

Promotion of the protection, conservation and restoration of the populations of sea turtles and the habitats on which they depend, on the basis of the best available data and taking into account the environmental, socio-economic and cultural characteristics.

##### 1.3.3. Expected result(s) and impact

*Specify the effects which the proposal/initiative should have on the beneficiaries/groups targeted.*

##### 1.3.4. Indicators of performance

*Specify the indicators for monitoring progress and achievements.*

Not applicable - action to be implemented by France.

#### 1.4. The proposal/initiative relates to:

- a new action**
- a new action following a pilot project/preparatory action** <sup>(1)</sup>
- the extension of an existing action**
- a merger or redirection of one or more actions towards another/a new action**

#### 1.5. Grounds for the proposal/initiative

##### 1.5.1. Requirement(s) to be met in the short or long term including a detailed timeline for roll-out of the implementation of the initiative

Not applicable

##### 1.5.2. Added value of EU involvement (it may result from different factors, e.g. coordination gains, legal certainty, greater effectiveness or complementarities). For the purposes of this section 'added value of EU involvement' is the value resulting from EU action, that is additional to the value that would have been otherwise created by Member States alone.

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<sup>(1)</sup> As referred to in Article 58(2), point (a) or (b) of the Financial Regulation.

Not applicable

1.5.3. Lessons learned from similar experiences in the past

Not applicable

1.5.4. Compatibility with the multiannual financial framework and possible synergies with other appropriate instruments

Not applicable

1.5.5. Assessment of the different available financing options, including scope for redeployment

Not applicable

1.6. Duration of the proposal/initiative and of its financial impact

**limited duration**

in effect from [DD.MM]YYYY to [DD.MM]YYYY

financial impact from YYYY to YYYY for commitment appropriations and from YYYY to YYYY for payment appropriations.

**unlimited duration**

Implementation with a start-up period from YYYY to YYYY, followed by full-scale operation.

1.7. Method(s) of budget implementation planned<sup>(2)</sup>

**Direct management** by the Commission

by its departments, including by its staff in the Union delegations;

by the executive agencies

**Shared management** with the Member States

**Indirect management** by entrusting budget implementation tasks to:

third countries or the bodies they have designated;

international organisations and their agencies (to be specified);

the European Investment Bank and the European Investment Fund;

bodies referred to in Articles 70 and 71 of the Financial Regulation;

public law bodies;

bodies governed by private law with a public service mission to the extent that they are provided with adequate financial guarantees;

bodies governed by the private law of a Member State that are entrusted with the implementation of a public-private partnership and that are provided with adequate financial guarantees;

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<sup>(2)</sup> Details of budget implementation methods and references to the Financial Regulation may be found on the BUDGpedia site: <https://myintracomm.ec.europa.eu/corp/budget/financial-rules/budget-implementation/Pages/implementation-methods.aspx>.

- bodies or persons entrusted with the implementation of specific actions in the common foreign and security policy pursuant to Title V of the Treaty on European Union, and identified in the relevant basic act
- bodies established in a Member State, governed by the private law of a Member State or Union law and eligible to be entrusted, in accordance with sector-specific rules, with the implementation of Union funds or budgetary guarantees, to the extent that such bodies are controlled by public law bodies or by bodies governed by private law with a public service mission, and are provided with adequate financial guarantees in the form of joint and several liability by the controlling bodies or equivalent financial guarantees and which may be, for each action, limited to the maximum amount of the Union support.

#### Comments

No cost for EU budget. Full implementation by France.

## 2. MANAGEMENT MEASURES

### 2.1. Monitoring and reporting rules

No applicable

### 2.2. Management and control system(s)

#### 2.2.1. Justification of the budget implementation method(s), the funding implementation mechanism(s), the payment modalities and the control strategy proposed

N/A

#### 2.2.2. Information concerning the risks identified and the internal control system(s) set up to mitigate them

N/A

#### 2.2.3. Estimation and justification of the cost-effectiveness of the controls (ratio between the control costs and the value of the related funds managed), and assessment of the expected levels of risk of error (at payment & at closure)

no cost

### 2.3. Measures to prevent fraud and irregularities

n/a

3. ESTIMATED FINANCIAL IMPACT OF THE PROPOSAL/INITIATIVE

3.1. Heading(s) of the multiannual financial framework and expenditure budget line(s) affected

Existing budget lines

*In order of multiannual financial framework headings and budget lines.*

Heading of multiannual financial framework	Budget line	Type of expenditure	Contribution			
	Number	Diff./Non-diff. <sup>(3)</sup>	from EFTA countries <sup>(4)</sup>	from candidate countries and potential candidates <sup>(5)</sup>	from other third countries	other assigned revenue
	[XX.YY.Y Y.YY]	Diff./Non-diff.	YES/NO	YES/NO	YES/NO	YES/NO
	[XX.YY.Y Y.YY]	Diff./Non-diff.	YES/NO	YES/NO	YES/NO	YES/NO
	[XX.YY.Y Y.YY]	Diff./Non-diff.	YES/NO	YES/NO	YES/NO	YES/NO

New budget lines requested

*In order of multiannual financial framework headings and budget lines.*

<sup>(3)</sup> Diff. = Differentiated appropriations / Non-diff. = Non-differentiated appropriations.

<sup>(4)</sup> EFTA: European Free Trade Association.

<sup>(5)</sup> Candidate countries and, where applicable, potential candidates from the Western Balkans.

Heading of multiannual financial framework	Budget line	Type of expenditure	Contribution			
	Number	Diff./non-diff.	from EFTA countries	from candidate countries and potential candidates	from other third countries	other assigned revenue
	[XX.YY.Y Y.YY]	Diff./Non-diff.	YES/NO	YES/NO	YES/NO	YES/NO
	[XX.YY.Y Y.YY]	Diff./Non-diff.	YES/NO	YES/NO	YES/NO	YES/NO
	[XX.YY.Y Y.YY]	Diff./Non-diff.	YES/NO	YES/NO	YES/NO	YES/NO

### 3.2. Estimated financial impact of the proposal on appropriations

#### 3.2.1. Summary of estimated impact on operational appropriations

- The proposal/initiative does not require the use of operational appropriations
- The proposal/initiative requires the use of operational appropriations, as explained below:

##### 3.2.1.1. Appropriations from voted budget

EUR million (to three decimal places)

Heading of multiannual financial framework	Number					
DG: <.....>		Year	Year	Year	Year	<b>TOTAL MFF</b>

			2024	2025	2026	2027	2021-2027
Operational appropriations							
Budget line	Commitments	(1a)					0.000
	Payments	(2a)					0.000
Budget line	Commitments	(1b)					0.000
	Payments	(2b)					0.000
Appropriations of an administrative nature financed from the envelope of specific programmes <sup>(6)</sup>							
Budget line		(3)					0.000
<b>TOTAL appropriations for DG &lt;.....&gt;</b>	Commitments	=1a+1b+3	0.000	0.000	0.000	0.000	0.000
	Payments	=2a+2b+3	0.000	0.000	0.000	0.000	0.000
			Year 2024	Year 2025	Year 2026	Year 2027	<b>TOTAL MFF 2021-2027</b>
TOTAL operational appropriations	Commitments	(4)	0.000	0.000	0.000	0.000	0.000
	Payments	(5)	0.000	0.000	0.000	0.000	0.000
TOTAL appropriations of an administrative nature financed from the envelope for specific programmes		(6)	0.000	0.000	0.000	0.000	0.000

<sup>(6)</sup> Technical and/or administrative assistance and expenditure in support of the implementation of EU programmes and/or actions (former 'BA' lines), indirect research, direct research.

<b>TOTAL appropriations under HEADING &lt;....&gt; of the multiannual financial framework</b>	Commitments	=4+6	<b>0.000</b>	<b>0.000</b>	<b>0.000</b>	<b>0.000</b>	<b>0.000</b>
	Payments	=5+6	<b>0.000</b>	<b>0.000</b>	<b>0.000</b>	<b>0.000</b>	<b>0.000</b>
DG: <.....>			<b>Year 2024</b>	<b>Year 2025</b>	<b>Year 2026</b>	<b>Year 2027</b>	<b>TOTAL MFF 2021-2027</b>
Operational appropriations							
Budget line	Commitments	(1a)					<b>0.000</b>
	Payments	(2a)					<b>0.000</b>
Budget line	Commitments	(1b)					<b>0.000</b>
	Payments	(2b)					<b>0.000</b>
Appropriations of an administrative nature financed from the envelope of specific programmes <sup>(9)</sup>							
Budget line		(3)					<b>0.000</b>
<b>TOTAL appropriations for DG &lt;.....&gt;</b>	Commitments	=1a+1b +3	<b>0.000</b>	<b>0.000</b>	<b>0.000</b>	<b>0.000</b>	<b>0.000</b>
	Payments	=2a+2b+3	<b>0.000</b>	<b>0.000</b>	<b>0.000</b>	<b>0.000</b>	<b>0.000</b>
			<b>Year 2024</b>	<b>Year 2025</b>	<b>Year 2026</b>	<b>Year 2027</b>	<b>TOTAL MFF 2021-2027</b>
<b>TOTAL operational</b>	Commitments	(4)	<b>0.000</b>	<b>0.000</b>	<b>0.000</b>	<b>0.000</b>	<b>0.000</b>

<sup>(9)</sup> Technical and/or administrative assistance and expenditure in support of the implementation of EU programmes and/or actions (former 'BA' lines), indirect research, direct research.

appropriations	Payments	(5)	0.000	0.000	0.000	0.000	<b>0.000</b>
TOTAL appropriations of an administrative nature financed from the envelope for specific programmes		(6)	0.000	0.000	0.000	0.000	<b>0.000</b>
<b>TOTAL appropriations under HEADING &lt;....&gt; of the multiannual financial framework</b>	Commitments	=4+6	<b>0.000</b>	<b>0.000</b>	<b>0.000</b>	<b>0.000</b>	<b>0.000</b>
	Payments	=5+6	<b>0.000</b>	<b>0.000</b>	<b>0.000</b>	<b>0.000</b>	<b>0.000</b>
			<b>Year 2024</b>	<b>Year 2025</b>	<b>Year 2026</b>	<b>Year 2027</b>	<b>TOTAL MFF 2021-2027</b>
TOTAL operational appropriations (all operational headings)	Commitments	(4)	0.000	0.000	0.000	0.000	<b>0.000</b>
	Payments	(5)	0.000	0.000	0.000	0.000	<b>0.000</b>
TOTAL appropriations of an administrative nature financed from the envelope for specific programmes (all operational headings)		(6)	0.000	0.000	0.000	0.000	<b>0.000</b>
<b>TOTAL appropriations Under Heading 1 to 6 of the multiannual financial framework (Reference amount)</b>	Commitments	=4+6	<b>0.000</b>	<b>0.000</b>	<b>0.000</b>	<b>0.000</b>	<b>0.000</b>
	Payments	=5+6	<b>0.000</b>	<b>0.000</b>	<b>0.000</b>	<b>0.000</b>	<b>0.000</b>
<b>Heading of multiannual financial framework</b>		<b>7</b>	<b>'Administrative expenditure' <sup>(10)</sup></b>				
DG: <.....>			Year	Year	Year	Year	<b>TOTAL MFF</b>

<sup>(10)</sup> The necessary appropriations should be determined using the annual average cost figures available on the appropriate BUDGpedia webpage.

		2024	2025	2026	2027	2021-2027
Human resources		0.000	0.000	0.000	0.000	0.000
Other administrative expenditure		0.000	0.000	0.000	0.000	0.000
<b>TOTAL DG &lt;.....&gt;</b>	Appropriations	<b>0.000</b>	<b>0.000</b>	<b>0.000</b>	<b>0.000</b>	<b>0.000</b>
DG: <.....>		Year 2024	Year 2025	Year 2026	Year 2027	TOTAL MFF 2021-2027
Human resources		0.000	0.000	0.000	0.000	0.000
Other administrative expenditure		0.000	0.000	0.000	0.000	0.000
<b>TOTAL DG &lt;.....&gt;</b>	Appropriations	<b>0.000</b>	<b>0.000</b>	<b>0.000</b>	<b>0.000</b>	<b>0.000</b>
<b>TOTAL appropriations under HEADING 7 of the multiannual financial framework</b>		<b>0.000</b>	<b>0.000</b>	<b>0.000</b>	<b>0.000</b>	<b>0.000</b>
		(Total commitments = Total payments)				

EUR million (to three decimal places)

		Year 2024	Year 2025	Year 2026	Year 2027	TOTAL MFF 2021-2027
<b>TOTAL appropriations under HEADINGS 1 to 7 of the multiannual financial framework</b>		<b>0.000</b>	<b>0.000</b>	<b>0.000</b>	<b>0.000</b>	<b>0.000</b>
		Commitments				
		Payments				

3.2.2. Estimated output funded from operational appropriations (not to be completed for decentralised agencies)

Commitment appropriations in EUR million (to three decimal places)

Indicate objectives and outputs ↓			Year 2024	Year 2025	Year 2026	Year 2027	Enter as many years as necessary to show the duration of the impact (see Section 1.6)										TOTAL		
	OUTPUTS																		
	Type <sup>(16)</sup>	Average cost	No	Cost	No	Cost	No	Cost	No	Cost	No	Cost	No	Cost	No	Cost	Total No	Total Cost	
SPECIFIC OBJECTIVE No 1 <sup>(17)</sup> : [...]																			
- Output																			
- Output																			
- Output																			
Subtotal for specific objective No 1																			

<sup>(16)</sup> Outputs are products and services to be supplied (e.g.: number of student exchanges financed, number of km of roads built, etc.).

<sup>(17)</sup> As described in point 1.4.2. 'Specific objective(s)...'

SPECIFIC OBJECTIVE No 2 ...																		
- Output																		
Subtotal for specific objective No 2																		
<b>TOTALS</b>																		

### 3.2.3. Summary of estimated impact on administrative appropriations

- The proposal/initiative does not require the use of appropriations of an administrative nature
- The proposal/initiative requires the use of appropriations of an administrative nature, as explained below:

#### 3.2.3.1. Appropriations from voted budget

<b>VOTED APPROPRIATIONS</b>	<b>Year 2024</b>	<b>Year 2025</b>	<b>Year 2026</b>	<b>Year 2027</b>	<b>TOTAL MFF 2021-2027</b>
<b>HEADING 7</b>					
Human resources	0.000	0.000	0.000	0.000	<b>0.000</b>
Other administrative expenditure	0.000	0.000	0.000	0.000	<b>0.000</b>
<b>Subtotal HEADING 7</b>	<b>0.000</b>	<b>0.000</b>	<b>0.000</b>	<b>0.000</b>	<b>0.000</b>
<b>Outside HEADING 7</b>					

Human resources	0.000	0.000	0.000	0.000	<b>0.000</b>
Other expenditure of an administrative nature	0.000	0.000	0.000	0.000	<b>0.000</b>
<b>Subtotal outside HEADING 7</b>	<b>0.000</b>	<b>0.000</b>	<b>0.000</b>	<b>0.000</b>	<b>0.000</b>
<b>TOTAL</b>					
	<b>0.000</b>	<b>0.000</b>	<b>0.000</b>	<b>0.000</b>	<b>0.000</b>

### 3.2.3.3. Total appropriations

<b>TOTAL VOTED APPROPRIATIONS + EXTERNAL ASSIGNED REVENUES</b>	<b>Year 2024</b>	<b>Year 2025</b>	<b>Year 2026</b>	<b>Year 2027</b>	<b>TOTAL MFF 2021-2027</b>
<b>HEADING 7</b>					
Human resources	0.000	0.000	0.000	0.000	<b>0.000</b>
Other administrative expenditure	0.000	0.000	0.000	0.000	<b>0.000</b>
<b>Subtotal HEADING 7</b>	<b>0.000</b>	<b>0.000</b>	<b>0.000</b>	<b>0.000</b>	<b>0.000</b>
<b>Outside HEADING 7</b>					
Human resources	0.000	0.000	0.000	0.000	<b>0.000</b>
Other expenditure of an administrative nature	0.000	0.000	0.000	0.000	<b>0.000</b>
<b>Subtotal outside HEADING 7</b>	<b>0.000</b>	<b>0.000</b>	<b>0.000</b>	<b>0.000</b>	<b>0.000</b>

<b>TOTAL</b>	<b>0.000</b>	<b>0.000</b>	<b>0.000</b>	<b>0.000</b>	<b>0.000</b>

The appropriations required for human resources and other expenditure of an administrative nature will be met by appropriations from the DG that are already assigned to management of the action and/or have been redeployed within the DG, together, if necessary, with any additional allocation which may be granted to the managing DG under the annual allocation procedure and in the light of budgetary constraints.

3.2.4. Estimated requirements of human resources

- The proposal/initiative does not require the use of human resources
- The proposal/initiative requires the use of human resources, as explained below

3.2.4.1. Financed from voted budget

Estimate to be expressed in full-time equivalent units (FTEs) <sup>(18)</sup>

<b>VOTED APPROPRIATIONS</b>	<b>Year 2024</b>	<b>Year 2025</b>	<b>Year 2026</b>	<b>Year 2027</b>
<b>Establishment plan posts (officials and temporary staff)</b>				
20 01 02 01 (Headquarters and Commission's Representation Offices)	0	0	0	0
20 01 02 03 (EU Delegations)	0	0	0	0
01 01 01 01 (Indirect research)	0	0	0	0
01 01 01 11 (Direct research)	0	0	0	0
Other budget lines (specify)	0	0	0	0

<sup>(18)</sup> Please specify below the table how many FTEs within the number indicated are already assigned to the management of the action and/or can be redeployed within your DG and what are your net needs.

<b>External staff (in FTEs)</b>					
20 02 01 (AC, END from the 'global envelope')		0	0	0	0
20 02 03 (AC, AL, END and JPD in the EU Delegations)		0	0	0	0
Admin. support line [XX.01.YY.YY]	- at Headquarters	0	0	0	0
	- in EU Delegations	0	0	0	0
01 01 01 02 (AC, END - Indirect research)		0	0	0	0
01 01 01 12 (AC, END - Direct research)		0	0	0	0
Other budget lines (specify) - Heading 7		0	0	0	0
Other budget lines (specify) - Outside Heading 7		0	0	0	0
<b>TOTAL</b>		<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>

## 3.2.4.2. Financed from external assigned revenues

<b>EXTERNAL ASSIGNED REVENUES</b>	<b>Year 2024</b>	<b>Year 2025</b>	<b>Year 2026</b>	<b>Year 2027</b>
<b>Establishment plan posts (officials and temporary staff)</b>				
20 01 02 01 (Headquarters and Commission's Representation Offices)	0	0	0	0
20 01 02 03 (EU Delegations)	0	0	0	0
01 01 01 01 (Indirect research)	0	0	0	0

01 01 01 11 (Direct research)		0	0	0	0
Other budget lines (specify)		0	0	0	0
<b>External staff (in full time equivalent units)</b>					
20 02 01 (AC, END from the global envelope)		0	0	0	0
20 02 03 (AC, AL, END and JPD in the EU Delegations)		0	0	0	0
Admin. support line [XX.01.YY.YY]	- at Headquarters	0	0	0	0
	- in EU Delegations	0	0	0	0
01 01 01 02 (AC, END - Indirect research)		0	0	0	0
01 01 01 12 (AC, END - Direct research)		0	0	0	0
Other budget lines (specify) - Heading 7		0	0	0	0
Other budget lines (specify) - Outside Heading 7		0	0	0	0
<b>TOTAL</b>		<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>

## 3.2.4.3. Total requirements of human resources

<b>TOTAL VOTED APPROPRIATIONS + EXTERNAL ASSIGNED REVENUES</b>	<b>Year 2024</b>	<b>Year 2025</b>	<b>Year 2026</b>	<b>Year 2027</b>
<b>Establishment plan posts (officials and temporary staff)</b>				

20 01 02 01 (Headquarters and Commission's Representation Offices)		0	0	0	0
20 01 02 03 (EU Delegations)		0	0	0	0
01 01 01 01 (Indirect research)		0	0	0	0
01 01 01 11 (Direct research)		0	0	0	0
Other budget lines (specify)		0	0	0	0
<b>External staff (in full time equivalent units)</b>					
20 02 01 (AC, END from the global envelope)		0	0	0	0
20 02 03 (AC, AL, END and JPD in the EU Delegations)		0	0	0	0
Admin. support line [XX.01.YY.YY]	- at Headquarters	0	0	0	0
	- in EU Delegations	0	0	0	0
01 01 01 02 (AC, END - Indirect research)		0	0	0	0
01 01 01 12 (AC, END - Direct research)		0	0	0	0
Other budget lines (specify) - Heading 7		0	0	0	0
Other budget lines (specify) - Outside Heading 7		0	0	0	0
<b>TOTAL</b>		<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>

The staff required to implement the proposal (in FTEs):

	<b>To be covered by current staff</b>	<b>Exceptional additional staff*</b>
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	available in the Commission services			
		To be financed under Heading 7 or Research	To be financed from BA line	To be financed from fees
Establishment plan posts			N/A	
External staff (CA, SNEs, INT)				

Description of tasks to be carried out by:

Officials and temporary staff	
External staff	

### 3.2.5. Overview of estimated impact on digital technology-related investments

Compulsory: the best estimate of the digital technology-related investments entailed by the proposal/initiative should be included in the table below.

Exceptionally, when required for the implementation of the proposal/initiative, the appropriations under Heading 7 should be presented in the designated line.

The appropriations under Headings 1-6 should be reflected as "Policy IT expenditure on operational programmes". This expenditure refers to the operational budget to be used to re-use/ buy/ develop IT platforms/ tools directly linked to the implementation of the initiative and their associated investments (e.g. licences, studies, data storage etc). The information provided in this table should be consistent with details presented under Section 4 "Digital dimensions".

TOTAL Digital and IT	Year	Year	Year	Year	TOTAL
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<b>appropriations</b>	<b>2024</b>	<b>2025</b>	<b>2026</b>	<b>2027</b>	<b>MF 2021-2027</b>
<b>HEADING 7</b>					
IT expenditure (corporate)	0.000	0.000	0.000	0.000	<b>0.000</b>
<b>Subtotal HEADING 7</b>	<b>0.000</b>	<b>0.000</b>	<b>0.000</b>	<b>0.000</b>	<b>0.000</b>
<b>Outside HEADING 7</b>					
Policy IT expenditure on operational programmes	0.000	0.000	0.000	0.000	<b>0.000</b>
<b>Subtotal outside HEADING 7</b>	<b>0.000</b>	<b>0.000</b>	<b>0.000</b>	<b>0.000</b>	<b>0.000</b>
<b>TOTAL</b>					
	<b>0.000</b>	<b>0.000</b>	<b>0.000</b>	<b>0.000</b>	<b>0.000</b>

### 3.2.6. Compatibility with the current multiannual financial framework

The proposal/initiative:

- can be fully financed through redeployment within the relevant heading of the multiannual financial framework (MFF).
- requires use of the unallocated margin under the relevant heading of the MFF and/or use of the special instruments as defined in the MFF Regulation.
- requires a revision of the MFF.

### 3.2.7. Third-party contributions

The proposal/initiative:

- does not provide for co-financing by third parties
- provides for the co-financing by third parties estimated below:

Appropriations in EUR million (to three decimal places)

	Year 2024	Year 2025	Year 2026	Year 2027	Total
Specify the co-financing body					
<b>TOTAL appropriations co-financed</b>					

### 3.3. Estimated impact on revenue

- The proposal/initiative has no financial impact on revenue.
- The proposal/initiative has the following financial impact:
- on own resources
  - on other revenue
  - please indicate, if the revenue is assigned to expenditure lines

EUR million (to three decimal places)

Budget revenue line:	Appropriations available for the current financial year	Impact of the proposal/initiative <sup>(19)</sup>			
		Year 2024	Year 2025	Year 2026	Year 2027

<sup>(19)</sup> As regards traditional own resources (customs duties, sugar levies), the amounts indicated must be net amounts, i.e. gross amounts after deduction of 20% for collection costs.

Article .....					
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For assigned revenue, specify the budget expenditure line(s) affected.

[...]

Other remarks (e.g. method/formula used for calculating the impact on revenue or any other information).

[...]

#### 4. DIGITAL DIMENSIONS

##### 4.1. Requirements of digital relevance

If the policy initiative is assessed as having no requirement of digital relevance, provide an explanation as to why digital means are not used.

[...]

Otherwise, please list the requirements of digital relevance in the table below:

Reference to the requirement	Requirement description	Actor(s) affected or concerned by the requirement	High-level Processes	Categories

##### 4.2. Data

*High-level description of the data in scope and any related standards/specifications*

<b>Type of data</b>	<b>Reference to the requirement(s)</b>	<b>Standard and/or specification (if applicable)</b>
Type of data #1		
Type of data #2		

***Alignment with the European Data Strategy***

*Explain how the requirement(s) are aligned with the European Data Strategy*

[...]

***Alignment with the once-only principle***

*Explain how the once-only principle has been considered and how the possibility to reuse existing data has been explored*

[...]

*Explain how newly created data is findable, accessible, interoperable and reusable, and meets high-quality standards*

[...]

**Data flows**

For each data flow, please fill the table below:

<b>Type of data</b>	<b>Reference(s) to the requirement(s)</b>	<b>Actor who provides the data</b>	<b>Actor who receives the data</b>	<b>Trigger for the data exchange</b>	<b>Frequency (if applicable)</b>
Type of data #1					
Type of data # 2					


4.3. Digital solutions

*For each digital solution, please provide the reference to the requirement(s) of digital relevance concerning it, a description of the digital solution's mandated functionality, the body that will be responsible for it, and other relevant aspects such as reusability and accessibility. Finally, explain whether the digital solution intends to make use of AI technologies.*

<b>Digital solution</b>	<b>Reference(s) to the requirement(s)</b>	<b>Main mandated functionalities</b>	<b>Responsible body</b>	<b>How accessibility is catered for?</b>	<b>How reusability is considered?</b>	<b>Use of AI technologies (if applicable)</b>
Digital solution #1						
Digital solution #2						

*For each digital solution, explain how the digital solution complies with the requirements and obligations of the EU cybersecurity framework, and other applicable digital policies and legislative enactments (such as eIDAS, Single Digital Gateway, etc.).*

*Digital solution #1*

<b>Digital and/or sectorial policy</b>	<b>Explanation on how it aligns</b>
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<b>(when these are applicable)</b>	
<i>AI Act</i>	
<i>EU Cybersecurity framework</i>	
<i>eIDAS</i>	
<i>Single Digital Gateway and IMI</i>	
<i>Others</i>	

*Digital solution #2*

<b>Digital and/or sectorial policy (when these are applicable)</b>	<b>Explanation on how it aligns</b>
<i>AI Act</i>	
<i>EU Cybersecurity framework</i>	
<i>eIDAS</i>	
<i>Single Digital Gateway and IMI</i>	
<i>Others</i>	

4.4. Interoperability assessment

*Describe the digital public service(s) affected by the requirements*

<b>Digital public service or category of digital public services</b>	<b>Description</b>	<b>Reference(s) to the requirement(s)</b>	<b>Interoperable Europe Solution(s)(NOT APPLICABLE)</b>	<b>Other interoperability solution(s)</b>

Digital public service #1				
Category of digital public services according to COFOG <sup>(20)</sup> #1				

*Assess the impact of the requirement(s) on cross-border interoperability*

**Digital public service #1**

Assessment	Measure(s)	Potential remaining barriers (if applicable)
<b>Alignment with existing digital and sectorial policies.</b> Please list the applicable digital and sectorial policies identified	Digital or sectorial policy #1 Digital or sectorial policy #2 Digital or sectorial policy #3	Barrier #1 Barrier #2 <i>Barrier #3</i>
<b>Organisational measures for a smooth cross-border digital public services delivery.</b> Please list the governance measures foreseen	Governance measure #1 Governance measure #2 <i>Governance measure #3</i>	Barrier #1 Barrier #2 <i>Barrier #3</i>
<b>Measures taken to ensure a shared understanding of the data.</b> Please list such measures	Measure #1 Measure #2 <i>Measure #3</i>	Barrier #1 Barrier #2 <i>Barrier #3</i>
<b>Use of commonly agreed open technical specifications and standards.</b> Please list such measures	Measure #1 Measure #2 <i>Measure #3</i>	Barrier #1 Barrier #2 <i>Barrier #3</i>

<sup>(20)</sup> <https://op.europa.eu/en/web/eu-vocabularies/concept-scheme/-/resource?uri=http://data.europa.eu/7yx/cofog>

4.5. Measures to support digital implementation

For each measure to support digital implementation, please fill in the table below

Description of the measure	Reference(s) to the requirement(s)	Commission role (if applicable)	Actors to be involved (if applicable)	Expected timeline (if applicable)

				l e )
Measure #1				
Measure #2				
Measure #3				