



Brussels, 22 January 2026
(OR. en)

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COHAFA 6
RELEX 85
INTER-REP 5

NOTE

From: General Secretariat of the Council
On: 21 January 2026
To: Delegations

Subject: Winterisation: Ukraine and the Occupied Palestinian Territory
- presentation by Palestine Shelter Cluster

Following the meeting of the Working Party on Humanitarian Aid and Food Aid (COHAFA) on 21 January 2026, delegations will find in Annex the presentation made by Palestine Shelter Cluster¹²

¹ Palestine Shelter Cluster is led by the NRC; Norwegian Refugee Council Europe, identification number in the EU Transparency Register: 750447615329-96.
² This document contains a presentation by an external stakeholder and the views expressed therein are solely those of the third party it originates from. This document cannot be regarded as stating an official position of the Council. It does not reflect the views of the Council or of its members.



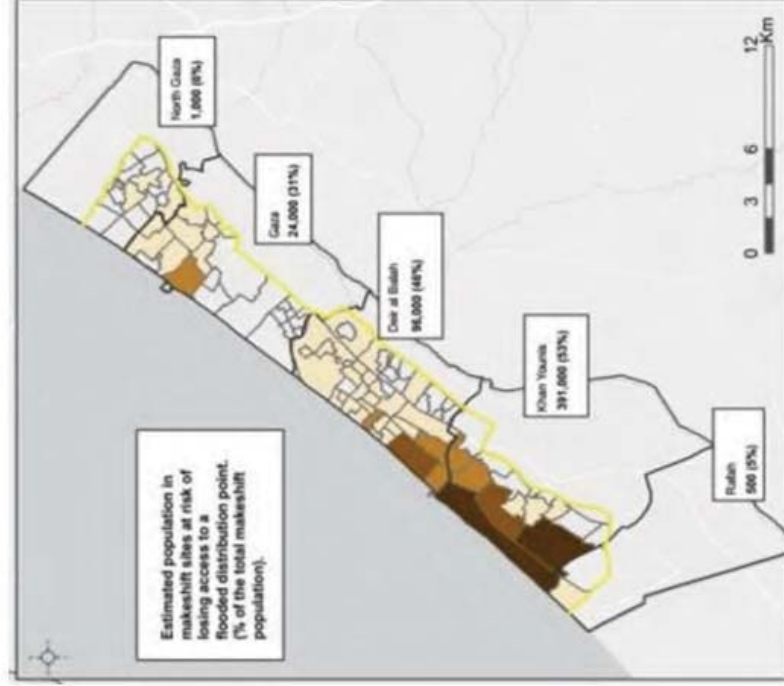
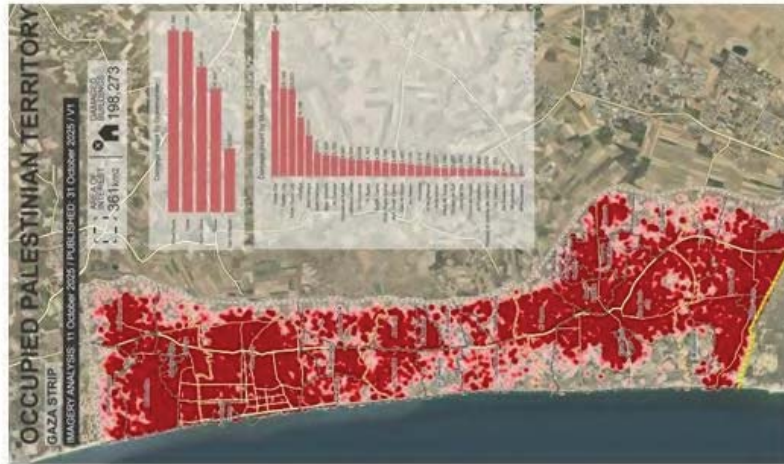
Gaza Winterization

Council Working Group on Humanitarian Aid and Food Aid (COHFA)

Briefing by Shelter Cluster Palestine

21 January 2026

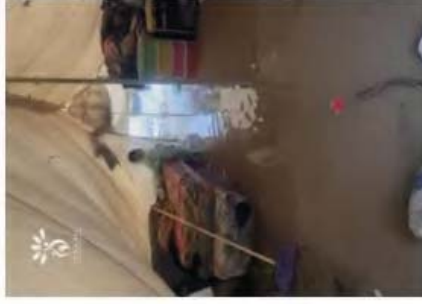
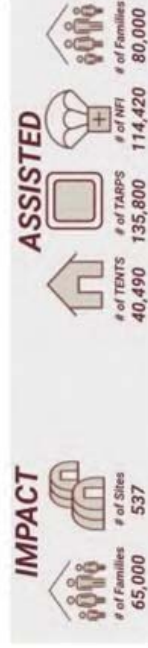
Gaza Key Challenge, Winter 2025 / 2026



Gaza Needs & Priorities Overview



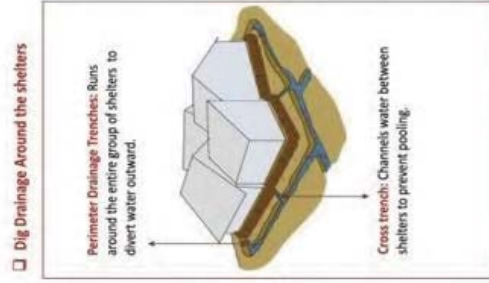
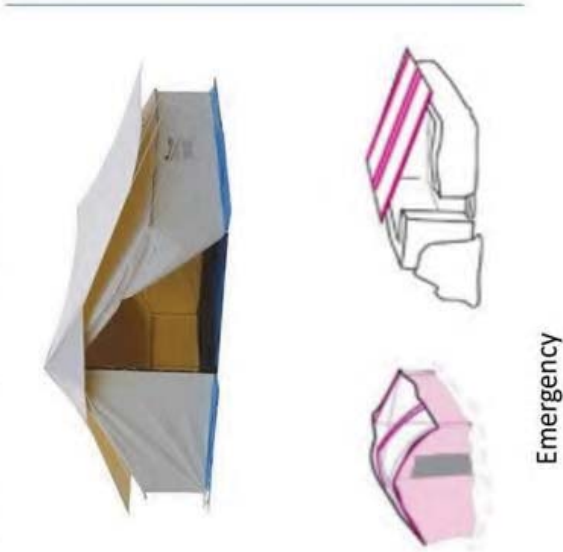
Winter 2025



Shelter Cluster Strategy

Overall Goal:

Provide immediate life-saving shelter assistance while ensuring access to safe, dignified, and appropriate shelter solutions basic household items for internally displaced persons (IDPs).



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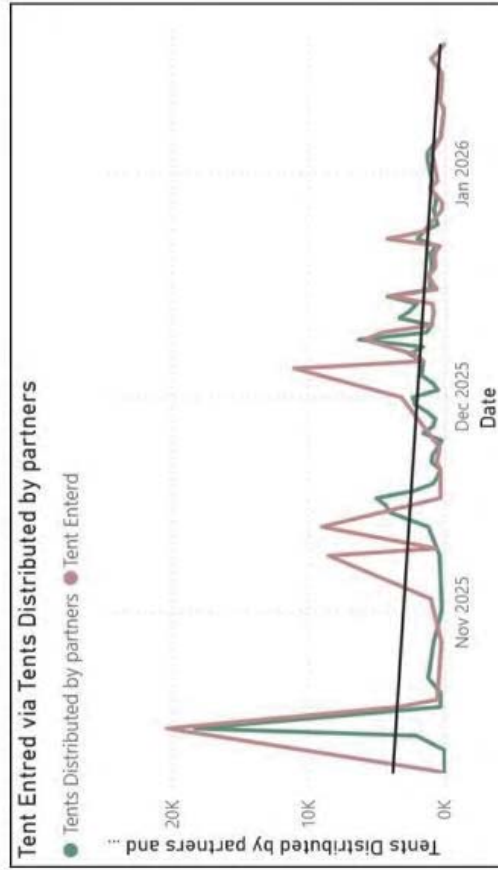
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Gaza Shelter Materials supply reality



Updated as of 19 January 2026



Icon	Entered	Distributed	Stock
	101,9...	101,3...	0.55K
	451,35K	458,83K	0.00K
	526,84K	476,24K	50,60K
	58,35K	52,37K	5,99K

Gaza Key messages

- Facilitate the urgent entry of essential **emergency shelter items, household items, and** clothing.
- Inclusion of **more durable construction materials and tools,**
- Enable **safe access of organizations** on the ground
- Address **physical and legal constraints** that are slowing shelter assistance.
- Access to **suitable land**
- **Diverse solutions, community driven with dignity:** families must be able to cope, adapt and upgrade their shelter over time.
- **Flexible funding** is critical to allow prepositioning, rapid procurement, and modality shifts if access is constraints are lifted.
- Key gaps & risks **if winterization remains under-addressed:**
 - Increased exposure and preventable harm: health effects and protection concerns
 - Repeated damage to tents/tarps and household and higher replacement needs.
 - Rising operational costs and inefficiency: repeated emergency replacement rather than durable improvements, and higher logistics burden in a constrained pipeline and low fundings

