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From: General Secretariat of the Council
To: Delegations

Subject: Proposal for a REGULATION OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL amending Regulations (EU) 2024/1689 and (EU) 2018/1139 as regards the simplification of the implementation of harmonised rules on artificial intelligence (Digital Omnibus on AI)
- Mandate for negotiations with the European Parliament

Delegations will find in the Annex the text of the mandate for negotiations with the European Parliament on the above-mentioned file as agreed by the Committee of Permanent Representatives at its meeting on 13 March 2026.

Changes compared to the Commission proposal are marked in **bold** and deletions in ~~strikethrough~~.

2025/0359 (COD)

Proposal for a

REGULATION OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL

amending Regulations (EU) 2024/1689 and (EU) 2018/1139 as regards the simplification of the implementation of harmonised rules on artificial intelligence (Digital Omnibus on AI)

(Text with EEA relevance)

THE EUROPEAN PARLIAMENT AND THE COUNCIL OF THE EUROPEAN UNION,

Having regard to the Treaty on the Functioning of the European Union, and in particular Article 114 thereof,

Having regard to the proposal from the European Commission,

After transmission of the draft legislative act to the national parliaments,

Having regard to the opinion of the European Economic and Social Committee¹,

Having regard to the opinion of the Committee of the Regions²,

Acting in accordance with the ordinary legislative procedure,

Whereas:

¹ OJ C , , p. .

² OJ C , , p. .

- (1) Regulation (EU) 2024/1689 of the European Parliament and of the Council³ lays down harmonised rules on artificial intelligence (AI) and aims to improve the functioning of the internal market, to promote the uptake of human-centric and trustworthy artificial intelligence, while ensuring a high level of protection of health, safety and fundamental rights, and supporting innovation. Regulation (EU) 2024/1689 entered into force on 1 August 2024. Its provisions enter into application in a staggered manner, with all rules entering into application by 2 August 2027.
- (2) The experience gathered in implementing the parts of Regulation (EU) 2024/1689 that have already entered into application can inform the implementation of those parts that are yet to apply. In this context, the delayed preparation of standards, which should provide technical solutions for providers of high-risk AI systems to ensure compliance with their obligations under that regulation, and the delayed establishment of the governance and the conformity assessment frameworks at national level result in a compliance burden that is heavier than expected. In addition, consultations of stakeholders have revealed the need for additional measures that facilitate and provide clarification on the implementation and compliance, without reducing the level of protection for health, safety and fundamental rights from AI-related risks that the rules of Regulation (EU) 2024/1689 seek to achieve.
- (3) Consequently, targeted amendments to Regulation (EU) 2024/1689 are necessary to address certain implementation challenges, with a view to the effective *and simple* application of the relevant rules.
- (4) Enterprises outgrowing the micro, small and medium-sized enterprises ('SME') definition – the 'small mid-cap enterprises' ('SMCs') – play a vital role in the Union's economy. Compared to SMEs, SMCs tend to demonstrate a higher pace of growth, and level of innovation and digitisation. Nevertheless, they face challenges similar to SMEs in relation to administrative burden, leading to a need for proportionality in the implementation of Regulation (EU) 2024/1689 and for targeted support. To enable the smooth transition of

³ Regulation (EU) 2024/1689 of the European Parliament and of the Council of 13 June 2024 laying down harmonised rules on artificial intelligence and amending Regulations (EC) No 300/2008, (EU) No 167/2013, (EU) No 168/2013, (EU) 2018/858, (EU) 2018/1139 and (EU) 2019/2144 and Directives 2014/90/EU, (EU) 2016/797 and (EU) 2020/1828 (Artificial Intelligence Act) (OJ L, 2024/1689, 12.7.2024, ELI: <http://data.europa.eu/eli/reg/2024/1689/oj>).

enterprises from SMEs into SMCs, it is important to address in a coherent manner the effect that regulation may have on their activity once those enterprises outgrow the segment of SMEs and are faced with rules that apply to large enterprises. Regulation (EU) 2024/1689 provides for several measures for small-scale providers, which should be extended to SMCs. In order to clarify the treatment of SMEs and SMCs in Regulation (EU) 2024/1689, it is necessary to introduce definitions for SMEs and SMCs, which should correspond to the definition set out in the Annex to Commission Recommendation 2003/361/EC⁴ and Annex to Commission Recommendation 2025/3500/EC⁵.

- (5) Article 4 of Regulation (EU) 2024/1689 currently imposes an obligation on all providers and deployers of AI systems to ensure AI literacy of their staff. AI literacy development starting from education and training and continuing in a lifelong learning manner is crucial to equip providers, deployers and other affected persons with the necessary notions to make informed decisions regarding AI systems deployment. However, experience shared by stakeholders reveals that a one-size-fits-all solution is not suitable for all types of providers and deployers in relation to the promotion of AI literacy, rendering such a horizontal obligation ineffective in achieving the objective pursued by this provision. Moreover, data indicate that imposing such an obligation creates an additional compliance burden, particularly for smaller enterprises, whereas AI literacy should be a strategic priority, regardless of regulatory obligations and potential sanctions. In light of that, Article 4 of Regulation (EU) 2024/1689 should be amended to require the Member States and the Commission, without prejudice to their respective competences, to individually, collectively and in cooperation with relevant stakeholders encourage providers and deployers to provide a sufficient level of AI literacy of their staff and other persons dealing with the operation and use of AI systems on their behalf, including through offering training opportunities, providing informational resources, and allowing exchange of good practices and other non-legally binding initiatives. *European competence frameworks, for example the Digital Competence Framework for Citizens (DigComp), Digital*

⁴ Commission Recommendation of 6 May 2003 concerning the definition of micro, small and medium-sized enterprises (OJ L 124, 20.5.2003, pp. 36–41, ELI: <http://data.europa.eu/eli/reco/2003/361/oj>).

⁵ Commission Recommendation (EU) 2025/1099 of 21 May 2025 on the definition of small mid-cap enterprises (OJ L, 2025/1099, 28.5.2025, ELI: <http://data.europa.eu/eli/reco/2025/1099/oj>).

Competence Framework for Educators (DigCompEdu) and the Digital Competence Framework for Organisations (DigCompO), should be taken into account in the encouragement under this article. The European Artificial Intelligence Board (‘Board’) *should support the Commission and Member States in the promotion of AI literacy by adopting recommendations setting out common objectives to be achieved in order to meet their obligation and* will ensure recurrent exchange between the Commission and Member States on the topic, while the Apply AI Alliance will allow discussion with the wider community. This amendment is without prejudice to the broader measures taken by the Commission and the Member States to promote AI literacy and competences for the wider population, including learners, students, and citizens at different ages and in particular through education and training systems. *Moreover, this encouragement complements the obligations that providers and deployers have under other provisions to ensure adequate training and competence, both as specifically required by certain provisions (such as Article 26(2) of Regulation 2024/1689) and as may be required to fulfil other obligations, such as risk management obligations (Article 9 of the same Regulation).*

- (6) Bias detection and correction constitute a substantial public interest because they protect natural persons from biases’ adverse effects, including discrimination. ~~Discrimination might result from the bias in AI models and AI systems other than high-risk AI systems for which of~~ *For that reason,* Regulation (EU) 2024/1689 ~~already~~ provides a legal basis authorising the ~~processing of~~ *providers of high-risk AI systems to process* special categories of personal data under Article 9(2), point (g), of Regulation (EU) 2016/679 of the European Parliament and of the Council⁶. ~~Given that~~ *in certain exceptional cases and subject to strict safeguards. This legal basis is linked to those providers’ obligation to establish practices concerning the detection, prevention and mitigation of biases likely to affect the health and safety of persons, have a negative impact on fundamental rights or lead to discrimination prohibited under Union law. Nevertheless, biases likely to have those effects* might also result ~~also from those~~ *from the actions of the deployers of high-risk AI systems. Furthermore, such biases could also arise in the case of* other AI

⁶ Regulation (EU) 2016/679 of the European Parliament and of the Council of 27 April 2016 on the protection of natural persons with regard to the processing of personal data and on the free movement of such data, and repealing Directive 95/46/EC (General Data Protection Regulation) (OJ L 119, 4.5.2016, p. 1, ELI: <http://data.europa.eu/eli/reg/2016/679/oj>).

systems and or models. *For example, biases in eligibility or risk-scoring tools used to assess applications for various types of public permits or licences can restrict rights or effectively bar certain groups from access to public services, and biased AI-enabled fitness or wellness applications that do not constitute medical devices may, it is therefore appropriate that Regulation (EU) 2024/1689 should provide for a legal basis for skewed guidance with potential health implications. Accordingly, a substantial public interest exists to permit, exceptionally and where strictly necessary, the processing of special categories of categories of personal data for the purposes of bias detection and correction. It is therefore necessary to extend the legal basis established under Regulation (EU) 2024/1689 so that it also applies to the also by providers and deployers of other AI systems and AI models as well as deployers of high-risk AI systems. The. That legal basis is established in should be subject to the same limitations, conditions and safeguards as apply under the existing Article 10(5), thereby ensuring compliance with Article 9(2), point (g) of Regulation (EU) 2016/679 Article 10(2), point (g) of Regulation (EU) 2018/1725 of the European Parliament and of the Council⁷² and Article 10, point (a) of Directive (EU) 2016/680 of the European Parliament and of the Council⁸ provides a³. Whilst the same conditions apply, it is likely that the exceptional circumstances justifying reliance on this new legal basis allowing, where necessary for the will arise less frequently in practice, notably given that AI systems that are not high-risk pose lower risks to health, safety and fundamental rights. Furthermore, to enable providers of high-risk AI systems to lawfully undertake bias detection and removal of bias, the processing of special categories of personal data by providers and deployers of all AI systems and models, subject to appropriate safeguards that complement Regulations (EU) 2016/679, mitigation activities in preparation for compliance with the high-risk*

⁷ Regulation (EU) 2018/1725 of the European Parliament and of the Council of 23 October 2018 on the protection of natural persons with regard to the processing of personal data by the Union institutions, bodies, offices and agencies and on the free movement of such data, and repealing Regulation (EC) No 45/2001 and Decision No 1247/2002/EC (OJ L 295, 21.11.2018, p. 39, ELI: <http://data.europa.eu/eli/reg/2018/1725/oj>).

⁸ Directive (EU) 2016/680 of the European Parliament and of the Council of 27 April 2016 on the protection of natural persons with regard to the processing of personal data by competent authorities for the purposes of the prevention, investigation, detection or prosecution of criminal offences or the execution of criminal penalties, and on the free movement of such data, and repealing Council Framework Decision 2008/977/JHA (OJ L 119, 4.5.2016, pp. 89–131, ELI: <http://data.europa.eu/eli/dir/2016/680/oj>).

requirements, including Article 10(2), points (f) and (g), of Regulation (EU) 2018/1725 and Directive (EU) 2016/680, as applicable 2024/1689, the legal basis established by Article 4a should apply from entry into application of this Regulation.

- (6a) Article 5 of Regulation (EU) 2024/1689 prohibits certain practices of AI systems that are particularly harmful and abusive, contradict certain Union values and violate certain fundamental rights. Article 5 is to be kept under review, as notably shown by Article 112(1) of that Regulation. In light of technological and societal developments since the adoption of that Regulation, including the deployment and widespread use of AI systems capable of generating non-consensual intimate images, videos and similar content ('NCII') and child sexual abuse material ('CSAM'), it is necessary to amend that list. NCII provide powerful new tools for sexual violence and abuse against individuals, especially women. Systems capable of generating, manipulating or reproducing such material pose a severe risk to victims' human dignity, personal autonomy, integrity and private life, with potentially serious lasting psychological and other harms and abuse at scale. CSAM, including wholly or partially synthetic content, constitutes a grave threat to the safety and fundamental rights of children. Systems capable of generating, manipulating or reproducing such material pose a grave risk to human dignity and the rights of the child, and risk normalising, amplifying and perpetuating sexual violence against children. Accordingly, an amendment to Article 5 of Regulation (EU) 2024/1689 is necessary both to protect women, children, other individuals and society from seriously harmful practices, thereby pursuing the objectives of that Regulation itself, and to bring clarity to providers and deployers as to the scope of their obligations, thereby addressing implementation challenges.*
- (6b) It is necessary to define clearly the scope of the prohibition, including in particular the extent of providers and deployers' obligations. The prohibition should be limited to systems capable of generating, manipulating or reproducing NCII or CSAM. The concept of 'capability' should be defined as limited to two cases. First, it should cover systems intended to generate, manipulate or reproduce NCII or CSAM. Second, it should cover systems where such generation, manipulation or reproduction is a reasonably foreseeable and reproducible outcome and the system does not have effective technical safety measures and other safeguards to prevent, and where necessary correct, that outcome. The fact that such generation, manipulation or reproduction requires the use of specific prompts, prompt variations or repeated attempts does not exclude*

reproducibility where such outputs can be obtained without significant technical modifications. Effective technical measures and other safeguards to prevent the generation of such content could include data cleaning, refusal training, prompts safe design and output controls, content classification and filtering mechanisms, usage restrictions, abuse detection mechanisms, and notice and action and corrective measures. Where a system does enable the creation of intimate content, those technical safeguards and other measures would need to include a system to reliably demonstrate consent to such creation, for instance by user consent combined with user account authentication and controlled uploading of images or videos, in full compliance with Regulation (EU) 2016/679. The prohibition regarding NCII should be limited to realistic depictions of intimate parts or of sexual activity. This ‘realism’ refers to the depiction of the person’s image and their body in a credible real-life manner, regardless of the realism of the context of that depiction and of whether it fully corresponds to the actual appearance of the body and the intimate parts of the depicted person. Conversely, it excludes cartoonish or physically impossible depictions of a person’s body. The prohibition on CSAM should not prevent the placing on the market, putting into service or use of an AI system where a ‘without right’ defence applies under national law, as referred to in Article 5(1) of Directive 2011/93/EU. This includes activities carried out under domestic legal powers, such as the legitimate generation, manipulation or reproduction of child pornography by the authorities in order to conduct criminal proceedings or to prevent, detect or investigate crime.

- (6c) *These prohibitions constitute justified interferences with the freedom of expression and information and the freedom to conduct a business. They pursue weighty objectives of general interest and protect the rights and freedoms of others, including under Articles 1, 3(1), 4, 7, 8, 21, 23 and 24 of the Charter of Fundamental Rights. They are closely tailored, including by being limited to realistic depictions of identifiable natural persons as regards NCII; impose an obligation of means rather than ends on providers and deployers; restrict only one means of content creation; exclude generation, manipulation and reproduction with the person’s consent in the case of intimate images; and are aligned with existing Union law, including Directive 2011/93/EU and Directive 2024/1385. The interference respects the essence of Articles 11 and 16 of the Charter, is prescribed by law, and is proportionate.*

- (7) In order to ensure consistency, avoid duplication and minimise administrative burdens in relation to the procedure for designating notified bodies under Regulation (EU) 2024/1689, while maintaining the same level of scrutiny, a single application and a **single unified** assessment procedure should be available for new conformity assessment bodies and notified bodies which are designated under the Union harmonisation legislation listed in Section A of Annex I to Regulation (EU) 2024/1689, such as under Regulations (EU) 2017/745⁹ and (EU) 2017/746¹⁰ of the European Parliament and of the Council, where such a procedure is established under that Union harmonisation legislation. The single application and **unified** assessment procedure aims at facilitating, supporting and expediting the designation procedure under Regulation (EU) 2024/1689, while ensuring compliance with the requirements applicable to notified bodies under that Regulation and the Union harmonisation legislation listed in Section A of Annex I thereto. ***The unified assessment procedure has to be carried out with respect to the tasks and responsibilities of the authorities involved. Moreover, it should be clarified that a conformity assessment body that is designated under more than one Union harmonisation legislation listed in Section A of Annex I should have to apply only once to be designated under this Regulation.***
- (8) With a view to ensuring the smooth application and consistency of Regulation (EU) 2024/1689, amendments should be made to it. A technical correction to Article 43(3), first subparagraph, of Regulation (EU) 2024/1689 should be added to align the conformity assessment requirements with the requirements of providers of high-risk AI systems in Article 16 of that Regulation. Moreover, it should be clarified that where a provider of a high-risk AI system is subject to the conformity assessment procedure under Union harmonisation legislation listed in Section A of Annex I to Regulation (EU) 2024/1689, and the conformity assessment extends to compliance of the quality management system of that Regulation and of such Union harmonisation legislation, the provider should be able to

⁹ Regulation (EU) 2017/745 of the European Parliament and of the Council of 5 April 2017 on medical devices, amending Directive 2001/83/EC, Regulation (EC) No 178/2002 and Regulation (EC) No 1223/2009 and repealing Council Directives 90/385/EEC and 93/42/EEC (OJ L 117, 5.5.2017, p. 1, ELI: <http://data.europa.eu/eli/reg/2017/745/oj>).

¹⁰ Regulation (EU) 2017/746 of the European Parliament and of the Council of 5 April 2017 on in vitro diagnostic medical devices and repealing Directive 98/79/EC and Commission Decision 2010/227/EU (OJ L 117, 5.5.2017, p. 176, ELI: <http://data.europa.eu/eli/reg/2017/746/oj>).

include aspects related to quality management systems under that Regulation as part of the quality management systems under such Union harmonisation legislation, in line with Article 17(3) of Regulation (EU) 2024/1689. Article 43(3), second subparagraph, should be amended to clarify that notified bodies which have been notified under the Union harmonisation legislation listed in Section A of Annex I to Regulation (EU) 2024/1689 and which aim to assess high-risk AI systems covered by the Union harmonisation legislation listed in Section A of Annex I to that Regulation, should ~~apply for the designation as a notified body~~ **have the power to assess conformity of high-risk AI systems** under that Regulation ~~within~~ **certain conditions for** 18 months from [the entry into application of this Regulation]. This amendment is without prejudice to Article 28 of Regulation (EU) 2024/1689, **thus conformity assessment bodies that wish to be designated and notified under that Regulation can submit an application at any time during and after these 18 months**. Moreover, Regulation (EU) 2024/1689 should be amended to clarify that where a high-risk AI system is both covered by the Union harmonisation legislation listed in Section A of Annex I to Regulation (EU) 2024/1689 and falls within one of the use-cases listed in Annex III to that Regulation, the provider should follow the relevant conformity assessment procedure as required under that relevant harmonisation legislation.

- (9) To streamline compliance and reduce the associated costs, ~~providers of AI systems should not be required to register~~ **the registration of** AI systems referred to in Article 6(3) of Regulation (EU) 2024/1689 in the EU database pursuant to Article 49(2) of that Regulation. ~~Given that~~ **should be simplified by streamlining the required content in Section B of Annex VIII to that Regulation. While it remains crucial for effective market surveillance and public accountability that such AI systems are registered in the EU database, the registration requirements should be simplified and made more proportionate. This simplification will strike a better balance without undermining the protection laid down by Regulation 2024/1689.** Such systems are not considered high-risk under certain conditions where they do not pose significant risk of harm to the health, safety or fundamental rights of persons, ~~imposing registration requirements would constitute a disproportionate compliance burden.~~ Nevertheless **Furthermore**, a provider ~~who considers that an AI system falls under~~ **applying** Article 6(3) remains obligated to document its assessment before that system is placed on the market or put into service. This assessment may be requested by national competent authorities.

- (10) Articles 57, 58 and 60 of Regulation (EU) 2024/1689 should be amended to strengthen further cooperation at Union level of AI regulatory sandboxes, foster clarity and consistency in the governance of AI regulatory sandboxes, and to extend the scope of real-world testing outside AI regulatory sandboxes to high-risk AI systems covered by the Union harmonisation legislation listed in Annex I to that Regulation. In particular, to allow procedural simplification, where applicable, in the projects supervised in the AI regulatory sandboxes that include also real-world testing, the real-world testing plan should be integrated in the sandbox plan agreed by the providers or prospective providers and the competent authority in a single document. In addition, it is appropriate to provide for the possibility of the AI Office to establish an AI regulatory sandbox at Union level for AI systems that are covered by Article 75(1) of Regulation (EU) 2024/1689. ***To ensure coherence, legal certainty and an efficient allocation of supervisory responsibilities between Union and national levels, the scope of the Union-level AI regulatory sandbox should be clearly defined in order to avoid any overlapping with national AI regulatory sandboxes established pursuant to that Regulation.*** By leveraging these infrastructures and facilitating cross-border collaboration, coordination would be better streamlined and resources optimally utilised.
- (11) To foster innovation, it is also appropriate to extend the scope of real-world testing outside AI regulatory sandboxes in Article 60 of Regulation (EU) 2024/1689, currently applicable to high-risk AI systems listed in Annex III to that Regulation, and allow providers and prospective providers of high-risk AI systems covered by the Union harmonisation legislation listed in Annex I to that Regulation to also test such systems in real-world conditions. This is without prejudice to other Union or national law on the testing in real-world conditions of high-risk AI systems related to products covered by that Union harmonisation legislation. ~~To address the specific situation of high-risk AI systems covered the Union harmonisation legislation listed in Section B of Annex I to that Regulation, it is necessary to allow the conclusion of voluntary agreements between the Commission and Member States to enable testing of such high-risk AI systems in real world conditions.~~
- (11a) It is also appropriate to ensure that real-world testing of high-risk AI systems covered by the Union harmonisation legislation listed in Section B of Annex I to that Regulation is possible. The situation of those systems is specific, in that they are subject to the requirements and procedures of the relevant sectoral legislation and are, for most purposes, not directly subject to Regulation (EU) 2024/1689. Those sectoral acts will, in***

due course, incorporate requirements corresponding to the requirements laid down by Articles 8-15 of that Regulation. It is therefore not possible to lay down in that Regulation an exhaustive regime regulating real-world testing, as regards those specific requirements, under each of those acts. However, it is appropriate to ensure that Member States can allow such testing. To that end, the essential elements of those testing regimes should be laid down, and Member States who choose to allow such testing should lay down the detailed rules regarding those regimes. First, those regimes should comply with the sectoral legislation, including any provisions regarding testing. However, in the event that this sectoral legislation does not (yet) enable testing as regards the high-risk AI system component, such testing should be made possible. This conflict rule is strictly limited to the extent necessary to enable testing of the requirements that correspond to Articles 8-15 of Regulation 2024/1689. If those corresponding rules have yet to be adopted, that testing should take Articles 8-15 of Regulation 2024/1689 itself as the benchmark. Second, and particularly given the risks that could be posed by real-world testing of high-risk AI systems that are safety components of or constitute products subject to that sectoral legislation, those regimes should comply with certain essential elements. Third, the detailed implementation and procedures should be laid down by the Member States, acting alone or jointly, and be subject to review by the Commission. A consequential change to Article 3(57) is necessary. Article 76 does not apply in respect of products covered by the Union harmonisation legislation listed in Section B of Annex I, and so does not apply to testing in real-world conditions in respect of such products. Member States, including their relevant national competent authorities or appropriate authorities, are responsible for ensuring compliance with these regimes.

- (12) Article 63 of Regulation (EU) 2024/1689 offers microenterprises who are providers of high-risk AI systems the possibility to benefit from a simplified way to comply with the obligation to establish a quality management system. With a view to facilitating compliance for more innovators, that possibility should be extended to all SMEs, including start-ups.
- (13) Article 69 of Regulation (EU) 2024/1689 should be amended to simplify the fee structure of the scientific panel. If Member States call upon the panel's expertise, the fees they may be required to pay the experts should be equivalent to the remuneration the Commission is obliged to pay in similar circumstances. ~~Furthermore, to reduce the procedural complexity,~~

Member States should be able to consult the experts of the scientific panel directly, without involvement of the Commission.

- (14) In order to strengthen the governance system for AI systems ~~based on general-purpose AI models~~, it is necessary to clarify the role of the AI Office in monitoring and supervising compliance of such AI systems with Regulation (EU) 2024/1689, ~~while excluding AI systems related to products covered by the Union harmonisation legislation listed in Annex I to~~. ***The Commission has exclusive competence as regards general-purpose AI models under Article 88 of that Regulation. While sectoral authorities continue to remain responsible for the supervision of AI systems related to products covered by that Union harmonisation legislation, Article 75(1) To increase coherence, clarity and effectiveness, and in light of the reach and impacts of AI systems based linked to those competences, the scope of the AI Office’s exclusive competence to supervise systems based on such models should be refined. In particular, the AI Office should have exclusive competence over AI systems built on general-purpose AI models not only where both the system and the model are developed by the same provider, but also where they are developed by providers that form part of the same undertaking. However, in certain cases, notably where there is specific sectoral supervision, responsibility should remain with the relevant national competent authority. Accordingly, certain exceptions should be laid down. The personal scope of this exclusive competence should extend to the providers of those AI systems and to their deployers within the same undertaking. Other deployers should remain subject to national supervision and enforcement. Moreover, this does not include AI systems placed on the market, put into service or used by Union institutions, bodies, offices or agencies, which are under the supervision of the European Data Protection Supervisor pursuant to Article 74(9) of Regulation (EU) 2024/1689. To ensure effective supervision for those AI systems in accordance with the tasks and responsibilities assigned to market surveillance authorities under Regulation (EU) 2024/1689, the AI Office should be empowered to take the appropriate measures and decisions to adequately exercise its powers provided for in that Section and Regulation (EU) 2019/1020 of the European Parliament and of the Council¹⁴. Article 14 of Regulation (EU) 2019/1020***

¹⁴ Regulation (EU) 2019/1020 of the European Parliament and of the Council of 20 June 2019 on market surveillance and compliance of products and amending Directive 2004/42/EC and Regulations (EC) No 765/2008 and (EU) No 305/2011 (OJ L 169, 25.6.2019, p. 1, ELI: <http://data.europa.eu/eli/reg/2019/1020/oj>).

~~should apply mutatis mutandis. Furthermore, to ensure effective enforcement, the authorities involved in the application of Regulation (EU) 2024/1689 should cooperate actively in the exercise of those powers, in particular where enforcement actions need to be taken in the territory of a Member State.~~

- (15) *Additionally, c*Considering the existing supervisory and enforcement system under Regulation (EU) 2022/2065 of the European Parliament and of the Council¹², it is appropriate to grant the Commission the powers of a competent market surveillance authority under Regulation (EU) 2024/1689 where an AI system qualifies as a very large online platform or a very large online search engine within the meaning of Regulation (EU) 2022/2065, or where it is embedded in such a platform or search engine. This should contribute to ensuring that the exercise of the Commission's supervision and enforcement powers under Regulation (EU) 2024/1689 and Regulation (EU) 2022/2065, as well as those applicable to general-purpose AI models integrated into such platforms or search engines, are carried out in a coherent *and effective* manner. ***This is also appropriate in light of the importance of such platforms and search engines, in view of their reach, impact and potential to cause complex and large societal harms. The personal scope of this exclusive competence should extend to the providers of those AI systems and to their deployers within the same undertaking.*** In the case of AI systems embedded in or qualifying as a very large online platform or search engine, the first point of entry for the assessment of the AI systems are the risk assessment, mitigating measures and audit obligations prescribed by Articles 34, 35 and 37 of Regulation (EU) 2022/2065, without prejudice to the AI Office's powers to investigate and enforce ex post non-compliance with the rules of this Regulation. In the context of the analysis of this risk assessment, mitigating measures and audits, the Commission services responsible for the enforcement of Regulation (EU) 2022/2065 may seek the opinion of the AI Office on the outcome of a potential earlier or parallel risk assessment carried out under this Regulation and the applicability of prohibitions under this Regulation. In addition, the AI Office and the competent national authorities under (EU) 2024/1689 should coordinate their enforcement efforts with the authorities competent for the supervision and enforcement of Regulation

¹² Regulation (EU) 2022/2065 of the European Parliament and of the Council of 19 October 2022 on a Single Market For Digital Services and amending Directive 2000/31/EC (Digital Services Act) (OJ L 277, 27.10.2022, p. 1, ELI: <http://data.europa.eu/eli/reg/2022/2065/oj>).

(EU) 2022/2065, including the Commission, in order to ensure that the principles of loyal cooperation, proportionality and non bis in idem are respected, while information obtained under the respective other Regulation would be used for the purposes of supervision and enforcement of the other only provided the undertaking agrees. In particular, those authorities should exchange views regularly and take into account, in their respective areas of competence, any fines and penalties imposed on the same provider for the same conduct through a final decision in proceedings relating to an infringement of other Union or national rules, so as to ensure that the overall fines and penalties imposed are proportionate and correspond to the seriousness of the infringements committed.

- (16) *When supervising and enforcing those AI systems, the AI Office has the same role and responsibility as a market surveillance authority under Regulation (EU) 2024/1689. Consequently, it is necessary for the AI Office to have all of the powers and responsibilities that market surveillance authorities have under that Regulation and under Regulation (EU) 2019/1020 (“the general powers”). These must ensure the appropriate and effective enforcement of the requirements and obligations set out by Regulation (EU) 2024/1689. However, it is necessary to specify and frame certain essential elements and other aspects of the general powers, as well as their safeguards (“the specifying provisions”). In particular, it is necessary to lay down provisions governing the relationship between the AI Office and national authorities; provisions specifying and constraining the powers to request information and conduct on-site inspections; provisions governing investigations, including the possibility for binding commitments; and provisions specifying and constraining power to find non-compliance, impose fines and impose periodic penalties. Where a type of general power has been so specified, the AI Office may not circumvent the conditions and limits of those powers by relying on a related general power. Conversely, types of general power that are not specified and framed in respect of the AI Office – such as the power to adopt measures referred to in Article 16(3) of Regulation (EU) 2019/1020 – may be relied on by the AI Office. The Commission should adopt an implementing act further defining the rules and the procedures for the exercise of the enforcement, monitoring and supervision tasks of the AI Office, including any necessary specification of the general powers. In exercising all of these powers, AI Office must comply with the Charter of Fundamental Rights. Additionally, the AI Office is subject to the safeguards and protection for fundamental rights laid down in the specifying provisions.*

To further operationalise the AI Office's supervision and enforcement set out in Article 75(1) of Regulation (EU) 2024/1689, it is necessary to further define the which of the powers listed in Article 14 of Regulation (EU) 2019/1020 should be conferred upon the AI Office. The Commission should therefore be empowered to adopt implementing acts to specify those powers including the ability to impose penalties, such as fines or other administrative sanctions, in accordance with the conditions and ceilings referred to in Article 99, and applicable procedures. This should ensure that the AI Office has the necessary tools to effectively monitor and supervise compliance with Regulation (EU) 2024/1689.

- (17) ~~Additionally~~ *In addition to those procedural and fundamental rights safeguards*, it is essential to ensure that effective procedural safeguards apply to providers of AI systems subject to monitoring and supervision by the AI Office. To that end, the procedural rights provided for in Article 18 of Regulation (EU) 2019/1020 should apply mutatis mutandis to providers of AI systems, without prejudice to more specific procedural rights provided for in Regulation (EU) 2024/1689, *and the implementing act should establish detailed arrangements and procedural safeguards as regards proceedings in view of the possible adoption of fines or penalty payments.*
- (18) To enable access to Union market for AI systems which are under the supervision by the AI Office pursuant to Article 75 of Regulation (EU) 2024/1689 and subject to third party conformity assessment, the Commission should be ~~enabled to carry out~~ *responsible for* pre-market conformity assessments of those systems.
- (19) Article 77 and related provisions of Regulation (EU) 2024/1689 constitute an important governance mechanism, as they aim to enable authorities or bodies responsible for enforcing or supervising Union law intended to protect fundamental rights to fulfil their mandate under specific conditions and to foster cooperation with market surveillance authorities responsible for the supervision and enforcement of that Regulation. It is necessary to clarify the scope of such cooperation, as well as to clarify which public authorities or bodies benefit from it. With a view to reinforcing the cooperation, it should be clarified that requests to access information and documentation should be made to the competent market surveillance authority, which should respond to such requests, and that the involved authorities or bodies should have a mutual obligation to cooperate. *It should be clarified that these provisions are without prejudice to the competences, tasks, powers*

and independence of the relevant national public authorities or bodies under their mandates. In particular, these provisions do not limit any powers that those authorities and bodies have to request information pursuant to other Union or national law. Accordingly, those authorities and bodies retain any power they have to directly request information from operators pursuant to their mandate or other law.

- (19a) *The requirements for high-risk AI systems laid down in Regulation (EU) 2024/1689 address specific risks inherent to AI systems, including bias, unpredictable model behaviour, poor robustness or accuracy, vulnerabilities to attacks by third parties, lack of transparency of AI system. By addressing AI specific risks, that Regulation complements the requirements laid down in Union harmonisation legislation listed in its Annex I, without duplicating them. Regulation (EU) 2024/1689 provides mechanisms for economic operators to minimise the compliance burden. In particular, Articles 8(2) on the interplay with the sectoral legislation, 9(10) on risk management and 17(3) on quality management allow economic operators to integrate, when necessary and appropriate, an assessment of AI specific risks into existing risk and quality management systems. Article 40 further requires the Commission to specify that AI Act harmonised standards must be consistent with standards developed under the Union harmonisation legislation listed in Annex I. The Commission should provide guidance to assist economic operators of high-risk AI systems covered in Annex I in complying with this Regulation, including by providing guidance on application of Articles 8(2), 9(10) and 17(3) as mechanisms to minimise the compliance burden, in line with principles of complementary and proportionality.*
- (20) To allow sufficient time for providers of generative AI systems subject to the marking obligations laid down in Article 50(2) of Regulation (EU) 2024/1689 to adapt their practices within a reasonable time without disrupting the market, it is appropriate to introduce a transitional period of 6 months for providers who have already placed their systems on the market before the 2 August 2026.
- (21) To provide sufficient time for providers of high-risk AI systems and to clarify applicable rules to the AI systems already placed on the market or put into service before the entry into application of relevant provisions of the Regulation (EU) 2024/1689, it is appropriate to clarify the application of a grace period provided in Article 111(2) of that Regulation. The grace period, for the purpose of Article 111(2), should apply to a type and model of AI

systems already placed in the market. This means that if at least one individual unit of the high-risk AI system has been lawfully placed on the market or put into service before the date specified in Article 111(2), other individual units of the same type and model of high-risk AI system are subject to the grace period provided in Article 111(2) and thus may continue to be placed on the market, made available or put into service on the Union market without any additional obligations, requirements or the need for additional certification, as long as the design of that high-risk AI system remains unchanged. For the purposes of application of the grace period provided in Article 111(2), the decisive factor is the date on which the first unit of that type and model of high-risk AI system was placed on the market or put into service on the Union market for the first time. Any significant change to the design of that AI system after the date specified in Article 111(2) should trigger the obligation of the provider to comply fully with all relevant provisions of this Regulation applicable to high-risk AI systems, including the conformity assessment requirements.

- (22) Article 113 of Regulation (EU) 2024/1689 establishes the dates of entry into force and application of that Regulation, notably that the general date of application is 2 August 2026. For the obligations related to high-risk AI systems laid down in Sections 1, 2 and 3 of Chapter III of Regulation (EU) 2024/1689, the delayed availability of standards, common specifications, and alternative guidance and the delayed establishment of national competent authorities lead to challenges that jeopardise those obligation's effective entry into application and that risk to significantly increase implementation costs in a way that does not justify maintaining their initial date of application, namely 2 August 2026. ~~Building on experience~~ **Against this background**, it is appropriate to ~~put in place a mechanism that links the entry into~~ **align the implementation timeline and set the date for the** application to the availability of measures in support of compliance with **of Sections 1, 2 and 3 of** Chapter III, which may include harmonised standards, common specifications, and Commission guidelines. This should be confirmed by the Commission by decision, following which the rules obligations for high-risk AI systems should apply after 6 months as regards **to 2 December 2027 for** AI systems classified as high-risk pursuant to Article 6(2) and Annex III, **and to 2 August 2028 for** and after 12 months as regards AI systems classified as high-risk pursuant to Article 6(1) and Annex I to Regulation (EU) 2024/1689. ~~However, this flexibility should only be extended until 2 December 2027 as regards AI systems classified as high-risk pursuant to Article 6(2) and Annex III and until 2 August~~

~~2028 as regards AI systems classified as high risk pursuant to Article 6(1) and Annex I to that Regulation, by which dates those rules should enter into application in any case.~~ The distinction between the entry into application of the rules as regards AI systems classified as high-risk pursuant to Article 6(2) and Annex III and Article 6(1) and Annex I to that Regulation is consistent with the difference between the initial dates of application envisaged in Regulation (EU) 2024/1689 and aims to provide the necessary time for adaptation and implementation of the corresponding obligations. ***The timely availability of support instruments, including guidance, relevant standards, common specifications and codes of practice is important in order to facilitate compliance and reduce the risk of divergent interpretation and uneven application of the rules across Member States.***

- (23) In light of the objective to reduce implementation challenges for citizens, businesses and public administrations, it is essential that harmonised conditions for the implementation of certain rules are adopted only where strictly necessary. For that purpose, it is appropriate to remove certain empowerments bestowed on the Commission to adopt such harmonised conditions by means of implementing acts in cases where those conditions are not met. Regulation (EU) 2024/1689 should therefore be amended to remove the empowerments conferred on the Commission in Article 50(7), Article 56(6), and Article 72(3) thereof to adopt implementing acts. ***Given that the codes of practice referred to in Article 50(7) and 56(6) have limited legal effect, and in particular do not grant a presumption of conformity, it is not strictly necessary for these codes to be approved by an implementing act. Providers should be able to rely, under Article 53(4) and 54(2), on codes of practice assessed as adequate pursuant to Article 56(6).*** The removal of the empowerment to adopt a harmonised template for a post-market monitoring plan in Article 72(3) of Regulation (EU) 2024/1689 has as an additional benefit that it will offer more flexibility for providers of high-risk AI systems to put in place a system for post-market monitoring that is tailored to their organisation. At the same time, recognising the need to offer clarity how providers of high-risk AI systems are required to comply, the Commission should be required to publish guidance.
- (24) Conformity assessment of high-risk AI systems under Regulation (EU) 2024/1689 may require involvement of conformity assessment bodies. Only conformity assessment bodies that have been designated under that Regulation may carry out conformity assessments and only for the activities related to the categories and types of AI systems concerned. To enable the specification of the scope of the designation of conformity assessment bodies

notified under Article 30 of Regulation (EU) 2024/1689, it is necessary to draw up a list of codes, categories, and corresponding types of AI systems. The list of codes should take into account whether the AI system is a component of a product or itself a product covered by the Union harmonisation legislation listed in Annex I (referred to as ‘AIP codes’, for AI systems covered by product legislation) or a system referred in Annex III of Regulation (EU) 2024/1689, which currently concerns only biometric AI systems referred to in point (1) of Annex III (referred to as ‘AIB codes’, for biometric AI systems). Both AIP codes and AIB codes are vertical codes. The AIP codes are reference codes to provide a link to the Union harmonisation legislation listed in Section A of Annex I of Regulation (EU) 2024/1689. The AIB codes are new codes specific to Regulation (EU) 2024/1689 to identify biometric AI systems referred in paragraph 1 of Annex III of that Regulation. The list of codes should also take into account specific types and underlying technologies of AI systems (referred to as ‘AIH codes’, for horizontal AI system codes). The AIH codes are new AI technology-specific codes and can be applied in conjunction with AIP or AIB vertical codes. The AIH codes cover AI systems’ underlying types and technologies. The list of codes, including three categories, should provide for a multi-dimensional typology of AI systems which ensures that conformity assessment bodies designated as notified bodies are fully competent for the AI systems they are required to assess.

- (25) Regulation (EU) 2018/1139 of the European Parliament and the Council¹³ lays down common rules in the field of civil aviation. Article 108 of Regulation (EU) 2024/1689 sets out amendments to Regulation (EU) 2018/1139 to ensure that the Commission takes into account, on the basis of the technical and regulatory specificities of the civil aviation sector, and without interfering with existing governance, conformity assessment and enforcement mechanisms and authorities established therein, the mandatory requirements for high-risk AI systems laid down in Regulation (EU) 2024/1689 when adopting any relevant delegated or implementing acts on the basis of that act. A technical correction

¹³ Regulation (EU) 2018/1139 of the European Parliament and of the Council of 4 July 2018 on common rules in the field of civil aviation and establishing a European Union Aviation Safety Agency, and amending Regulations (EC) No 2111/2005, (EC) No 1008/2008, (EU) No 996/2010, (EU) No 376/2014 and Directives 2014/30/EU and 2014/53/EU of the European Parliament and of the Council, and repealing Regulations (EC) No 552/2004 and (EC) No 216/2008 of the European Parliament and of the Council and Council Regulation (EEC) No 3922/91 (OJ L 212, 22.8.2018, pp. 1–122, ELI: <http://data.europa.eu/eli/reg/2018/1139/oj>).

extending specific articles of Regulation (EU) 2018/1139 is necessary to ensure that those mandatory requirements for high-risk AI systems laid down in Regulation (EU) 2024/1689 are fully covered when adopting relevant delegated or implementing acts on the basis of Regulation (EU) 2018/1139.

- (26) In order to ensure legal certainty as soon as possible, with a view to the imminent general application of Regulation (EU) 2024/1689, this Regulation should enter into force as a matter of urgency,
- (27) *The European Data Protection Supervisor and the European Data Protection Board were consulted in accordance with Article 42(1) and (2) of Regulation (EU) 2018/1725 and delivered their joint opinion on 20 January 2026,*

HAVE ADOPTED THIS REGULATION:

Article 1

Amendments to Regulation (EU) 2024/1689

Regulation (EU) 2024/1689 is amended as follows:

- (1) in Article 1(2), point (g) is replaced by the following:
- ‘(g) measures to support innovation, with a particular focus on small mid-cap enterprises (SMCs) and small and medium-sized enterprises (SMEs), including start-ups.’
- (2) ~~in Article 2, paragraph 2 is replaced by the following~~ *is amended as follows:*
- (a) *paragraph 2 is replaced by the following:*
- ‘2. For AI systems classified as high-risk AI systems in accordance with Article 6(1) related to products covered by the Union harmonisation legislation listed in Section B of Annex I, only Article 6(1), Article 60a, Articles 102 to 109 and Articles 111 and 112 shall apply. ~~Article 57~~ **Articles 57 to 59** shall apply only in so far as the requirements for high-risk AI systems under this Regulation have been integrated in that Union harmonisation legislation.’
- (b) *paragraph 7 is replaced by the following:*

‘7. Union law on the protection of personal data, privacy and the confidentiality of communications applies to personal data processed in connection with the rights and obligations laid down in this Regulation. This Regulation shall not affect Regulation (EU) 2016/679 or (EU) 2018/1725, or Directive 2002/58/EC or (EU) 2016/680, without prejudice to Article 4a and Article 59 of this Regulation.’

(3) ~~in Article 3, the following points (14a) and (14b) are inserted~~ *is amended as follows:*

(a) *the following points (14a) and (14b) are inserted:*

‘(14a) micro, small and medium-sized enterprise (‘SME’) means a micro, small or medium-sized enterprise as defined in Article 2 of the Annex to Commission Recommendation 2003/361/EC;

(14b) small mid-cap enterprise (‘SMC’) means a small mid-cap enterprise as defined in point (2) of the Annex to Commission Recommendation (EU) 2025/1099’;

(b) *point (57) is replaced by the following:*

“‘testing in real-world conditions’ means the temporary testing of an AI system for its intended purpose in real-world conditions outside a laboratory or otherwise simulated environment, with a view to gathering reliable and robust data and to assessing and verifying the conformity of the AI system with the requirements of this Regulation, or corresponding sectoral provisions as referred to in Article 60a, and it does not qualify as placing the AI system on the market or putting it into service within the meaning of this Regulation, provided that all the conditions laid down in Article 57, 60 or 60a are fulfilled;”

(4) Article 4 is replaced by the following:

‘Article 4

AI literacy

1. The Commission and Member States shall encourage providers and deployers of AI systems to take measures *within their respective roles and responsibilities* to ensure a sufficient level of AI literacy of their staff and other persons dealing with the operation and use of AI systems on their behalf, taking into account their technical

knowledge, experience, level of education and training and the context the AI systems are to be used in, and considering the persons or groups of persons on whom the AI systems are to be used.;

1a. In addition to paragraph 1, providers and deployers of high-risk AI systems are subject to specific obligations regarding training and competence under Articles 17(1) point (m) and 26(2).

2. The Board shall adopt recommendations, taking into account European competence frameworks, to support the Commission and Member States in the promotion of AI literacy required by paragraph 1, including by setting out non-binding common objectives.’;

(5) the following Article 4a is inserted in Chapter I:

‘Article 4a

Processing of special categories of personal data for bias detection and mitigation

1. To the extent *strictly* necessary to ensure bias detection and correction in relation to high-risk AI systems in accordance with Article 10 (2), points (f) and (g), of this Regulation, providers of such systems may exceptionally process special categories of personal data, subject to appropriate safeguards for the fundamental rights and freedoms of natural persons. In addition to the ~~safeguards~~ *provisions* set out in Regulations (EU) 2016/679 and (EU) 2018/1725 and Directive (EU) 2016/680, as applicable, all the following conditions shall be met in order for such processing to occur:
 - (a) the bias detection and correction cannot be effectively fulfilled by processing other data, including synthetic or anonymised data;
 - (b) the special categories of personal data are subject to technical limitations on the re-use of the personal data, and state-of-the-art security and privacy-preserving measures, including pseudonymisation;
 - (c) the special categories of personal data are subject to measures to ensure that the personal data processed are secured, protected, subject to suitable safeguards, including strict controls and documentation of the access, to avoid misuse and

ensure that only authorised persons have access to those personal data with appropriate confidentiality obligations;

- (d) the special categories of personal data are not transmitted, transferred or otherwise accessed by other parties;
- (e) the special categories of personal data are deleted once the bias has been corrected or the personal data has reached the end of its retention period, whichever comes first;
- (f) the records of processing activities pursuant to Regulations (EU) 2016/679 and (EU) 2018/1725 and Directive (EU) 2016/680 include the reasons why the processing of special categories of personal data was *strictly* necessary to detect and correct biases, and why that objective could not be achieved by processing other data.

2. ~~Paragraph 1 may apply to Providers and deployers of other AI systems and models and deployers of high-risk AI systems where necessary and proportionate if the processing occurs for the purposes set out therein and provided that the conditions set out under the safeguards set out in this paragraph;~~ ***may exceptionally process special categories of personal data to the extent that:***

- (a) ***processing is strictly necessary to ensure bias detection and correction in view of possible biases that are likely to affect the health and safety of persons, have a negative impact on fundamental rights or lead to discrimination prohibited under Union law, especially where data outputs influence inputs for future operations; and***
- (b) ***all of the conditions and safeguards set out in paragraph 1 are applied.***

This paragraph does not create any obligation to conduct such bias detection and correction.'

(5a) ***Article 5 is amended as follows:***

(a) ***the following points are added to paragraph 1, first subparagraph:***

- '(ba) the placing on the market, the putting into service or the use of an AI system capable of generating, manipulating or reproducing realistic images, videos, audio or similar material of an identifiable natural person's intimate parts, or of an identifiable natural person engaged in sexually explicit activities, without that person's freely-given, specific, informed, unambiguous and explicit consent for that generation, manipulation or reproduction;*
- (bb) the placing on the market, the putting into service or the use of an AI system capable of generating, manipulating or reproducing child pornography or pornographic performance within the meaning of Article 2, points (c) and (e), of Directive 2011/93/EU, save where a 'without right' defence applies under national law;'*
- (b) The following paragraphs are inserted:*
- '1a. For the purposes of paragraph 1, first subparagraph, points (ba) and (bb), an AI system is capable of generating, manipulating or reproducing the content referred to in those points where:*
- (a) that generation, manipulation or reproduction is the intended purpose of the AI system; or*
- (b) the system's design, training, architecture, capabilities or user-facing functionalities make that generation, manipulation or reproduction a reasonably foreseeable reproducible outcome, without requiring significant technical modification, and the system does not have effective technical safety measures and other safeguards to reliably prevent that generation, manipulation or reproduction and to reliably correct any observed or reported misuse.*
- 1b. The prohibition in paragraph 1, first subparagraph, point (ba) shall not affect the generation, manipulation or reproduction of other forms of nude content, such as content that does not depict identifiable natural persons, realistic partially nude depictions where intimate parts are not revealed, non-realistic artistic nude works, and satirical works that do not realistically depict identifiable natural persons engaged in sexual activity or depict their intimate parts.'*
- (6) ~~in Article 6(4), paragraph 4 is replaced by the following:~~*

‘4. ~~A provider who considers that an AI system referred to in Annex III is not high risk shall document its assessment before that system is placed on the market or put into service. Upon request of national competent authorities, the provider shall provide the documentation of the assessment.;~~²

(7) Article 10 is amended as follows:

(a) paragraph 1 is replaced by the following:

‘1. High-risk AI systems which make use of techniques involving the training of AI models with data shall be developed on the basis of training, validation and testing data sets that meet the quality criteria referred to in paragraphs 2, 3 and 4 of this Article and in Article 4a(1) whenever such data sets are used.’

(b) paragraph 5 is deleted;

(c) paragraph 6 is replaced by the following:

‘6. For the development of high-risk AI systems not using techniques involving the training of AI models, paragraphs 2, 3 and 4 of this Article and Article 4a(1) shall apply only to the testing data sets.’

(8) in Article 11(1), the second subparagraph is replaced by the following:

‘That technical documentation shall be drawn up in such a way as to demonstrate that the high-risk AI system complies with the requirements set out in this Section and to provide national competent authorities and notified bodies with the necessary information in a clear and comprehensive form to assess the compliance of the AI system with those requirements. It shall contain, at a minimum, the elements set out in Annex IV. ~~SMCs and~~ SMEs, including start-ups, **and SMCs**, may provide the elements of the technical documentation specified in Annex IV in a simplified manner. To that end, the Commission shall establish a simplified technical documentation form targeted at the needs of ~~SMCs and~~ SMEs, including start-ups, **and SMCs**. Where an ~~SMC or~~ SME, including a start-up, **or an SMC**, opts to provide the information required in Annex IV in a simplified manner, it shall use the form referred to in this paragraph. Notified bodies shall accept the form for the purposes of the conformity assessment.’

(9) in Article 17, paragraph 2 is replaced by the following:

- ‘2. The implementation of the aspects referred to in paragraph 1 shall be proportionate to the size of the provider’s organisation, in particular, if the provider is ~~an SMC or an~~ SME, including a start-up, **or an SMC**. Providers shall, in any event, respect the degree of rigour and the level of protection required to ensure the compliance of their high-risk AI systems with this Regulation.’

(10) in Article 28, the following ~~paragraph 8 is~~ **paragraphs are** added:

- ‘8. Notifying authorities designated under this Regulation responsible for AI systems covered by the Union harmonisation legislation listed in Section A of Annex I shall ~~be established, organised and operated in such a way that ensures~~ **ensure** that the conformity assessment body that applies for designation both under this Regulation and the Union harmonisation legislation listed in Section A of Annex I shall be provided with the possibility to submit a single application and undergo a ~~single~~ **unified** assessment procedure to be designated under this Regulation and Union harmonisation legislation listed in Section A of Annex I, where the relevant Union harmonisation legislation provides for such single application and ~~single~~ **unified** assessment procedure. **To that end, notifying authorities designated under this Regulation and under any other Union harmonisation legislation listed in Section A of Annex I shall cooperate in their assessments.**

The single application and ~~single~~ **unified** assessment procedure referred to in this paragraph shall also be made available to notified bodies already designated under the Union harmonisation legislation listed in Section A of Annex I, when those notified bodies apply for designation under this Regulation, provided that the relevant Union harmonisation legislation provides for such a procedure.

A conformity assessment body that is designated under more than one Union harmonisation legislation listed in Section A of Annex I shall have to apply only once to be designated under this Regulation. A designation under this Regulation shall be applicable for all Union harmonisation legislation listed in Section A of Annex I for which the conformity assessment body is designated.

The single application and ~~single~~ **unified** assessment procedure shall avoid any unnecessary duplications, build on the existing procedures for designation under the Union harmonisation legislation listed in Section A of Annex I and ensure

compliance with the requirements both relating to notified bodies under this Regulation and the relevant Union harmonisation legislation.’;

9. *A notifying authority that has been designated under the Union harmonisation legislation listed in Section A of Annex I is also the notifying authority for the application of the single application and unified assessment procedure referred to in paragraph 8, unless the Member State designates another notifying authority for this Regulation.’;*

(11) in Article 29, paragraph 4 is replaced by the following:

- ‘4. For notified bodies which are designated under any other Union harmonisation legislation, all documents and certificates linked to those designations may be used to support and expedite their designation procedure under this Regulation, as appropriate.

Notified bodies, which are designated under any of the Union harmonisation legislation listed in Section A of Annex I and which apply for the ~~single~~ **unified** assessment referred to in Article 28(8), shall submit the single application for assessment to the notifying authority designated in accordance with that Union harmonisation legislation.

The notified body shall update the documentation referred to in paragraphs 2 and 3 of this Article whenever relevant changes occur, in order to enable the authority responsible for notified bodies to monitor and verify continuous compliance with all the requirements laid down in Article 31.’;

(12) in Article 30, paragraph 2 is replaced by the following:

- ‘2. Notifying authorities shall notify the Commission and the other Member States, based on the list of codes, categories, and corresponding types of AI systems referred to in Annex XIV, and using the electronic notification tool developed and managed by the Commission, of each conformity assessment body referred to in paragraph 1.

The Commission is empowered to adopt delegated acts in accordance with Article 97 to amend Annex XIV, in the light of technical progress, advances in knowledge or new scientific evidence by adding to the list of codes, categories, and corresponding

types of AI systems a new code, a category or a type of AI system, withdrawing an existing code, category or a type of AI system from that list or moving a code or type of AI system from one category to another.;

(13) in Article 43, paragraph 3 is replaced by the following:

‘For high-risk AI systems covered by the Union harmonisation legislation listed in Section A of Annex I, the provider of the system shall follow the relevant conformity assessment procedure as required under the relevant Union harmonisation legislation. The requirements set out in Section 2 of this Chapter shall apply to those high-risk AI systems and shall be part of that assessment. Assessment of the quality management system set out in Article 17 ~~and Annex VII~~ shall also apply, ***as well as points 3, 4.3, 4.4., 4.5, the fifth paragraph of point 4.6 and 5 of Annex VII.***

For the purposes of that conformity assessment, notified bodies which have been notified under the Union harmonisation legislation listed in Section A of Annex I shall have the power to assess the conformity of high-risk AI systems with the requirements set out in Section 2, provided that the compliance of those notified bodies with the requirements laid down in Article 31(4), (5), (10) and (11) has been assessed in the context of the notification procedure under the relevant Union harmonisation legislation ***and as is evidenced through the assessment as part of the existing notification.*** Without prejudice to Article 28, such notified bodies which have been notified under the Union harmonisation legislation in Section A of Annex I, shall apply for designation in accordance with Section 4 at the latest [18 months from the entry into application of this Regulation].

Where Union harmonisation legislation listed in Section A of Annex I provides the product manufacturer with an option to opt out from a third-party conformity assessment, provided that that manufacturer has applied harmonised standards covering all the relevant requirements, that manufacturer may use that option only if it has also applied harmonised standards or, where applicable, common specifications referred to in Article 41, covering all requirements set out in Section 2 of this Chapter.

Where a high-risk AI system is both covered by the Union harmonisation legislation listed in Section A of Annex I and it falls within one of the categories listed in Annex III, the provider of the system shall follow the relevant conformity assessment procedure as

required under the relevant Union harmonisation legislation listed in Section A of Annex I.;

(14) ~~in Article 49, paragraph 2 is deleted;~~

(15) in Article 50, paragraph 7 is replaced by the following:

‘7. The AI Office shall encourage and facilitate the drawing up of codes of practice at Union level to facilitate the effective implementation of the obligations regarding the detection, marking and labelling of artificially generated or manipulated content. The Commission **and the Board** may assess whether adherence to those codes of practice is adequate to ensure compliance with the obligation laid down in paragraphs 2 **and 4 of this Article**, in accordance with the procedure laid down in Article 56(6), ~~first subparagraph~~. If it deems the code *of practice* is not adequate, the Commission may adopt an implementing act specifying common rules for the implementation of those obligations in accordance with the examination procedure laid down in Article 98(2).’;

(16) in Article ~~56(6), the first subparagraph~~ **56, paragraph 6** is replaced by the following:

‘6. The Commission and the Board shall regularly monitor and evaluate the achievement of the objectives of the codes of practice by the participants and their contribution to the proper application of this Regulation. The Commission, taking utmost account of the opinion of the Board, shall assess whether the codes of practice cover the obligations provided for in Articles 53 and 55, and shall regularly monitor and evaluate the achievement of their objectives. The Commission shall publish its assessment of the adequacy of the codes of practice.’;

(17) Article 57 is amended as follows:

(-a) *paragraph 1, first subparagraph, is replaced by the following:*

‘1. Member States shall ensure that their competent authorities establish at least one AI regulatory sandbox at national level, which shall be operational by 2 December 2027. That sandbox may also be established jointly with the competent authorities of other Member States. The Commission may provide technical support, advice and tools for the establishment and operation of AI regulatory sandboxes.’

(-b) *paragraph 3 is replaced by:*

‘3. The European Data Protection Supervisor may also establish an AI regulatory sandbox for Union institutions, bodies, offices and agencies. For this purpose references to national competent authorities in this Chapter shall be construed as references to the European Data Protection Supervisor .’

(a) the following ~~paragraph 3a is~~ *paragraphs are* inserted:

‘3a. The AI Office may also establish an AI regulatory sandbox at Union level for AI systems covered by Article 75(1). For this purpose references to national competent authorities in this Chapter shall be construed, where relevant, as references to the AI Office. Such an AI regulatory sandbox shall be implemented in close cooperation with relevant competent authorities, in particular when *compliance with* Union legislation other than this Regulation is supervised in the AI regulatory sandbox, and shall provide priority access to *SMEs, including start-ups, and SMCs* ~~SMEs~~.’

3b. The establishment of a Union level AI regulatory sandbox by the AI Office shall be without prejudice to the competences of Member States to establish and supervise AI regulatory sandboxes for AI systems under their supervision.’;

(b) paragraph 5 is replaced by the following:

‘5. AI regulatory sandboxes established under this Article shall provide for a controlled environment that fosters innovation and facilitates the development, training, testing and validation of innovative AI systems for a limited time before their being placed on the market or put into service pursuant to a specific sandbox plan agreed between the providers or prospective providers and the competent authority, ensuring that appropriate safeguards are in place. Such sandboxes may include testing in real world conditions supervised therein. When applicable, the sandbox plan shall incorporate in a single document the real-world testing plan.’

(c) paragraph 9, point (e) is replaced by the following:

‘(e) facilitating and accelerating access to the Union market for AI systems, in particular when provided by ~~SMCs and SMEs~~, including start-ups, *and SMCs.*’

(d) paragraph 13 is replaced by the following:

’13. ~~The AI regulatory sandboxes shall be designed and implemented in such a way that they facilitate cross-border cooperation between national competent authorities.~~’

(e) paragraph 14 is replaced by the following:

’14. National competent authorities, *the EDPS and the AI Office* shall coordinate their activities and cooperate within the framework of the Board. They ~~shall~~ *may* support the joint establishment and operation of AI regulatory sandboxes, including in different sectors.’

(18) Article 58, paragraph 1, is replaced by the following:

’1. In order to avoid fragmentation across the Union, the Commission shall adopt implementing acts specifying the detailed arrangements for the establishment, development, implementation, operation, governance, and supervision of the AI regulatory sandboxes. The implementing acts shall include common principles on the following issues:

- (a) eligibility and selection criteria for participation in the AI regulatory sandbox;
- (b) procedures for the application, participation, monitoring, exiting from and termination of the AI regulatory sandbox, including the sandbox plan and the exit report;
- (c) the terms and conditions applicable to the participants;
- (d) the detailed rules applicable to the governance of AI regulatory sandboxes covered under Article 57, including as regards the ~~exercise of the tasks of the competent authorities and the coordination and cooperation at national and EU~~ *Union* level.’

(19) Article 60 is amended as follows:

(a) in paragraph 1, the first subparagraph is replaced by the following:

‘Testing of high-risk AI systems in real world conditions outside AI regulatory sandboxes may be conducted by providers or prospective providers of high-risk AI systems listed in Annex III or covered by Union harmonisation legislation listed in Section A of Annex I, in accordance with this Article and the real-world testing plan referred to in this Article, without prejudice to the prohibitions under Article 5.’

(b) paragraph 2 is replaced by the following:

‘2. Providers or prospective providers may conduct testing of high-risk AI systems referred to in Annex III or covered by Union harmonisation legislation listed in Section A of Annex I in real world conditions at any time before the placing on the market or the putting into service of the AI system on their own or in partnership with one or more deployers or prospective deployers.’

(20) the following Article 60a is inserted:

Article 60a

Testing of high-risk AI systems covered by Union harmonisation legislation listed in Section B of Annex I in real-world conditions outside AI regulatory sandboxes

1. Testing of high-risk AI systems in real world conditions outside AI regulatory sandboxes may be conducted by providers or prospective providers of AI enabled products covered by Union harmonisation legislation listed in Section B of Annex I, ***with a view to ensuring those systems’ conformity with the sectoral provisions that correspond to Articles 8 to 15 of this Regulation***, in accordance with this Article and ~~a voluntary real world testing agreement, without prejudice to the prohibitions under~~ ***with the national frameworks implementing this Article 5.***
2. ~~The voluntary real world testing agreement referred to in paragraph 1 shall be concluded in writing between interested Member States and the Commission. It shall set the requirements for the testing of those AI enabled products covered by Union harmonisation legislation listed in Section B of Annex I in real world conditions.~~

- 2a. *Member States which choose to permit testing as referred to in paragraph 1 shall, individually or jointly, implement this Article by laying down frameworks for real-world testing. These frameworks shall lay down the detailed conditions under which that testing may take place, as well as the requirements, governance and accountability arrangements necessary for that implementation.*
- 2b. *Member States shall notify the Commission of any draft framework measures in good time before their adoption. The Commission may decide, by means of implementing acts, whether the draft framework measures are appropriate in light of the applicable Union law. In the absence of a Commission decision within two months of their notification, the draft framework shall be considered approved.*
3. ~~Member States, the Commission, market surveillance~~ *that have adopted framework measures shall ensure that the relevant national competent authorities, appropriate authorities and public authorities responsible for the management and operation of infrastructure and products covered by Union harmonisation legislation listed in Section B of Annex I shall cooperate closely with each other and in good faith, and shall remove any practical obstacles, including on procedural rules providing access to physical public infrastructure, where this is necessary, to successfully implement the voluntary real-world testing agreement those framework measures and test AI-enabled products covered by Union harmonisation legislation listed in Section B of Annex I.*
4. ~~The signatories of the voluntary real-world Testing agreement as referred to in the first paragraph, as well as the national measures implementing this Article, shall specify conditions of the testing in real-world conditions and establish detailed respect the following essential elements of the real-world testing plan for AI systems covered by Union harmonisation legislation listed in Section B of Annex I.:~~
- (a) *Articles 60(2), (3), (4)(d)-(j) and (5)-(9) apply, save that any reference to market surveillance authorities shall be read as a reference to the national competent authority or appropriate authority;*
- (b) *A real-world testing plan shall be agreed between the provider or prospective provider and the national competent authority or appropriate authority;*

(c) *Both the design of the framework and the individual real-world testing plans shall ensure that any risk of harm to health, safety or fundamental rights of natural persons is minimised.*

4a. *Applicable Union and national law, including the Union harmonisation legislation listed in Section B of Annex I, shall apply in full to the testing referred to in paragraph 1. In particular, that testing shall comply with any applicable provisions of that legislation regarding the performance of tests. However, in case of a conflict between that Union harmonisation legislation and the requirements laid down in this Article, this Article shall prevail to the extent necessary to enable the testing referred to in paragraph 1.*

5. *Article 60(2), (5) and (9) shall apply.;*²

(21) Article 63(1) is replaced by the following:

‘1. SMEs, including start-ups, may comply with certain elements of the quality management system required by Article 17 in a simplified manner, ***provided that they do not have partner enterprises or linked enterprises within the meaning of Recommendation 2003/361/EC.*** For that purpose, the Commission shall develop guidelines on the elements of the quality management system which may be complied with in a simplified manner considering the needs of SMEs, without affecting the level of protection or the need for compliance with the requirements in respect of high-risk AI systems.’;

(22) Article 69 is amended as follows:

(a) paragraph 2 is replaced by the following:

‘2. The Member States may be required to pay fees for the advice and support provided by the experts at a rate equivalent to the remuneration fees applicable to the Commission pursuant to the implementing act referred to in Article 68(1).;’

(b) ~~paragraph 3 is deleted.~~

(23) in Article 70, paragraph 8 is replaced by the following:

‘8. National competent authorities may provide guidance and advice on the implementation of this Regulation, in particular to ~~SMCs and SMEs~~, including start-ups, *and SMCs*, taking into account the guidance and advice of the Board and the Commission, as appropriate. Whenever national competent authorities intend to provide guidance and advice with regard to an AI system in areas covered by other Union law, the national competent authorities under that Union law shall be consulted, as appropriate.’

(24) in Article 72, paragraph 3 is replaced by the following:

‘3. The post-market monitoring system shall be based on a post-market monitoring plan. The post-market monitoring plan shall be part of the technical documentation referred to in Annex IV. The Commission, *taking utmost account of the opinion of the Board*, -shall adopt guidance on the post-market monitoring plan *by 2 September 2027*.’

(25) Article 75 is amended as follows:

(a) the heading of Article 75 is replaced by the following:

‘Market surveillance and control of AI systems and mutual assistance;’

(b) paragraph 1 is replaced by the following:

‘1. ~~Where an AI system is based on a general purpose AI model, with the exclusion of AI systems related to products covered by the Union harmonisation legislation listed in Annex I, and that model and that system are developed by the same provider, The AI Office shall be exclusively competent for the supervision and enforcement of that system with the obligations of this Regulation in accordance with the tasks and responsibilities assigned by it to market surveillance authorities. The AI Office shall also be exclusively competent for the supervision and enforcement of the obligations under this Regulation in relation to AI system that constitute or that are integrated into a designated very large online platform or very large online search engine within the meaning of Regulation (EU) 2022/2065.~~ *the following AI systems:*

- (a) *AI systems based on general-purpose AI models where that model and that system are developed by the same provider, or by providers that are part of the same undertaking as that provider, with the exception of:*
- (i) *AI systems related to products covered by the Union harmonisation listed in Annex I;*
 - (ii) *AI systems referred to in Annex III, point (2); ~~and~~*
 - (iii) *AI systems provided by law enforcement authorities, border management authorities, ~~judicial authorities~~ and financial institutions subject to requirements regarding their internal governance, arrangements or processes under Union financial services law; and*
 - (iv) *AI systems referred to in Annex III, point (8) for what concerns the administration of justice; and*
- (b) *AI systems that constitute or that are integrated into a designated very large online platform or very large online search engine within the meaning of Regulation (EU) 2022/2065.*

The exclusive competence referred to in the first subparagraph shall apply to the providers of those systems. It shall also apply to the deployers of those systems, but only when they are also the provider or part of the same undertaking as the provider.

For the purposes of exercising that competence, the AI Office shall have the tasks and responsibilities assigned by this Regulation to market surveillance authorities. Regulation (EU) 2019/1020 shall apply mutatis mutandis.

~~When exercising its tasks of supervision and enforcement under the first subparagraph, the AI Office shall have all the powers of a market surveillance authority provided for in this Section and in Regulation (EU) 2019/1020. The AI Office shall be empowered to take appropriate measures and decisions to adequately exercise its supervisory and enforcement powers. Article 14 of Regulation (EU) 2019/1020 shall apply mutatis mutandis.~~

(c) *the following paragraphs are inserted:*

1ab. By way of derogation from Article 73(1), providers of high-risk AI systems subject to the AI Office's competence under paragraph 1 shall report any serious incidents to the AI Office. Article 73(2)-(9) shall apply mutatis mutandis. The AI Office shall promptly transmit the relevant information to the market surveillance authority of the Member State in whose territory the operator or its legal representative is situated.

1a. The authorities involved in the application of this Regulation shall cooperate actively ~~in~~ and afford the AI Office the necessary assistance for the exercise of these its powers, ~~in particular~~ including, where necessary, in connection with inspections or other enforcement actions need to be taken measures carried out in the territory of a Member State. To this end, the competent authorities shall enjoy the powers provided for under this Regulation and Regulation (EU) 2019/1020, and where relevant and limited to what is necessary to fulfil their tasks under this paragraph, in accordance with the applicable national procedures. Where the AI Office finds that a natural or legal person opposes or obstructs an inspection ordered pursuant to Article 75a, the national competent authority of the Member State concerned shall afford it the necessary assistance, requesting, where appropriate, the assistance of the police or an equivalent enforcement authority, to enable it to conduct its on-site inspection.

1b. When making a decision as referred to in Article 75b(1), the Commission shall, without undue delay, send a copy of the request or the decision referred to in the first subparagraph to the relevant ~~national competent~~ market surveillance authority of the Member State in whose territory the operator or its legal representative is situated. In good time before conducting an inspection under Article 75b(4), the Commission shall inform the market surveillance authority of the Member State in whose territory the operator or its legal representative is situated.

1ba. When taking investigatory or enforcement action in the territory of a Member State that involves access to a public authority's data or AI system, the AI Office shall be assisted by the relevant market surveillance authority.

1c. Before taking a decision that would have the effect of prohibiting or restricting the AI system being made available or put into service on a national market, or a decision to withdraw or recall the AI system from the market, the AI Office shall, without undue delay, notify the market surveillance authority competent for that market of the relevant decision. The AI Office ~~may~~ shall consult the authorities involved in the application of this Regulation, where appropriate, on any matter relating to the application and enforcement of this Regulation.'

(c) ~~the following paragraphs 1a to 1c are inserted:~~

~~'1a. The Commission shall adopt an implementing act to define the enforcement powers and the procedures for the exercise of those powers of the AI Office, including its ability to impose penalties, such as fines or other administrative sanctions, in accordance with the conditions and ceilings identified in Article 99, in relation to AI systems referenced to in paragraphs 1 and 1a of this Article that are found to be non-compliant with this Regulation, in the context of its monitoring and supervision tasks under this Article.~~

~~1b. Article 18 of Regulation (EU) 2019/1020 shall apply mutatis mutandis to providers of AI systems referred to in paragraph 1, without prejudice to more specific procedural rights provided for in this Regulation.~~

~~1cId.~~ The Commission shall ~~organise and carry out~~ **be responsible for** pre-market conformity assessments and tests of AI systems referred to in paragraph 1 that are classified as high-risk and subject to third-party conformity assessment under Article 43 before such AI systems are placed on the market or put into service. These tests and assessments shall verify that the systems comply with the relevant requirements of this Regulation and may be placed on the market or put into service in the Union in accordance with this Regulation. The Commission ~~may~~ **shall** entrust the performance of these tests or assessments to notified bodies designated under this Regulation, in which case the notified

body shall act on behalf of the Commission. ~~Article 34(1) and (2) shall apply mutatis mutandis to~~ ***If a notified body to which the Commission when exercising its powers has delegated tasks under this paragraph does not perform those tasks adequately, the Commission may withdraw the delegation with immediate effect.***

The fees for testing and assessment activities shall be levied on the provider of a high-risk AI system who has applied for third-party conformity assessment to the Commission. The costs related to the services entrusted by the Commission to the notified bodies in accordance with this Article shall be directly paid by the provider to the notified body.;

(25a) The following articles are inserted after Article 75:

‘Article 75a

Enforcement of obligations and starting an investigation in respect of AI systems supervised by the AI Office

- 1. When exercising its tasks of supervision and enforcement outlined in Article 75(1), the AI Office shall have all the powers of a market surveillance authority provided for in this Section, as well as all the powers listed in Article 14(4), Article 16 and 17 of Regulation (EU) 2019/1020, save where the relevant type of power is specified in Articles 75-75e of this Regulation. The AI Office shall be empowered to take appropriate measures and decisions to adequately exercise its supervisory and enforcement powers. The AI Office shall also be authorised to fully reclaim from the relevant operator the totality of the costs of its supervision and enforcement activities with respect to instances of non-compliance, including costs for human and technical resources, in accordance with Article 15 of Regulation (EU) 2019/1020.***
- 2. Where the AI Office has reasonable grounds to suspect non-compliance with this Regulation by a provider or a deployer of an AI system referred to in Article 75(1), it may adopt a decision initiating an investigation into that***

non-compliance. Upon the initiation of such an investigation, the AI Office shall notify the operator of the AI system concerned.

The AI Office may exercise its investigatory powers on its own initiative or following a complaint received under Article 85 of this Regulation, even before initiating an investigation pursuant to this paragraph.

Where a market surveillance authority has reason to suspect non-compliance with this Regulation by a provider or a deployer of an AI system referred to in Article 75(1), it may send a request to the AI Office to assess the matter.

3. *The exercise of the AI Office's task of supervision and enforcement outlined in paragraph 1 may include the appointment of independent external experts and auditors, as well as experts, investigative teams and auditors from the Member State's competent authorities with the agreement of the authority concerned, to assist the AI Office in monitoring the effective implementation and compliance with the relevant provisions of this Regulation and to provide specific expertise or knowledge to the AI Office. The result of such investigations shall be shared with the Member State's relevant competent authorities.*

Article 75b

Requests for information and power to conduct inspections

1. *In order to carry out the tasks assigned to it under this Section, the AI Office may, by simple request or by decision, require an operator subject to its competence under Article 75(1) to provide information that is necessary for the purpose of assessing compliance of that operator with this Regulation.*

When sending such requests for information to the operator concerned, the AI Office shall state the legal basis and the purpose of the request, specify what information is required and set the period within which the information is to be provided. Where the request is a simple request, the AI Office shall additionally indicate that although there is no obligation to provide the information requested, in the case of a voluntary reply, the information must be correct and not misleading, and indicate the potential fines provided for in

Article 75d(4) for supplying incorrect or misleading information. When requesting information by decision, the AI Office shall additionally indicate the fines provided for in Article 75d(4) for supplying incomplete, incorrect or misleading information, and indicate the right to have the decision reviewed by the Court of Justice of the European Union.

2. *The operators referred to in paragraph 1 or their legal representatives shall supply the information required by a decision under paragraph 1.*
3. *In order to carry out the tasks assigned to it under this Section, and in addition to the prerogatives and powers of market surveillance authorities under this Regulation and Regulation (EU) ~~2019/2010~~1020, the AI Office may:*
 - (a) *order the operators to provide access to, and explanations relating to, their AI systems; or*
 - (b) *impose an obligation on the operator to retain all data and documents deemed to be necessary to assess the implementation of and compliance with the obligations under this Regulation.*
4. *In order to carry out the tasks assigned to it under this Section, the AI Office may conduct all necessary remote or on-site inspections, announced or unannounced. The officials of the AI Office authorised to conduct an inspection shall be empowered to:*
 - (a) *enter any of the business premises, land or property located in the Union of the operator concerned;*
 - (b) *examine the books, data and other material relevant to the execution of their tasks, irrespective of the medium on which they are stored;*
 - (c) *take or obtain in any form copies of or extracts from such books, data and other records;*
 - (d) *ask any of the persons subject to the inspection, or their representatives, or staff, for oral or written explanations on factors or documents relating to the subject matter and purpose of the inspection, and to record the answers.*

The operator concerned shall submit to on-site inspections ordered by decision of the Commission. The decision shall specify the subject matter and purpose of the investigation, the relevant penalties referred to in Article 75d(4), and the right to have the decision reviewed by the Court of Justice of the European Union.

5. *If an on-site inspection provided for in paragraph 4, first subparagraph, point (a), requires authorisation by a judicial authority in accordance with national law, the AI Office shall apply for such an authorisation. The AI Office may also apply for such authorisation as a precautionary measure.*
6. *Where an authorisation as referred to in paragraph 5 is applied for, the national judicial authority shall promptly verify that the coercive measures envisaged are neither arbitrary nor excessive having regard to the subject matter of the investigation or inspection and the documents provided by the AI Office with the decision. In its verification of the proportionality of coercive measures, the national judicial authority may ask the AI Office for detailed explanations, in particular relating to the grounds the AI Office has for suspecting that an infringement of this Regulation has taken place and the seriousness of the suspected infringement and, where relevant, the nature of the involvement of the person subject to the coercive measures. However, the national judicial authority shall not review the necessity of the investigation or inspection nor demand information from the case file of the Commission. In accordance with the Treaties, the legality of the Commission's decision is subject to review only by the Court of Justice of the European Union.*
7. *At the request of the AI Office, the competent authority of a Member State may in its own territory carry out any investigation, inspection or other fact-finding measure on behalf and for the account of the AI Office in order to establish whether there has been an infringement of this Regulation. The officials of the competent authorities of the Member States who are responsible for conducting these investigations, inspections, or fact-finding measures as well as those authorised or appointed by them shall exercise their powers in accordance with their national law.*

Article 75c

Commitments

If, during proceedings under Article 75a(2), the operator concerned offers commitments to ensure compliance with the relevant provisions of this Regulation, the AI Office may, by decision, make those commitments binding on the operator concerned and declare that there are no further grounds for action. The AI Office may, upon request or on its own initiative, reopen the proceedings:

- (a) where there has been a material change in any of the facts on which the decision was based;*
- (b) where the operator acts contrary to its commitments; or*
- (c) where the decision was based on incomplete, incorrect or misleading information provided by the operator concerned.*

Where the AI Office considers that the commitments offered by the operator concerned are unable to ensure effective compliance with the relevant provisions of this Regulation, it shall reject those commitments in a reasoned decision when concluding the proceedings.

Article 75d

Non-compliance, fines and periodic penalties

- 1. The AI Office shall adopt a non-compliance decision where it finds that the operator does not comply with the relevant provisions of this Regulation or with commitments made binding pursuant to Article 75c.*
- 2. Before adopting a decision pursuant to paragraph 1, the AI Office shall communicate its preliminary findings to the operator concerned. In the preliminary findings, the Commission shall explain the measures that it considers taking, or that it considers that the operator concerned should take, in order to effectively address the preliminary findings.*

3. *In the decision pursuant to the paragraph 1, the AI Office shall, where relevant, order the operator concerned to take the necessary measures to ensure compliance with the decision within a reasonable period specified therein and to provide information on the measures that that operator intends to take to comply with the decision. The operator concerned shall provide the AI Office with a description of the measures it has taken to ensure compliance with the decision upon their implementation. Prior to requesting any measure, the AI Office may engage in a structured dialogue with the operator of the AI system in question. During this dialogue, the operator may propose commitments in accordance with paragraph Article 75c.*
4. *A decision of non-compliance may be accompanied by the imposition of penalties pursuant to Article 99(1) and (3)-(7), which shall apply mutatis mutandis to the AI Office in the execution of its supervision and enforcement tasks outlined in Article 75(1) of this Regulation.*

In particular, the following shall be subject to administrative fines as referred to in Article 99(4):

- (a) *infringement of the relevant provisions of this Regulation;*
- (b) *failure to comply with a decision referred to in Article 75b(1) or (4), or failure to comply with obligations or measures as referred to in Article 14(4) or 16(3) of Regulation (EU) 2019/1020; and*
- (c) *failure to comply with a commitment made binding by a decision pursuant to Article 75c.*

Additionally, the supply of incorrect, incomplete or misleading information to the Commission in reply to a request shall be subject to administrative fines as referred to in Article 99(5).

5. *The AI Office may adopt a decision imposing periodic penalty payments to compel the operators subject to its competence pursuant to Article 75(1) to submit to an investigation, to comply with an information request ordered by a decision adopted under paragraph Article 75b(1), to submit to an on-site*

inspection ordered by a decision pursuant to Article 75b(4), to provide correct or complete answers or explanations in response to such an investigation, request or inspection, to comply with measures as referred to in Article 16 of Regulation (EU) 2019/1020 or commitments made legally binding by a decision pursuant to Article 75c, or to comply with a decision pursuant to the first paragraph of this Article. Those penalty payments shall be effective and proportionate, and where applicable shall not exceed 5% of the average daily income or worldwide annual turnover in the preceding financial year per day, calculated from the date appointed by the decision.

6. *The Court of Justice of the European Union shall have unlimited jurisdiction to review decisions of the Commission fixing a fine or periodic penalty payment under this Article. It may cancel, reduce or increase the fine or periodic penalty payment imposed.*
7. *Funds collected through the imposition of fines or periodic penalty payments under this Article shall contribute to the general budget of the Union.*
- 7a. *The powers conferred on the AI Office by this Article shall be subject to a limitation period of five years. Time shall begin to run on the day on which the infringement is committed. However, the case of continuing or repeated infringements, time shall begin to run on the day on which the infringement ceases.*

The power of the AI Office to enforce decisions taken pursuant to this Article shall be subject to a limitation period of five years. The limitation period shall begin to run on the day on which the decision becomes final.

The implementing act referred to in Article 75e(3) shall specify the first and second subparagraphs of this paragraph, including the circumstances in which the limitation periods shall be interrupted.

8. *Where the AI Office determines that there are no grounds to adopt a decision of non-compliance, it shall close the proceeding by a decision. The decision shall apply with immediate effect.*

Article 75e

Safeguards and further specification

1. *The powers conferred on the AI Office under this Regulation shall not be used to require the disclosure of information or documents that are subject to legal professional privilege or journalistic material privilege, or whose disclosure would otherwise violate the Charter of Fundamental Rights.*
2. *Article 18 of Regulation (EU) 2019/1020 shall apply mutatis mutandis to the operators subject to the AI Office's competence pursuant to Article 75(1), without prejudice to more specific procedural rights provided for in this Regulation.*
 - 2a. *The rights of defence and of access to the file of the parties concerned shall be fully respected in proceedings in view of the possible adoption of fines or penalty payments as referred to in Article 75d(4-5).*
 - 2b. *The Commission shall publish the decisions it adopts pursuant to Articles 75a, 75c and 75d. Such publication shall state the names of the parties and the main content of the decision, including any penalties imposed. The publication shall have regard to the rights and legitimate interests of any person concerned in the protection of their confidential information.*
 - 2c. *The information collected pursuant to Article 75b shall be used only for the purpose of this Regulation.*
3. *The Commission shall adopt implementing acts to further define the rules and the procedures for the exercise of the enforcement, monitoring and supervision tasks of the AI Office under this Section. Those implementing acts shall also contain detailed arrangements and procedural safeguards for proceedings in view of the possible adoption of fines or penalty payments as referred to in Article 75d(4-5). The implementing acts shall also lay down the modalities of collaboration and consultation with the authorities involved in the application of this Regulation, including on the exchange of information where necessary for the effective supervision or enforcement of this Regulation, and on the procedure when objections are raised by the market surveillance authority of a Member State.'*

(26) Article 77 is amended as follows:

(a) the heading is replaced by the following:

‘Powers of authorities protecting fundamental rights and cooperation with market surveillance authorities’

(b) paragraph 1 is replaced by the following:

‘1. National public authorities or bodies which supervise or enforce the respect of obligations under Union law protecting fundamental rights, including the right to non-discrimination, shall have the power to make a request and access any information or documentation created or maintained from the relevant market surveillance authority under this Regulation in accessible language and format where access to that information or documentation is necessary for effectively fulfilling their mandates within the limits of their jurisdiction. ***This article is without prejudice to the competences, tasks, powers and independence of the relevant national public authorities or bodies under their mandates.***’;

(c) the following paragraph 1a and 1b are inserted:

‘1a. Subject to the conditions specified in this Article, the market surveillance authority shall grant the relevant public authority or body referred to in paragraph 1 access to such information or documentation, including by requesting such information or documentation from the provider or the deployer, where necessary.

1b. Market surveillance authorities and public authorities or bodies referred to in paragraph 1 shall cooperate closely and provide each other with mutual assistance necessary for fulfilling their respective mandates, with a view to ensuring coherent application of this Regulation and Union law protecting fundamental rights and streamlining procedures. This shall include, in particular, exchange of information where necessary for the effective supervision or enforcement of this Regulation and the respective other Union legislation.’;

(27) Article 95, paragraph 4 is replaced by the following:

‘4. The AI Office and the Member States shall take into account the specific interests and needs of ~~SMCs and~~ SMEs, including start-ups, **and SMCs**, when encouraging and facilitating the drawing up of codes of conduct.’

(28) *Article 96 is amended as follows:*

(a) in paragraph 1, the following point (g) is added:

‘(g) the practical implementation of Articles 8(2), 9(10) and 17(3) in line with the principle of complementarity and proportionality, with a view to ensuring consistency, avoiding duplication and minimising additional burdens when complying with the requirements of this Regulation and the requirements of the Union harmonisation legislation listed in Section A of Annex I.’

(b) in ~~Article 96(1)~~, paragraph 1, the second subparagraph is replaced by the following:

*“When issuing such guidelines, the Commission shall **involve the AI Board and** pay particular attention to the needs of ~~SMCs and~~ SMEs, including start-ups, **and SMCs**, of local public authorities and of the sectors most likely to be affected by this Regulation.”*’

(29) Article 99 is amended as follows:

(a) paragraph 1 is replaced by the following:

‘1. In accordance with the terms and conditions laid down in this Regulation, Member States shall lay down the rules on penalties and other enforcement measures, which may ~~also include~~ **administrative fines**, warnings and non-monetary measures, applicable to ~~infringements~~ **any infringement** of this Regulation by operators, and shall take all measures necessary to ensure that they are properly and effectively implemented, thereby taking into account the guidelines issued by the Commission pursuant to Article 96. The penalties provided for shall be effective, proportionate and dissuasive. The Member States shall take into account the interests of ~~SMCs and~~ SMEs, including start-ups, **and SMCs**, and their economic viability when imposing penalties.’

(b) paragraph 6 is replaced by the following:

‘6. In the case of ~~SMCs and~~ SMEs, including start-ups, **and SMCs**, each fine referred to in this Article shall be up to the percentages or amount referred to in paragraphs 3, 4 and 5, whichever thereof is lower.’

(30) Article 111 is amended as follows:

(a) paragraph 2 is replaced by the following:

‘2. Without prejudice to the application of Article 5 as referred to in Article 113~~(3)~~, third paragraph, point (a), this Regulation shall apply to operators of high-risk AI systems, other than the systems referred to in paragraph 1 of this Article, that have been placed on the market or put into service before the date of application of Chapter III and corresponding obligations referred to in Article 113, only if, as from that date, those systems are subject to significant changes in their designs. In any case, the providers and deployers of high-risk AI systems intended to be used by public authorities shall take the necessary steps to comply with the requirements and obligations laid down in this Regulation by 2 August 2030.’

(b) the following paragraph 4 is added:

‘4. Providers of AI systems, including general-purpose AI systems, generating synthetic audio, image, video or text content, that have been placed on the market before 2 August 2026 shall take the necessary steps in order to comply with Article 50(2) by 2 February 2027.’

(31) Article 113 is amended as follows:

(-a) in the third paragraph, point (a) is replaced by the following:

‘(a) Chapters I and II shall apply from 2 February 2025, except for Article 5(1), first subparagraph, points (ba) and (bb), Article 5(1a) and Article 5(1b) which shall apply from 2 February 2027;’

(a) in the third paragraph, point ~~(d)~~ *(c) is replaced by the following:*

~~‘(dc) Chapter III, Sections 1, 2, and 3, shall apply following the adoption of a decision of the Commission confirming that adequate measures in support of compliance with Chapter III are available, from the following dates:~~

- ~~(i) 6 months after the adoption of that decision as regards AI systems classified as high risk pursuant to Article 6(2) and Annex III, and~~
- ~~(ii) 12 months after the adoption of the decision as regards AI systems classified as high risk pursuant to Article 6(1) and Annex I.~~

~~In the absence of the adoption of the decision within the meaning of subparagraph 1, or where the dates below are earlier than those that follow the adoption of that decision, Chapter III, Sections 1, 2, and 3, shall apply:~~

- ~~(i) on 2 December 2027 as regards AI systems classified as high-risk pursuant to Article 6(2) and Annex III, and~~
- ~~(ii) on 2 August 2028 as regards AI systems classified as high-risk pursuant to Article 6(1) and Annex I.;~~

(b) in the third paragraph, point **(ed)** is added:

‘(ed) Articles 102 to 110 shall apply from [the date of entry into application force of this *amending* Regulation].’;

(32) in Annex VIII, section B, **points 7 and 9 are** ~~is~~ deleted;

(33) the following Annex XIV is added:

Annex XIV

The list of codes, categories and corresponding types of AI systems for the purpose of the notification procedure referred to in Article 30 specifying the scope of the designation as notified bodies

1. Introduction

Conformity assessment of high-risk AI systems under this Regulation may require involvement of conformity assessment bodies. Only conformity assessment bodies

that have been designated in accordance with this Regulation may carry out conformity assessments and only for the activities related to the types of AI systems concerned. The list of codes, categories, and corresponding types of AI systems sets the scope of the designation of conformity assessment bodies notified under Article 30 of this Regulation.

2. List of Codes, categories, and corresponding AI systems

1. AI systems subject to Annex I of the AI Act

AIA Code	
AIP-0101	AI systems subject to Annex I.A.1. of the AI Act.
AIP-0102	AI systems subject to Annex I.A.2. of the AI Act.
AIP-0103	AI systems subject to Annex I.A.3. of the AI Act.
AIP-0104	AI systems subject to Annex I.A.4. of the AI Act.
AIP-0105	AI systems subject to Annex I.A.5. of the AI Act.
AIP-0106	AI systems subject to Annex I.A.6. of the AI Act.
AIP-0107	AI systems subject to Annex I.A.7. of the AI Act.
AIP-0108	AI systems subject to Annex I.A.8. of the AI Act.
AIP-0109	AI systems subject to Annex I.A.9. of the AI Act.
AIP-0110	AI systems subject to Annex I.A.10. of the AI Act.
AIP-0111	AI systems subject to Annex I.A.11. of the AI Act.
AIP-0112	AI systems subject to Annex I.A.12. of the AI Act.

2. AI systems subject to Annex III.1 of the AI Act

AIA Code	
AIB-0201	Remote biometric identification systems under Annex III.1.a. of the AI Act intended to be put into service by Union institutions, bodies, offices or agencies.
AIB-0202	Biometric categorisation AI systems under Annex III.1.b. of the AI Act intended to be put into service by Union institutions, bodies, offices or agencies.
AIB-0203	Emotion recognition AI systems under Annex III.1.c. of the AI Act intended to be put into service by Union institutions, bodies, offices or agencies.
AIB-0204	Remote biometric identification systems under Annex III.1.a. of the AI Act intended to be put into service by law enforcement, immigration or asylum authorities.
AIB-0205	Biometric categorisation AI systems under Annex III.1.b. of the AI Act intended to be put into service by law enforcement, immigration or asylum authorities.
AIB-0206	Emotion recognition AI systems under Annex III.1.c. of the AI Act intended to be put into service by law enforcement, immigration or asylum authorities.
AIB-0207	Remote biometric identification systems under Annex III.1.a. of the AI Act (general).
AIB-0208	Biometric categorisation AI systems under Annex III.1.b. of the AI Act (general).
AIB-0209	Emotion recognition AI systems under Annex III.1.c. of the AI Act (general).

3. AI technology-specific codes

a) Symbolic AI, expert systems and mathematical optimization

AIA Code	

AII 0101	Logic and knowledge based AI systems that infer from encoded knowledge or symbolic representation, expert systems
AII 0102	Logic based AI systems, excluding basic data processing

b) ~~Machine learning, excluding GPAI and single modality generative AI~~

AIA Code	
AII 0201	AI systems that process structured data
AII 0202	AI systems that process signal and audio data
AII 0203	AI systems that process text data
AII 0204	AI systems that process image and video
AII 0205	AI systems that learn from their environment, excluding agentic AI

e) ~~AI systems based on GPAI or single modality generative AI~~

AIA Code	
AII 0301	Single modality generative AI systems
AII 0302	Multimodal generative AI systems, including AI systems based on GPAI models

d) ~~Agentic AI~~

AIA Code	
AII 0401	Agentic AI

1. *AI systems subject to Annex I of the AI Act*

AIA Code	
AIP 0101	AI systems subject to Annex I.A.1. of the AI Act.
AIP 0102	AI systems subject to Annex I.A.2. of the AI Act.
AIP 0103	AI systems subject to Annex I.A.3. of the AI Act.
AIP 0104	AI systems subject to Annex I.A.4. of the AI Act.
AIP 0105	AI systems subject to Annex I.A.5. of the AI Act.
AIP 0106	AI systems subject to Annex I.A.6. of the AI Act.
AIP 0107	AI systems subject to Annex I.A.7. of the AI Act.
AIP 0108	AI systems subject to Annex I.A.8. of the AI Act.
AIP 0109	AI systems subject to Annex I.A.9. of the AI Act.
AIP 0110	AI systems subject to Annex I.A.10. of the AI Act.
AIP 0111	AI systems subject to Annex I.A.11. of the AI Act.
AIP 0112	AI systems subject to Annex I.A.12. of the AI Act.

2. *AI systems subject to Annex III.1 of the AI Act*

AIA Code	
AIB 0201	Remote biometric identification systems
AIB 0202	Biometric categorisation AI systems
AIB 0203	Emotion recognition AI systems

3. *AI technology-specific codes*

a. *Symbolic AI and expert systems*

AIA Code	
AIH 0101	AI systems based on symbolic AI, expert and knowledge-based systems, and AI systems based on search and optimisation

b. *Machine learning, excluding generative AI and GPAI*

AIA Code	
AIH 0201	AI systems that process structured data
AIH 0202	AI systems that process signal and audio data
AIH 0203	AI systems that process text data
AIH 0204	AI systems that process image and video
AIH 0205	AI systems that learn from their environment, excluding AI systems covered under AIH 0401

c. *AI systems based on GPAI or generative AI*

AIA Code	
AIH 0301	generative AI systems, including AI systems based on GPAI models

d. *Emerging AI technologies*

AIA Code	
AIH 0401	AI systems based on other emerging AI technologies not covered by other codes, including Agentic AI

3. Application for designation

Conformity assessment bodies shall use the lists of codes, categories and corresponding types of AI systems set out in this Annex when specifying the types of AI systems in the application for designation referred to in Article 29 of this Regulation.’

Article 2

Amendments to Regulation (EU) 2018/1139

Regulation (EU) 2018/1139 is amended as follows:

(1) in Article 27, the following paragraph is added:

- ‘3. Without prejudice to paragraph 2, when adopting implementing acts pursuant to paragraph 1 concerning Artificial Intelligence systems which are safety components within the meaning of Regulation (EU) 2024/1689 of the European Parliament and of

the Council¹⁴, the requirements set out in Chapter III, Section 2, of that Regulation shall be taken into account.;

(2) in Article 31, the following paragraph is added:

‘3. Without prejudice to paragraph 2, when adopting implementing acts pursuant to paragraph 1 concerning Artificial Intelligence systems which are safety components within the meaning of Regulation (EU) 2024/1689 of the European Parliament and of the Council, the requirements set out in Chapter III, Section 2, of that Regulation shall be taken into account.’

(3) in Article 32, the following paragraph is added:

‘3. When adopting delegated acts pursuant to paragraph 1 concerning Artificial Intelligence systems which are safety components within the meaning of Regulation (EU) 2024/1689 of the European Parliament and of the Council (*), the requirements set out in Chapter III, Section 2, of that Regulation shall be taken into account.’

(4) in Article 36, the following paragraph is added:

‘3. Without prejudice to paragraph 2, when adopting implementing acts pursuant to paragraph 1 concerning Artificial Intelligence systems which are safety components within the meaning of Regulation (EU) 2024/1689 of the European Parliament and of the Council, the requirements set out in Chapter III, Section 2, of that Regulation shall be taken into account.’

(5) in Article 39 the following paragraph is added:

‘3. When adopting delegated acts pursuant to paragraph 1 concerning Artificial Intelligence systems which are safety components within the meaning of Regulation

¹⁴ Regulation (EU) 2024/1689 of the European Parliament and of the Council of 13 June 2024 laying down harmonised rules on artificial intelligence and amending Regulations (EC) No 300/2008, (EU) No 167/2013, (EU) No 168/2013, (EU) 2018/858, (EU) 2018/1139 and (EU) 2019/2144 and Directives 2014/90/EU, (EU) 2016/797 and (EU) 2020/1828 (Artificial Intelligence Act) (OJ L, 2024/1689, 12.7.2024, ELI: <http://data.europa.eu/eli/reg/2024/1689/oj>).

(EU) 2024/1689 of the European Parliament and of the Council, the requirements set out in Chapter III, Section 2, of that Regulation shall be taken into account.;

(6) in Article 50, the following paragraph is added:

‘3. Without prejudice to paragraph 2, when adopting implementing acts pursuant to paragraph 1 concerning Artificial Intelligence systems which are safety components within the meaning of Regulation (EU) 2024/1689 of the European Parliament and of the Council, the requirements set out in Chapter III, Section 2, of that Regulation shall be taken into account.;

(7) in Article 53, the following paragraph is added:

‘3. Without prejudice to paragraph 2, when adopting implementing acts pursuant to paragraph 1 concerning Artificial Intelligence systems which are safety components within the meaning of Regulation (EU) 2024/1689 of the European Parliament and of the Council, the requirements set out in Chapter III, Section 2, of that Regulation shall be taken into account.’

Article 3

Entry into force and application

This Regulation shall enter into force on the third day following that of its publication in the Official Journal of the European Union.

This Regulation shall be binding in its entirety and directly applicable in all Member States.

Done at Brussels,

For the European Parliament

The President

For the Council

The President