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#### 'I' ITEM NOTE

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From: Presidency/General Secretariat of the Council  
dated: 28 April 2026  
To: Permanent Representatives Committee (Part 1)

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No. prev. doc.: 6751/1/26 REV 1

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Subject: Handling of impact assessments within the Council - Annual report  
covering the period January-December 2025  
- Endorsement

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1. On 24 March 2026, the Mertens Group examined the draft annual report on the handling of impact assessments within the Council, covering the period January-December 2025. The draft report was prepared by the Presidency with the assistance of the General Secretariat of the Council.
2. COREPER is invited to endorse the resulting report “Handling of impact assessments within the Council – Annual report covering the period January-December 2025”.

**HANDLING OF IMPACT ASSESSMENTS WITHIN THE COUNCIL –  
ANNUAL REPORT COVERING THE PERIOD JANUARY–DECEMBER 2025**

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## I. INTRODUCTION

1. The Report on Impact Assessment within the Council endorsed by the Competitiveness Council of 29 and 30 May 2013<sup>1</sup>, recommended that the Presidency, assisted by the General Secretariat of the Council (GSC), monitor the implementation of the measures set out in that document and report back annually to COREPER.

### A. Previous reports

2. As a result, annual reports have been endorsed by COREPER<sup>2</sup>, providing recommendations and comprehensive overview of impact assessment (IA) developments within the Council. These reports also detail actions taken in response to previous recommendations.

Since 2016, the annual reports have also explored scenarios and included recommendations aimed at, *inter alia*, ensuring proper follow-up and implementation of the provisions of the Inter-Institutional Agreement on Better Law-Making (IIA) of 13 April 2016<sup>3</sup>, as appropriate. The reports also recommended continuing with awareness-raising measures and initiatives about the applicable procedures for the handling of IAs within the Council, including on the best use of the Guidance for the Working Party Chairs (“Handbook”)<sup>4</sup>, together with its indicative checklist<sup>5</sup>, in order to inform the Council’s decision-making process.

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<sup>1</sup> 8406/13.

<sup>2</sup> 10882/14, 8749/15, 9786/16, 9865/1/17 REV 1, 8900/18, 10014/19, 8532/20, 9735/21, 9633/22, 10082/23 + COR 1, 9394/24, 6636/25.

<sup>3</sup> Interinstitutional Agreement between the European Parliament, the Council of the European Union and the European Commission on Better Law-Making, OJ L 123, 12.5.2016, p. 1–14 (IIA).

<sup>4</sup> 6270/18. An Indicative Guidance for Working Party Chairs, including an indicative checklist, was introduced in the 2013 IA report to ensure the effective consideration of Commission IAs at an early stage of discussions on a given proposal in relevant Council Working Parties. It was first updated in June 2016 following the entry into force of the new IIA on Better Law-Making of 13 April 2016.

<sup>5</sup> 6270/18 EXT 1.

3. **The last report**, endorsed by COREPER in April 2025<sup>6</sup>, covered the handling of IAs within the Council during the period from January–December 2024. It was the second report to cover the **new reporting period** aligned with the calendar year (January–December). That period was characterised by a lower number of legislative proposals, reflecting the typical end-of-cycle slowdown and the focus on finalising pending files ahead of the European Parliament elections. The lower volume of new initiatives also allowed for reflection on longer-term IA trends and areas for improvement in the next legislative cycle.

The report underpinned the **Council’s commitment to evidence-based decision-making** and the importance of high-quality IAs. While recognising the Commission’s continued progress under its Better Regulation agenda and the Council’s commitment to taking full account of Commission IAs in its legislative work, as stipulated in the IIA, the report observed that the proportion of legislative proposals accompanied by an IA has substantially fluctuated since 2014. On average, 48 % of proposals have been accompanied by an IA, with only 15 % recorded in 2024. This variability highlighted the need for greater consistency, in particular for legislative proposals with significant economic, environmental, or social impacts.

The report further identified the persistently **very low number of delegated acts and implementing measures accompanied by IAs** and stressed the need for continuous monitoring and further measures to ensure that a greater proportion of such acts are supported, where relevant, by an analysis of impacts or by a cost or cost-savings analysis.

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<sup>6</sup> 6636/25.

In addition, the report recalled the political impetus provided in 2024, notably through calls by the Special European Council and the Council (Competitiveness) for high-quality, timely and thorough IAs, strengthened synergies between different IA checks, systematic assessment of cumulative impacts, and consideration of territorial impacts, including on outermost regions. In particular on outermost regions, the report highlighted the importance to ensure that the potential social, economic, and territorial effects of Union legislation on these regions are duly assessed. These developments were presented as reflecting **shared institutional endeavours to use IAs as a key tool for better regulation**, in line with the commitments set out in the IIA.

## B. Context of this year's report

4. This year's report examines the handling of IAs within the Council for the year 2025. It covers the same timeframe as the Commission Work Programme (CWP) for 2025, which was presented by the Commission in February 2025, and also presents quantitative developments and longer-term trends in the area of IAs since 2014.
5. This examination takes place against a broader political context in which, building on the Budapest Declaration on the New European Competitiveness Deal<sup>7</sup> and the start of the new institutional cycle, the year 2025 was framed by EU leaders as a year for a “step change” on competitiveness, with a strong emphasis on simplification and the reduction of regulatory and administrative burdens. In this context, **the European Council** agreed in its **conclusions of 20 March 2025**<sup>8</sup> to give priority to simplification and burden reduction as part of strengthening EU competitiveness.
6. This orientation was further confirmed in the **European Council conclusions of 26 June 2025**, which underlined “the key role of an ambitious and horizontally driven simplification and better regulation agenda in ensuring Europe's competitiveness”, while stressing the importance of a “**simplicity by design**” approach. The **European Council** also called on the Commission and the co-legislators to “avoid over-regulation and the introduction of administrative burdens, throughout the legislative and implementation processes”.
7. The same emphasis was reiterated in the **European Council conclusions of 23 October 2025**<sup>9</sup>. On that occasion, EU leaders reiterated the urgent need to advance an ambitious and horizontally driven simplification and **better regulation agenda at all levels** – EU, national and regional – as a key condition for strengthening the Union's competitiveness. The **European Council** further called for this agenda to be implemented without undermining predictability, policy objectives, high standards or the integrity of the Single Market, and emphasised the need to drastically reduce administrative, regulatory and reporting burdens, especially for businesses and SMEs.

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<sup>7</sup> Budapest Declaration on the New European Competitiveness Deal, 8 November 2024.  
<https://www.consilium.europa.eu/en/press/press-releases/2024/11/08/the-budapest-declaration/>

<sup>8</sup> EUCO 1/25.

<sup>9</sup> EUCO 18/25.

8. In line with these **European Council** orientations, the **Council (ECOFIN)** adopted in December 2025 **Conclusions on simplifying the Union’s financial services regulation**<sup>10</sup>, in which it reiterated the Council’s commitment to simplification in the field of financial services law as part of the broader Union simplification agenda. In these conclusions, the Council called on the Commission to consider **further improvements to the method for IAs**, for example with regard to **cross-border impacts and impacts at Member State level**, and called on the Commission to evaluate, once legislation has started applying, the actual implementation costs and other impacts against the initial assessments, in line with the Commission’s Better Regulation rules.
9. In December 2025, the **Council (General Affairs)** also adopted its **conclusions on simplification and better regulation**<sup>11</sup>, in which it placed a strong emphasis on the role of IA in evidence-based law-making. The Council underlined that high-quality IAs of new legislative proposals, including thorough quantitative assessments of costs and benefits for citizens, businesses and public authorities, are essential for better law-making.

It called on the Commission to consistently carry out **thorough IAs for legislative proposals expected to have significant economic, environmental or social impacts**, taking due account of the different impacts EU legislation may have in Member States’ legal systems, on regions – including the specific situation of the outermost regions and island Member States – as well as on fundamental rights across the EU, and invited the Commission to include in its IAs, where relevant, a “competitiveness test”.

The conclusions further recognised that regulatory and administrative burdens may increase throughout the legislative process and therefore called on the Commission to ensure transparency by **sharing the data, assumptions and methodologies underpinning its IAs** with the co-legislators.

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<sup>10</sup> 15829/25.

<sup>11</sup> 16201/25.

In addition, the Council recalled the Commission’s commitment, as a general rule, to carry out **IAs for delegated and implementing acts expected to have significant impacts**, while stressing the need to avoid the introduction of new unjustified costs and burdens at the level of secondary legislation and implementation.

10. In 2024, the Commission discontinued the Annual Burden Surveys and replaced them in 2025 with an **Annual Overview Report on Simplification, Implementation and Enforcement**<sup>12</sup>, accompanying the 2026 CWP and covering the period from 1 January to 31 July 2025. The 2025 Overview Report summarises the main results of the Commission’s work across three key components: simplification, implementation, and enforcement. This development forms part of the context in which the Council examines IAs and related practices, as it concerns the manner in which information on regulatory burdens and related issues is presented over the legislative cycle. IAs remain the instrument for the *ex-ante* analysis of the expected impacts of new legislative proposals, while the overview report relates to subsequent stages of the legislative process, in particular implementation and enforcement.
11. Within this broader framework of evidence-based policymaking, the Commission’s IAs continue to be subject to independent scrutiny by the **Regulatory Scrutiny Board (RSB)**. On 14 May 2025, the RSB published its **2024 annual report**<sup>13</sup>, in which it acknowledged overall progress in the application of better regulation principles, while identifying areas requiring continued attention. In the reported year 2024, the Board scrutinised a very limited number of IAs, 3 in total, which was explicitly linked to the end of legislative cycle, marked by the European Parliament elections in June 2024 and the appointment of a new Commission on 1 December 2024. Against this background, the Board concluded that “due to the very limited number of IA reports scrutinised in 2024, the RSB did not perform any additional trend analysis or to attempt to draw any meaningful conclusions as was done in previous years”. At the same time, the report highlighted a structurally positive development in the Commission’s approach to evidence-based policymaking, notably the strengthened application of the ‘evaluate-first’ principle.

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<sup>12</sup> 14498/1/25 REV 1.

<sup>13</sup> [https://commission.europa.eu/publications/regulatory-scrutiny-board-annual-report-2024\\_en](https://commission.europa.eu/publications/regulatory-scrutiny-board-annual-report-2024_en)

## II. FOLLOW-UP ON IMPACT ASSESSMENTS

13. Under **paragraph 13 of the IIA**, the Commission committed to carrying out IAs of “*its legislative and non-legislative initiatives, delegated acts and implementing measures which are expected to have significant economic, environmental or social impacts. The initiatives included in the Commission Work Programme or in the joint declaration will, as a general rule, be accompanied by an IA*”.
14. The Commission’s **Better Regulation Guidelines**<sup>14</sup> further specify that an IA is required for Commission initiatives that are likely to have significant economic, environmental or social impacts or which entail significant spending, and where the Commission has a **choice of policy options**. The rules on derogations, e.g., due to urgency, are provided in the Better Regulation Toolbox<sup>15</sup>.
15. In addition, **paragraph 17 of the IIA** provides that each of the three institutions is responsible for determining how to organise its IA work, including internal organisational resources and quality control. The same provision also provides that regular cooperation between the institutions takes place through the exchange of information on best practices and methodologies relating to IAs.
16. Read together and in conjunction with the Commission’s Better Regulation guidelines and toolbox, paragraphs 13 and 17 of IIA define the scope of the Commission’s commitment to carry out IAs as well as the institutional framework for organising IA work and quality control. Within this framework, the Commission determines, in accordance with the applicable criteria, whether an IA is required for a given initiative and whether that initiative is included in the CWP.

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<sup>14</sup> 14004/21.

<sup>15</sup> [https://commission.europa.eu/document/download/9c8d2189-8abd-4f29-84e9-abc843cc68e0\\_en?filename=BR%20toolbox%20-%20Jul%202023%20-%20FINAL](https://commission.europa.eu/document/download/9c8d2189-8abd-4f29-84e9-abc843cc68e0_en?filename=BR%20toolbox%20-%20Jul%202023%20-%20FINAL).

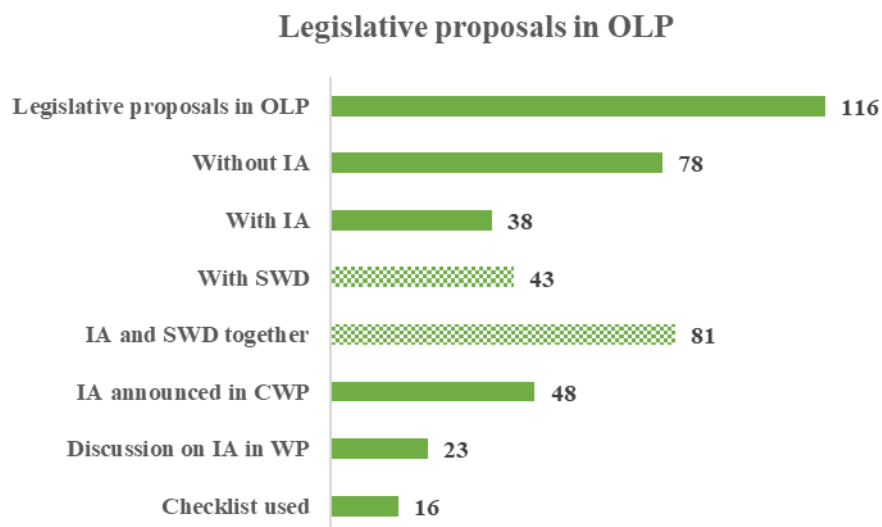
17. According to the internal rules of the Commission, not all initiatives, including not all files under the ordinary legislative procedure (OLP), are, by definition, expected to be accompanied by an IA. The **obligation to carry out an IA is linked to the significance of the expected impacts**, as set out in paragraph 13 of the IIA and in the Better Regulation Guidelines, and to the existence of policy options, as set out in the Better Regulation Guidelines.
18. **For reasons of continuity and comparability with previous editions of this report, the present report analysis continues to use files subject to the OLP as its primary statistical reference point.** This methodological choice allows developments to be tracked over time on the basis of a stable dataset. At the same time, the methodology does not imply that all OLP files should be accompanied by an IA, nor that the total number of OLP files should be equated with the number of initiatives for which an IA is required under paragraph 13 of the IIA and the Better Regulation Guidelines.
19. In accordance with paragraph 17 of the IIA, the organisation of IA work and the associated quality control remain the responsibility of each institution. Accordingly, the decision whether to carry out an IA, and whether to include it in the CWP, remains a prerogative of the Commission, exercised within the framework set out in paragraph 13 of the IIA and the Better Regulation Guidelines.

Within the same institutional framework, the Council determines autonomously how to organise its own work, including how it examines and makes use of the Commission's IAs. At the same time, in line with the IIA and the Treaties, the Council may invite the Commission to provide additional information in support of its proposals and may point out various areas of possible improvement.

## A. Overview and evolution

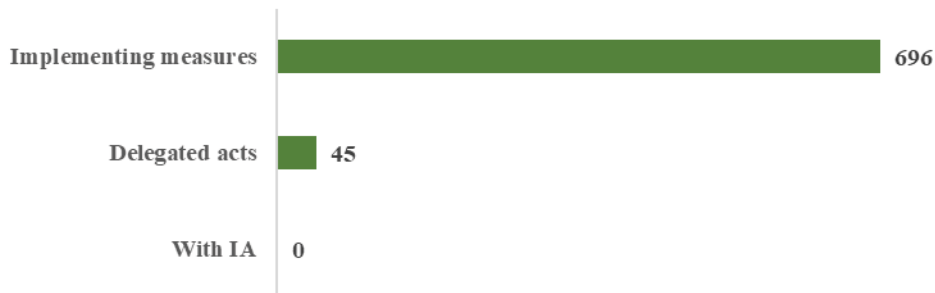
20. Out of 116 legislative proposals subject to the ordinary legislative procedure (OLP) presented by the Commission during the reporting period, 48 were initially included in CWPs. Of these 48 proposals, 23 were accompanied by an IA. In a further 23 cases, no IA was provided at the time the proposal was tabled, instead a staff working document (SWD) was issued within three months to provide justifications in lieu of an IA. In the remaining 2 cases of proposals subject to the OLP and adopted by the Commission in 2025, neither an IA nor an SWD was presented. However, the explanatory memoranda in those cases provided justifications that in 1 case the proposal was based on an *ex ante* evaluation, and in 1 case the proposal was linked to another IA.

The graph below provides an overview of these developments and highlights additional elements relating to the handling of IAs within the Council working parties. These elements are examined in greater detail in the remainder of the report.



21. In the reporting period, 741 **delegated acts and implementing measures** were published. 696 of those were implementing acts, 45 were delegated acts. Out of these 741 delegated acts and implementing measures, none of them were accompanied by an IA<sup>16</sup>.

### Delegated acts and implementing measures



22. In addition, the Commission presented further evidence for 10 non-OLP initiatives (out of total 32 non-OLP initiatives), of which 2 were accompanied by an IA, 1 by an SWD, and 4 were based on an *ex ante* evaluation. (see Annex III for the list with IAs).

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<sup>16</sup> A large majority of such acts are technical and routine in nature, and although necessary for businesses, they do not qualify *a priori* for an IA under the Commission's internal rules. They typically concern authorisations, the protection of geographical indications, the classification of goods, trade defence instruments, or specifications of regulatory technical standards. At the same time, such technical acts may have implications for the scope of administrative burdens. A number of the remaining acts are underpinned by analysis already provided in an IA or a SWD replacing an IA accompanying the basic act (e.g. Commission Implementing Regulation (EU) 2025/2548 and Commission Implementing Regulation (EU) 2025/2620 related to the Carbon Border Adjustment Mechanism certificates, supported by an SWD).

23. In 8 instances, the Commission presented **joint IAs**, accompanying more than one legislative proposal at the same time. This comprised: (i) 5 cases in which a single IA accompanied 2 initiatives; (ii) 2 cases in which a single IA accompanied 3 initiatives; and (iii) 1 case in which a single IA accompanied 11 initiatives, of which 10 were proposals subject to the OLP and 1 was a non-OLP initiative, a Council Regulation.

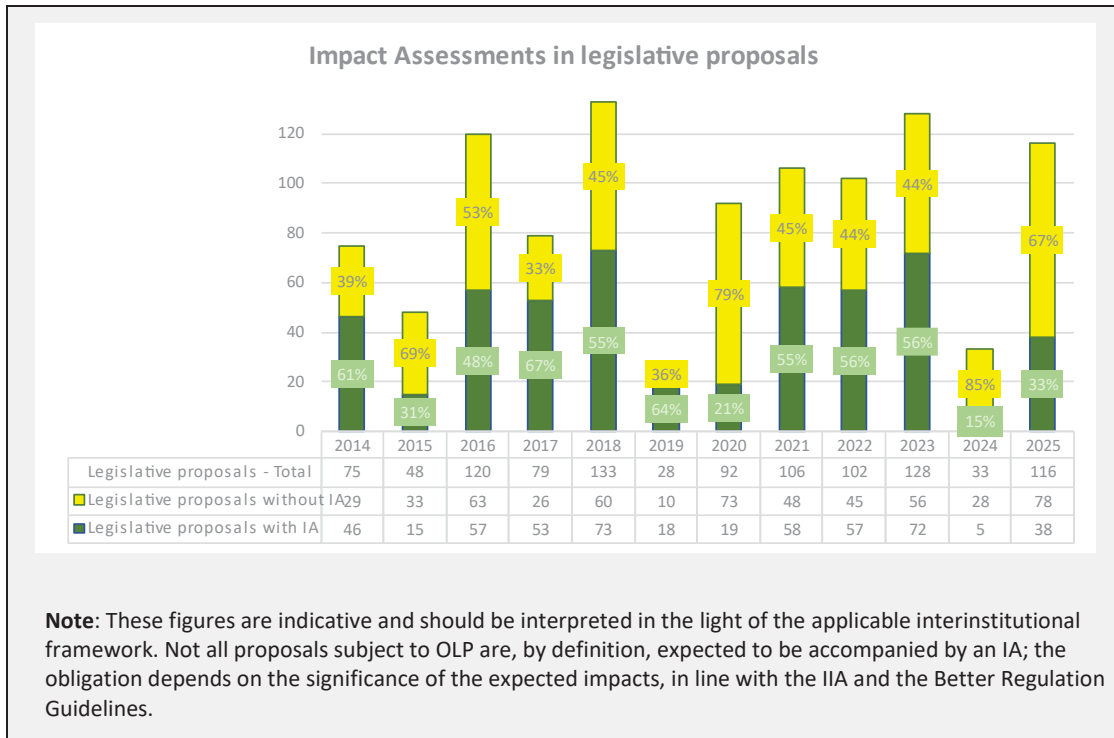
A similar approach was observed in further 10 cases where the Commission presented **joint SWDs replacing the IAs** within 3 months of the submission of the proposals, accompanying more than one legislative proposal at the same time. This comprises: (i) 6 cases in which a single SWD accompanied 2 initiatives; and (ii) 2 cases in which a single SWD accompanied 3 initiatives; (iii) 1 case in which a single SWD accompanied 4 initiatives, and (iv) 1 case in which a SWD accompanied 6 initiatives.

## **B. Proposals accompanied by an IA**

24. Out of the 116 legislative proposals subject to the OLP, and 741 delegated acts and implementing measures presented by the Commission to the Council during the reporting period, 38 legislative proposals – which represent 33 % of all legislative proposals subject to the OLP – were accompanied by an IA. By contrast none of the delegated acts or implementing measures were accompanied by an IA during the reporting period covered by this report (*see graphs in paragraphs 20 and 21*).
25. As illustrated in the chart below, the proportion of IAs supporting legislative proposals subject to the OLP has shown fluctuations since 2014, ranging from a peak of 67 % in 2017 to a low of 15 % in 2024, which could be attributed to the political cycle linked to the successive Commission's mandates. In the current reporting period, 33 % of legislative proposals subject to the OLP had an accompanying IA. Consequently, from 2014 to 2025, an average of 47 % of legislative proposals subject to the OLP were accompanied by an IA.

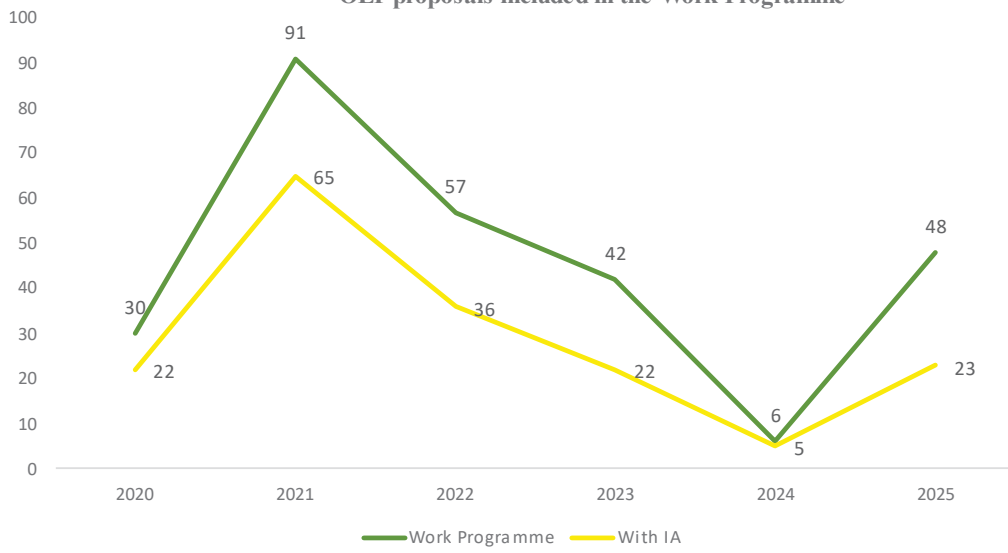
Concretely, since 2014, some 1060 proposals subject to the OLP have been put forward by the Commission. 511 of these proposals were accompanied by an IA, 549 of the proposals have not been accompanied by an IA.

It is important to note that these figures and proportions are presented for illustrative and comparative purposes, as explained in paragraph 18 above.



26. In accordance with the IIA, initiatives included in the CWP are, as a general rule, expected to be accompanied by an IA. During the reporting period, out of a total of 116 legislative proposals subject to the OLP, 44 were identified as part of the 2025 CWP and 4 as part of the 2023 CWP. Of these 48 proposals, 23 were accompanied by an IA, representing 48 % of the cases. The remaining 25 proposals (52 %) were not accompanied by an IA at the time of the tabling of the proposal; however, in 23 of these cases (48 % of the total), an SWD was issued by the Commission within three months of publication to provide justification in lieu of an IA, in line with the applicable Commission rules. In the remaining 2 cases (4 % of the total), neither an IA nor an SWD was provided. In these instances, the explanatory memoranda contained justifications, indicating that 1 proposal was based on an *ex ante* evaluation, and 1 was linked to another IA. Overall, 46 out of the 48 proposals subject to the OLP included in the CWP were accompanied either by an IA or by an SWD.

OLP proposals included in the Work Programme



### C. Proposals *not* accompanied by an IA

27. Regarding the initiatives presented by the Commission during the current reporting period, 78 legislative proposals subject to the OLP (67 %) were not accompanied by an IA, and *none* of the 741 delegated acts and implementing measures were accompanied by an IA.

The reasons for the Commission not to accompany a proposal with an IA are set out in the explanatory memoranda of the proposals and result from the application of the Commission's Better Regulation guidelines and toolbox. In its explanation for the absence of an IA, the Commission refers to the principles stated in the IIA<sup>17</sup>.

28. Out of 78 cases in which no IA was presented, 43 were accompanied by an SWD providing the available evidence. In the remaining 35 initiatives, the reasons set out in the exploratory memoranda for the absence of an IA in the current reporting period are broadly similar to those identified in the previous annual IA reports. On the basis of the Presidency's analysis, these reasons can be summarised as follows:

- the initiative concerns amendments to an existing legislative framework for which an IA had already been carried out (2 cases), or is linked to another existing IA (4 cases);
- the initiative does not introduce a new policy instrument, including in particular:
  - codification (1 case);
  - implementing measures drawing on an international agreement (3 cases);
- the initiative is limited in scope and/or of a targeted or technical nature (8 cases), or is temporary (1 case);
- urgency is given as a justification (8 cases, with 2 SWDs expected to be issued);
- in 1 case the initiative was based on an *ex ante* evaluation;
- in 2 cases, the SWDs are still pending;
- in 1 case, the IA was considered not applicable; in 1 case no alternative policy option was available, and in 2 cases no justification was provided.

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<sup>17</sup> In its Communication "Better Regulation: taking stock and sustaining our commitment" of 15 April 2019 ("[Better regulation: taking stock and sustaining our commitment - European Commission](#)"), the Commission further reiterates the reasons why "*not every initiative ... needs to be accompanied by an impact assessment*".

29. The current **reporting period is characterised by a relatively high number of SWDs** issued in lieu of IAs, when compared with previous years. In 43 reported cases, the Commission presented SWDs to provide justifications in place of an IA, and published them within 3 months of the adoption of the proposal (see Annex IV for the list). 23 of these proposals were part of the CWPs<sup>18</sup>.

In addition, there were 2 reported cases<sup>19</sup>, where the Commission is still preparing SWDs to accompany proposals subject to OLP that were not part of the 2025 CWP. In both cases, the end of the prescribed three-month period for submitting the SWD falls outside the reporting period covered by this report.

In this context, it was also noted that the use of SWDs in place of IAs involves differences in procedure, timing and scrutiny, including by the RSB, compared to the IAs, and that appropriate justification is therefore relevant.

30. In 16 cases in which legislative proposals were initially not accompanied by an IA, delegations raised concerns regarding its absence. Some delegations queried whether the RSB can offer its opinion when IAs are not presented with the explanation that the proposed initiative does not have a significant impact. Of these, 3 reported cases<sup>20</sup> concerned proposals that were included in the 2025 CWP.

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<sup>18</sup> The Commission attributes the high number of cases accompanied by a SWD in place of an IA to the high number of omnibus and simplification proposals, which it considers as politically urgent.

<sup>19</sup> Proposals for a directive on GMO/organ processing (17103/25) and for European Biotech Act (16945/25).

<sup>20</sup> Proposals for return regulation (6917/25), for regulation on ECHA (11395/25), and for regulation on overcapacity on the Union steel market (13702/25).

#### D. Other IAs or requests for complementary IAs by the Commission

31. Under paragraph 16 of the IIA, the Commission may, on its own initiative or upon invitation by the European Parliament or the Council, complement its own IA or undertake other analytical work it considers necessary. The Council Conclusions on Better Regulation of February 2020<sup>21</sup> called on the Commission to give due consideration, *inter alia*, to this possibility, should the proposal be significantly changed in the legislative process.
32. In the reporting period, however, no such cases were reported.

#### E. Council IAs on its substantial amendments

33. The IIA stipulates that the “*European Parliament and the Council will, when they consider this to be appropriate and necessary for the legislative process, carry out impact assessments in relation to their substantial amendments to the Commission’s proposal*” (see paragraph 15 of the IIA), COREPER decided in 2017 to set up a capability for the Council to carry out its own IAs when it considers this to be appropriate and necessary for the legislative process. The potential need for the Council to carry out an IA of a substantial amendment will continue to be covered through public procurement, namely through **ad-hoc direct contracts**, outsourced to external contractors<sup>22</sup>.

No cases were reported of requests being made by delegations or a Working Party to carry out a Council IA on a substantial amendment by the Council during the period covered by this report. Although a procedure and established capability exist, a request to carry out an IA on a substantial amendment to a Commission proposal has never been triggered.

During the reporting period, the Polish and Danish Presidencies held discussions on this topic in the Better Regulation Working Party, with an emphasis on potential improvements on how to assess substantial amendments. Further work and reflection on this issue continues as necessary.

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<sup>21</sup> 6232/20.

<sup>22</sup> The Mertens Group was informed of the developments on 29 November 2022.

## **F. National impact assessments**

34. Delegations are encouraged to present on a voluntary basis, their national or regional IAs in order to complement the Commission IA that is being examined. There was 1 case where a delegation presented its national IA.

### III. USING AN IA AT AN EARLY STAGE OF THE LEGISLATIVE PROCESS

#### A. Use of the Guidance for Working Party Chairs

35. The Guidance for the Working Party Chairs (“Handbook”)<sup>23</sup>, and the attached indicative checklist, remain key reference tools for supporting work by Working Party chairs and delegations when examining Commission IAs. Through the reporting period, awareness-raising measures on the use of these tools continued, targeting in particular Working Party chairs, future Council Presidencies, delegations and GSC staff, to further support their effective application in Council discussions.

#### B. Use of the indicative checklist

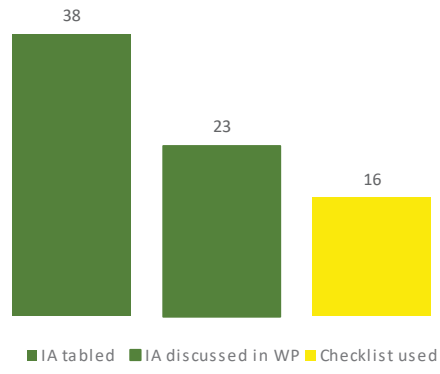
36. The 2014 IA report recommended applying the indicative-checklist-based examination procedure to all IAs accompanying legislative proposals. In line with these recommendations, delegations are generally informed in advance about upcoming IA examinations and provided with the indicative checklist ahead of the scheduled Working Party meeting. This approach aims to facilitate a **structured and consistent examination** of IAs, ensuring better-informed discussions within the Council.

37. During the reporting period, 38 IAs were made available to the Council preparatory bodies. Substantive discussions on the IAs took place in 23 of these cases, corresponding to 60 % of the total. In 16 of those 23 cases, that is, in 70 % of the instances in which an IA was discussed (or 42 % of all IAs submitted), the discussion was structured on the basis of the indicative checklist, or the checklist was circulated to delegations in advance in order to facilitate their preparation. In all instances in which the checklist was used, the discussion concerned proposals subject to the OLP.

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<sup>23</sup> 6270/18.

### Use of the indicative checklist



### **C. Handling of IAs within the Council**

38. As in previous reporting periods, discussions by the Council preparatory bodies have underscored the role of IAs in supporting legislative decision-making. At the Working Party level, the Commission typically presents IAs together with the respective legislative proposals, providing delegations with a basis for understanding policy choices and the rationale behind the proposals. These discussions have been considered valuable for informing deliberations and structuring the examination of initiatives. At the same time, the discussions have also indicated that there is potential to further improve the systematic use of Commission's IAs in the Council's decision-making process.
39. In this context, IAs also serve as a useful basis for addressing delegations' concerns about specific elements of a proposal and for clarifying the potential impact of the policy choices made.

### **D. Follow-up by the Working Party on Competitiveness and Growth (Better Regulation)**

40. The Working Party on Competitiveness and Growth (Better Regulation) continued to actively follow the topic of IAs within the Council and within its remit, namely in five meetings held on 13 March, 24 April, 24 September, 11 November and 10 December 2025. Agendas for the meetings included information points and exchanges of views on relevant developments in relation to IAs.
41. In 2025, meetings of the Working Party on Competitiveness and Growth (Better Regulation) focused on improving IA quality, reinforcing exchanges on data, assumptions, and methodologies used in the Commission IAs, and ways to reinforce the Council's approach to assessing impacts of substantial amendments, strengthening regulatory oversight, assessing the cumulative impact of legislation, and reducing administrative burdens and reporting obligations. They also contributed to a broader discussion on the future of Better Regulation in the EU, exploring ways to ensure policy consistency and address future regulatory challenges.

42. In particular, the Working Party on Competitiveness and Growth (Better Regulation) closely followed the Council's handling of IAs to support the preparation of the draft annual report on the handling of IAs within the Council. This work was carried out in line with paragraphs 13–15 of the IIA. To support this objective, the Working Party dedicated two meetings specifically to discussions on the annual report on the handling of IAs within the Council.

#### **E. Examination of Commission IAs in other relevant Council bodies**

43. The 2013 IA report introduced two possibilities for examining a Commission IA in a Working Party other than the one in the lead on a specific proposal:
- invitation by COREPER to a relevant Working Party to analyse specific elements of a Commission IA;
  - invitation by the Presidency to a preparatory body of the Council to hold an additional discussion on a Commission IA.

During the reporting period, there were no cases in which an accompanying IA would be presented in more than one working party.

#### **F. Role of COREPER**

44. During the reporting period, there were no reported cases of the Commission presenting its IA to COREPER.

## G. Case law

45. During the reporting period, the General Court delivered its **judgment in *Amazon EU v Commission*** (Case T-367/23), in which Amazon EU Sàrl challenged the Commission’s designation of Amazon Store as a “very large online platform” (VLOP) under Regulation (EU) 2022/2065 (Digital Services Act). In its judgment of 19 November 2025, the General Court dismissed the action in its entirety, finding that the Commission’s interpretation and application of the VLOP designation criteria were not vitiated by errors of law or manifest errors of assessment.

In paragraph 92 of the judgment, the General Court noted that the applicant criticised the Commission “*for having used, in its impact assessment, unreliable economic assumptions and for failing to take into account certain costs*”. In paragraph 93, the Court observed that “*the EU legislature is not required to have at its disposal an impact assessment in every circumstance, and that such an impact assessment is not, in any event, binding on it*”. The General Court further held that, “*even if it were established, the fact that the Commission relied, in its impact assessment, on overly optimistic economic assumptions and underestimated the costs to be borne by providers of very large online platforms is not sufficient, in itself, to demonstrate that the provisions of that regulation constitute, as such, a manifestly disproportionate interference with the freedom to conduct a business*”.

The judgment thus recalls the Court’s established case-law on the legal status of IAs in the Union legal order and the limits of judicial review in this respect. It confirms that an IA is not required in every circumstance and is not binding on the legislature. The judgment does not lay down any new general obligation concerning IAs as a condition for the validity of decisions, nor does it establish additional substantive requirements as to their content beyond those arising from the applicable framework.

## H. Examples of the handling of IAs in the Council

46. Commission IAs are, in general, a welcome and valuable input to discussions in the Council preparatory bodies, as they contribute to well-informed and evidence-based decision making. During the period covered by this report, IAs were used to support exchanges of views and to frame the examination of Commission proposals. At the same time, a limited number of cases were reported in which the discussions pointed to possible elements for improvement, whether as regards the availability, scope, quality, methodological robustness or practical usefulness of IAs for the Council's decision-making, including as regards the level of detail of the analysis, the accessibility, clarity and transparency of the underlying data, methods and assumptions used, and the extent to which such assessments reflect Member States' specific circumstances. Against this background, the examples below illustrate different aspects of the handling of IAs in the Council during the period covered by this report.
47. On the proposals forming part of the **Commission's simplification agenda**, including the **Omnibus packages I-X**, delegations took note that these initiatives were not accompanied by IAs. While some delegations considered that, for elements strictly limited to simplification, the absence of IAs although not preferable could be understood, they underlined that, in established practice, omnibus proposals also include elements that go beyond pure simplification. Delegations therefore expressed concern that the lack of an IA limited the possibility to properly assess the potential financial, administrative and regulatory implications of those elements introducing new policy content and, accordingly, called for more robust analytical support for those components of the proposals.

48. On the proposal for a directive on **periodic roadworthiness tests for motor vehicles**<sup>24</sup> delegations, in their examination of the IA, generally welcomed the objective of updating the legal framework, while expressing reservations as regards the overall cost-benefit balance of several proposed elements. Many delegations questioned whether the IA sufficiently demonstrated that the expected benefits would outweigh the costs across Member States and noted, in particular, that the analysis did not adequately reflect national specificities. More broadly, these delegations expressed concerns regarding the robustness of certain assumptions and estimates presented in the IA and the evidentiary basis underpinning them. They considered that these limitations reduced the added value of the IA for the purposes of the legislative examination and underlined the importance of a more comprehensive and better substantiated analytical framework to support decision-making.
49. On the proposal for a directive on **conservation and sustainable use of marine biological diversity**<sup>25</sup> several delegations took the view that, in the absence of an IA examining different policy options, the substance of the proposal would likely have been different, or that the initiative might not have been presented in its existing form. Furthermore, these delegations indicated that the absence of an IA contributed to increased concerns regarding the proposal, in particular as regards its Union added value and compliance with the principle of proportionality. In this context, concerns were also expressed about potential implications for competences and the risk of increased administrative burden.

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<sup>24</sup> Proposal for a DIRECTIVE OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL amending Directive 2014/45/EU on periodic roadworthiness tests for motor vehicles and their trailers and Directive 2014/47/EU on the technical roadside inspection of the roadworthiness. 2436/25.

<sup>25</sup> Proposal for a DIRECTIVE OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL on the conservation and sustainable use of marine biological diversity of areas beyond national jurisdiction. 8410/25.

50. On the two proposals for **securitisation regulation**<sup>26</sup>, delegations raised a number of methodological and substantive concerns regarding its IA. Several delegations questioned the quality and completeness of the data underpinning the analysis and called for clearer evidence to support the estimated impacts. More generally, they considered that additional analysis would be helpful to support a more informed discussion of the policy choices. Certain delegations also called for a more granular IA, covering specific sectors and categories of stakeholders, in order to strengthen the evidence basis of the IA and enhance its usefulness for the legislative examination.
51. On the proposal for a regulation on **Erasmus+**<sup>27</sup>, many delegations raised observations regarding the framing of the problem, noting that the analysis placed strong emphasis on skills and labour market aspects, while giving less attention to broader educational objectives. A significant number of delegations also expressed reservations as regards the clarity of the methodology used. Furthermore, certain delegations noted that future monitoring and evaluation aspects were not sufficiently developed and that the IA did not set out a clear and comprehensive set of quantitative indicators linked to the stated objectives. More generally, delegations considered that, while the added value of Union action was recognised, certain elements of the analysis would benefit from further clarification, in particular as regards the practical implications for beneficiaries. In addition, a large majority of delegations raised questions concerning the governance and financing aspects, considering that these were not addressed in sufficient detail in the analytical framework.

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<sup>26</sup> Proposal for a REGULATION OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL amending Regulation (EU) 2017/2402 of the European Parliament and of the Council of 12 December 2017 laying down a general framework for securitisation and creating a specific framework for simple, transparent and standardised securitisation. 10531/25.

Proposal for a REGULATION OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL amending Regulation (EU) No 575/2013 on prudential requirements for credit institutions as regards requirements for securitisation exposures. 10530/25.

<sup>27</sup> Proposal for a REGULATION OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL establishing the Erasmus+ programme for the period 2028-2034, and repealing Regulations (EU) 2021/817 and (EU) 2021/888. 11748/25.

52. On the proposal for a regulation on the **Union Civil Protection Mechanism (UCPM)** and **Union support for Health Emergency Preparedness and Response**<sup>28</sup>, while some delegations welcomed the Commission's IA and its methodology, a number of delegations expressed the view that the IA had not sufficiently examined certain important factors in its analysis of the policy option ultimately chosen by the Commission. In particular, concerns were raised regarding the potential administrative burden for national administrations and the possible implications for operational disaster management resulting from a broad and/or insufficiently clear scope of the proposal.
53. On the proposal for **MISP regulation**<sup>29</sup>, a number of delegations raised concerns regarding the quality and completeness of the IA, in particular as regards the transparency of the data, methodology and thresholds used, as well as the assessment of costs and benefits, notably for national competent authorities. Several delegations also questioned whether the IA sufficiently demonstrated that increased centralisation of supervision would lead to greater market integration. Delegations requested additional clarifications and written information from the Commission.

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<sup>28</sup> Proposal for a REGULATION OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL on the Union Civil Protection Mechanism and Union support for health emergency preparedness and response, and repealing Decision No 1313/2013/EU (Union Civil Protection Mechanism). *11689/25*.

<sup>29</sup> Proposal for a REGULATION OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL amending Regulations (EU) No 1095/2010, No 648/2012, No 600/2014, No 909/2014, 2015/2365, 2019/1156, 2021/23, 2022/858, 2023/1114, No 1060/2009, 2016/1011, 2017/2402, 2023/2631 and 2024/3005. *16345/25*.

54. On the proposal for a regulation on **clean corporate vehicles**<sup>30</sup>, delegations assessed that the Commission proposal deviated from the preferred option identified in the IA. In particular, the proposal reduced the scope of the initiative by excluding heavy-duty vehicles and relies on a simplified criterion (GDP only) for determining the economic status of Member States for the purpose of setting differentiated targets. In their assessment, delegations underlined that, in such circumstances, the cost and benefit estimates presented in the IA were of limited relevance, as they were based on a different scope and reference group. More generally, this raised questions as to the continued suitability of the quantitative analysis when key parameters of the proposal are modified at a later stage. The Commission presented its views on the matter. Delegations nevertheless invited the Commission to update the quantitative analysis in order to reflect the adjusted scope of the proposal. The Commission indicated that it did not intend to present revised calculations.

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<sup>30</sup> Proposal for a REGULATION OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL on clean corporate vehicles. *17016/25*.

## **I. Increasing awareness of IA procedures**

55. Measures and initiatives to raise awareness about IA procedures among Council Presidencies, delegations and GSC staff have continued throughout the reporting period.
56. Depending on the priorities for information and training defined in agreement with future Presidencies, the GSC provides briefings to incoming Working Party chairs on the Council's IA procedures, including on procedures allowing a Working Party to request that an IA be carried out on behalf of the Council. As part of these efforts, the GSC continues to raise awareness about the Handbook and promote its use, along with the indicative checklist, in a way that is adapted to the specific nature of each legislative proposal. Additionally, Working Party chairs are reminded to apply the indicative checklist in a structured manner, considering the context of each proposal while ensuring that all relevant sections are duly considered. The possibility of examining IAs in other relevant Council bodies, upon invitation by COREPER or the Presidency, is also highlighted as part of these awareness-raising activities.
57. Within the GSC, measures are taken to continuously raise awareness among staff about the need to enhance and facilitate information exchange on the handling of IAs within the Council and on implementation of the Council's IA procedures. Those measures include, in particular:
- exchange of IA-related information within the network of GSC IA contact points;
  - an internal webpage containing all relevant information on the Council's IA procedures;
  - enhancing and fostering the use of the dedicated electronic platform to collect IA information within the GSC;
  - peer-to-peer training sessions on IAs;
  - information folders and documents on procedures and available tools for GSC staff.

58. The Presidency also carries out measures to raise awareness about IA procedures on a regular basis and with the assistance of the GSC. This includes regular communication with Working Party chairs on the important steps to be taken when handling IAs, while also recalling the importance of the Handbook and the indicative checklist.

#### **IV. CONCLUSIONS AND WAY FORWARD**

59. The present report confirms the continued central role of IAs in supporting evidence-based policymaking within the Council, in line with the commitments set out in the IIA and the Commission's Better Regulation framework. The Council considers that there is still significant potential for improvements.

60. From a quantitative perspective, the reporting period is characterised by a moderate increase in the proportion of legislative proposals subject to the OLP accompanied by an IA compared to 2024, while remaining below the long-term average observed since 2014. At the same time, a relatively high number of SWDs were issued in place of IAs, within three months after the publication of a proposal, reflecting a more frequent recourse to this instrument in the reporting period to provide justification where no IA accompanied the proposal at the time of adoption, in accordance with the applicable Better Regulation framework. This development also highlighted that SWDs differ from IAs in terms of procedure, timing and level of scrutiny, including by the RSB, and that their use in place of IAs is linked to the need for appropriate justification. Looking ahead, discussions pointed to the importance of ensuring that analytical support is available at an early stage of the legislative process, including through proportionate IAs accompanying proposals, while limiting recourse to *ex-post* justification through SWDs.

61. The Commission has continued to advance its Better Regulation agenda, and the Council remains committed to taking full account of the Commission's IAs in its legislative work, as stipulated in the IIA. The Council continues to underline the need for relevant legislative initiatives, as well as delegated acts and implementing measures, which are expected to have significant impacts, to be accompanied by a timely, consistent and *ex-ante* high-quality IA, in line with the applicable framework. However, the proportion of OLP proposals accompanied by an IA has continued to fluctuate over time. Following the low level recorded in 2024, the rate increased in 2025, although it remains below the long-term average (47 % over 2014–2025). From the perspective of the Council's legislative scrutiny, it is crucial that initiatives with significant economic, social or environmental impacts are accompanied by an IA in a predictable and consistent manner, including thorough quantitative assessments of cumulative costs and benefits for citizens, businesses, including SMEs, and public authorities in Member States. Furthermore, to fully harness the findings of IAs, the importance of ensuring clarity of the underlying data, assumptions and methodologies was highlighted, so as to facilitate Member States to conduct their own assessments based on the same data and methodologies. Reference was also made to the potential value of providing analyses at Member State level.
62. Moreover, the Council continues to highlight the importance of taking fully into account the various impacts, including cumulative impacts, of EU legislation on different regions, including outermost regions, islands and island Member States. In particular on outermost regions, it remains of utmost importance to ensure that potential social, economic and territorial effects of legislative proposals are carefully evaluated.

63. Particular attention continues to be paid to IAs for delegated acts and implementing measures which are expected to have significant economic, environmental or social impacts. In 2025, none of the delegated acts and implementing measures published during the reporting period were accompanied by an IA, a fact that remains of concern for delegations. While the decision to carry out an IA remains a prerogative of the Commission exercised under its Better Regulation Guidelines, the continued absence of IAs for secondary legislation warrants ongoing monitoring, including as regards transparency. Such measures should be accompanied by an analysis of impacts, and when relevant, by a cost-savings analysis.
64. These findings should also be seen against a broader political context marked by a strong emphasis on simplification and the reduction of regulatory and administrative burdens, as reflected in successive **European Council** conclusions and in the Council’s own conclusions on better regulation and simplification. The emergence of sector-based “omnibus” packages as a legislative technique illustrates this orientation. At the same time, discussions in the Council showed that, while most delegations did not raise major concerns about the absence of an IA for elements strictly limited to simplification, they remained attentive to the fact that omnibus proposals also contain elements going beyond pure simplification. For those elements introducing new policy content, delegations continued to underline the need for appropriate analytical support, in order to enable an informed assessment of the potential financial, administrative and regulatory implications. Against this background, reference was also made to the European Ombudsman’s recommendation concerning the application of the Better Regulation framework, in particular as regards transparency and quality in urgent procedures, including through appropriate analytical support, stakeholder consultations and the documentation of procedural choices.

65. As regards the internal handling of IAs within the Council, the report confirms the continued relevance of the Guidance for Working Party Chairs (“Handbook”) and the indicative checklist as practical tools to structure discussions. Their use contributes to more systematic and focused exchanges. However, the report suggests that there remains scope to further strengthen the consistent and early use of these tools across Council preparatory bodies.
66. Against this background and in line with the Council’s commitment to evidence-based policymaking, the Presidency will continue to remain actively engaged with the topic of IA. Thorough and high-quality IAs presented in a timely manner, are a fundamental cornerstone of the EU’s better regulation agenda. It will encourage chairs to allocate sufficient time for delegations to review IAs using the indicative checklist more frequently and revisit the IAs at later stages of negotiations to address outstanding questions and uncertainties effectively. In this broader context of strengthening the use of IAs within the Council, it was also noted that, while a capability exists to carry out IAs on substantial amendments, this possibility has not yet been used. Enhancing communication and awareness regarding available tools, resources and procedures could therefore support the consideration of this possibility where appropriate.
67. Looking ahead, the Presidency will closely follow forthcoming Commission initiatives on Better Regulation, including the recently published Communication “A Simpler, Clearer and Better Enforced EU Rulebook”<sup>31</sup>, or other future horizontal initiatives in this area, as these may affect the framework, tools and practices relevant to the preparation and use of IAs.

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<sup>31</sup> Communication from the Commission to the European Parliament, the European Council, the Council, the European Economic and Social Committee and the Committee of the Regions: A Simpler, Clearer and Better Enforced EU Rulebook, 8435/26 + ADD 1 + ADD 2.

68. It is noted that the Commission Work Programme (CWP) for 2026 does not include specific references to IAs. This may have implications for the monitoring of IA-related practices in the next reporting period, including as regards expectations on the availability of IAs for initiatives included in the CWP. Future annual reports will therefore continue to assess trends in IA availability and use, in light of the evolving interinstitutional and policy context.
69. The Presidency, assisted by the General Secretariat of the Council, will continue to monitor developments in this area and report back to COREPER, in line with the mandate set out in the 2013 report. In doing so, future reports will continue to provide a basis for assessing trends, identifying areas for improvement, and supporting the Council's commitment to evidence-based and high-quality law-making
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**List of legislative proposals subject to the OLP, with an IA**

– 1 January 2025 to 31 December 2025 –

No.	Title of the legislative proposal subject to the OLP
1	Proposal for a DIRECTIVE OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL amending Directive 2014/45/EU on periodic roadworthiness tests for motor vehicles and their trailers and Directive 2014/47/EU on the technical roadside inspection of the roadworthiness of commercial vehicles circulating in the Union
2	Proposal for a DIRECTIVE OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL on the registration documents for vehicles and vehicle registration data recorded in national vehicle registers and repealing Council Directive 1999/37/EC
3	Proposal for a REGULATION OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL amending Regulation (EU) 2017/2402 of the European Parliament and of the Council of 12 December 2017 laying down a general framework for securitisation and creating a specific framework for simple, transparent and standardised securitisation
4	Proposal for a REGULATION OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL amending Regulation (EU) No 575/2013 on prudential requirements for credit institutions as regards requirements for securitisation exposures
5	Proposal for a REGULATION OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL on the safety, resilience and sustainability of space activities in the Union
6	Proposal for a REGULATION OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL amending Regulation (EU) No 1308/2013 as regards the school fruit, vegetables and milk scheme ('EU school scheme'), sectoral interventions, the creation of a protein sector, requirements for hemp, the possibility for marketing standards for cheese, protein crops and meat, application of additional import duties, rules on the availability of supplies in time of emergencies and severe crisis and securities
7	Proposal for a REGULATION OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL on establishing the European Competitiveness Fund ('ECF'), including the specific programme for defence research and innovation activities, repealing Regulations (EU) 2021/522, (EU) 2021/694, (EU) 2021/697, (EU) 2021/783, repealing provisions of Regulations (EU) 2021/696, (EU) 2023/588, and amending Regulation (EU) [EDIP]
8	Proposal for a REGULATION OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL establishing Horizon Europe, the Framework Programme for Research and Innovation, for the period 2028-2034 laying down its rules for participation and dissemination, and repealing Regulation (EU) 2021/695
9	Proposal for a REGULATION OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL establishing the European Fund for economic, social and territorial cohesion, agriculture and rural, fisheries and maritime, prosperity and security for the period 2028-2034 and amending Regulation (EU) 2023/955 and Regulation (EU, Euratom) 2024/2509
10	Proposal for a REGULATION OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL establishing the 'AgoraEU' programme for the period 2028-2034, and repealing Regulations (EU) 2021/692 and (EU) 2021/818
11	Proposal for a REGULATION OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL establishing Global Europe

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- 12 Proposal for a REGULATION OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL establishing the Union support for asylum, migration and integration for the period from 2028 to 2034
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- 13 Proposal for a REGULATION OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL establishing the Connecting Europe Facility for the period 2028-2034, amending Regulation (EU) 2024/1679 and repealing Regulation (EU) 2021/1153
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- 14 Proposal for a REGULATION OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL establishing the Erasmus+ programme for the period 2028-2034, and repealing Regulations (EU) 2021/817 and (EU) 2021/888
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- 15 Proposal for a REGULATION OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL establishing the conditions for the implementation of the Union support to the Common Agriculture Policy for the period from 2028 to 2034
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- 16 Proposal for a REGULATION OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL on the Union Civil Protection Mechanism and Union support for health emergency preparedness and response, and repealing Decision No 1313/2013/EU (Union Civil Protection Mechanism)
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- 17 Proposal for a REGULATION OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL establishing the Union support for the Schengen area, for European integrated border management and for the common policy on visas for the period from 2028 to 2034
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- 18 Proposal for a REGULATION OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL establishing the Union support for internal security for the period from 2028 to 2034
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- 19 Proposal for a REGULATION OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL establishing the European Social Fund as part of the National and Regional Partnership Plan set out in Regulation (EU) [...] [NRPPan] establishing conditions for the implementation of the Union support to quality employment, skills and social inclusion for the period from 2028 to 2034
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- 20 Proposal for a REGULATION OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL establishing the European Fund for Regional Development including for European Territorial Cooperation (Interreg) and the Cohesion Fund as part of the Fund set out in Regulation (EU) [...] [NRP] and establishing conditions for the implementation of the Union support to regional development from 2028 to 2034
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- 21 Proposal for a REGULATION OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL establishing the conditions for the implementation of the Union support to the Common Fisheries Policy, to the European Ocean Pact and of the Union's maritime and aquaculture policy as part of the National and Regional Partnership Fund set out in Regulation (EU) [...] [NRP Fund] for the period from 2028 to 2034
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- 22 Proposal for a DIRECTIVE OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL amending Directive 2004/37/EC as regards the addition of substances and setting limit values in its Annexes I, III and IIIa
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- 23 Proposal for a REGULATION OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL on European fisheries and aquaculture statistics and repealing Regulations (EC) No 1921/2006, (EC) No 762/2008, (EC) No 216/2009, (EC) No 217/2009 and (EC) No 218/2009
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- 24 Proposal for a REGULATION OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL establishing the Single Market and Customs Programme for the period 2028-2034 and repealing Regulations (EU) 2021/444, (EU) 2021/690, (EU) 2021/785, (EU) 2021/847 and (EU) 2021/1077
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- 25 Proposal for a REGULATION OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL establishing the Justice programme for the period 2028-2034 and repealing Regulation (EU) 2021/693
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- 26 Proposal for a REGULATION OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL amending Regulation (EU) 2019/2088 on sustainability-related disclosures in the financial services sector (SFDR), Regulation (EU) No 1286/2014 on key information documents for packaged retail and insurance-based investment products (PRIIPs) and repealing Commission Delegated Regulation (EU) 2022/1288
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- 27 Proposal for a REGULATION OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL on monitoring and controlling drug precursors and repealing Regulations (EC) No 273/2004 and (EC) No 111/2005
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- 28 Proposal for a DIRECTIVE OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL amending Directives 2009/65/EC, 2011/61/EU and 2014/65/EU as regards the further development of capital market integration and supervision within the Union
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- 29 Proposal for a REGULATION OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL on settlement finality and repealing Directive 98/26/EC and amending Directive 2002/47/EC on financial collateral arrangements
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- 30 Proposal for a REGULATION OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL amending Regulations (EU) No 1095/2010, No 648/2012, No 600/2014, No 909/2014, 2015/2365, 2019/1156, 2021/23, 2022/858, 2023/1114, No 1060/2009, 2016/1011, 2017/2402, 2023/2631 and 2024/3005 as regards the further development of capital market integration and supervision within the Union
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- 31 Proposal for a DIRECTIVE OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL amending Directives (EU) 2018/2001, (EU) 2019/944, (EU) 2024/1788 as regards acceleration of permit-granting procedures
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- 32 Proposal for a REGULATION OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL on guidelines for trans-European energy infrastructure, amending Regulations (EU) 2019/942, (EU) 2019/943 and (EU) 2024/1789 and repealing Regulation (EU) 2022/869
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- 33 Proposal for a REGULATION OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL amending Regulation (EU) 2019/1242 as regards the calculation of emission credits for heavy-duty vehicles for the reporting periods of the years 2025 to 2029
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- 34 Proposal for a REGULATION OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL amending Regulation (EU) 2018/848 as regards certain production, labelling and certification rules and certain rules on trade with third countries
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- 35 Proposal for a REGULATION OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL on clean corporate vehicles
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- 36 Proposal for a REGULATION OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL amending Regulation (EU) 2019/631 as regards CO2 emission performance standards for new light duty vehicles and vehicle labelling and repealing Directive 1999/94/EC
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- 37 Proposal for a REGULATION OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL amending Regulation (EU) 2023/956 as regards the extension of its scope to downstream goods and anti-circumvention measures
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- 38 Proposal for a Regulation of the European Parliament and of the Council establishing a budget expenditure tracking and performance framework and other horizontal rules for the Union programmes and activities
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**List of legislative proposals subject to the OLP, without an IA**  
– 1 January 2025 to 31 December 2025 –

No.	Title of the legislative proposal subject to the OLP
1	Proposal for a REGULATION OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL on the modification of customs duties applicable to imports of certain goods originating in or exported directly or indirectly from the Russian Federation and the Republic of Belarus
2	Proposal for a REGULATION OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL amending Regulation (EU) 2018/196 of the European Parliament and of the Council of 7 February 2018 on additional customs duties on imports of certain products originating in the United States of America
3	Proposal for a REGULATION OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL amending Regulation (EU) 2015/848 on insolvency proceedings to replace its Annexes A and B
4	Proposal for a REGULATION OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL amending Regulation (EU) No 909/2014 as regards a shorter settlement cycle in the Union
5	Proposal for a REGULATION OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL amending Regulation (EU) 2023/956 as regards simplifying and strengthening the carbon border adjustment mechanism
6	Proposal for a REGULATION OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL amending Regulations (EU) 2015/1017, (EU) 2021/523, (EU) 2021/695 and (EU) 2021/1153 as regards increasing the efficiency of the EU guarantee under Regulation (EU) 2021/523 and simplifying reporting requirements
7	Proposal for a DIRECTIVE OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL amending Directives 2006/43/EC, 2013/34/EU, (EU) 2022/2464 and (EU) 2024/1760 as regards certain corporate sustainability reporting and due diligence requirements
8	Proposal for a DIRECTIVE OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL amending Directives (EU) 2022/2464 and (EU) 2024/1760 as regards the dates from which Member States are to apply certain corporate sustainability reporting and due diligence requirements
9	Proposal for a REGULATION OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL Amending Regulation (EU) 2017/1938 as regards the role of gas storage for securing gas supplies ahead of the winter season
10	Proposal for a REGULATION OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL suspending certain parts of Regulation (EU) 2015/478 as regards imports of Ukrainian products into the European Union
11	Proposal for a DIRECTIVE OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL amending Council Directive 92/43/EEC as regards the protection status of the wolf ( <i>Canis lupus</i> )

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- 12 Proposal for a REGULATION OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL laying a framework for strengthening the availability and security of supply of critical medicinal products as well as the availability of, and accessibility of, medicinal products of common interest, and amending Regulation (EU) 2024/795
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- 13 Proposal for a REGULATION OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL establishing a common system for the return of third-country nationals staying illegally in the Union, and repealing Directive 2008/115/EC of the European Parliament and the Council, Council Directive 2001/40/EC and Council Decision 2004/191/EC
- 
- 14 Proposal for a REGULATION OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL on non-financial commercial real estate statistics
- 
- 15 Proposal for a REGULATION OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL amending Regulations (EU) No 1308/2013, (EU) 2021/2115 and (EU) No 251/2014 as regards certain market rules and sectoral support measures in the wine sector and for aromatised wine products
- 
- 16 Proposal for a REGULATION OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL amending Regulation (EU) No 575/2013 on prudential requirements for credit institutions as regards requirements for securities financing transactions under the net stable funding ratio
- 
- 17 Proposal for a REGULATION OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL amending Regulations (EU) 2021/1058 and (EU) 2021/1056 as regards specific measures to address strategic challenges in the context of the mid-term review
- 
- 18 Proposal for a REGULATION OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL amending Regulation (EU) 2021/1057 establishing the European Social Fund + (ESF+) as regards specific measures to address strategic challenges
- 
- 19 Proposal for a REGULATION OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL amending Regulation (EU) 2021/691 as regards support to workers affected by imminent job displacement in enterprises undergoing restructuring
- 
- 20 Proposal for a REGULATION OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL amending Regulation (EU) 2019/631 to include an additional flexibility as regards the calculation of manufacturers' compliance with CO2 emission performance standards for new passenger cars and new light commercial vehicles for the calendar years 2025 to 2027
- 
- 21 Proposal for a REGULATION OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL amending Regulation (EU) 2018/1727 as regards the extension of the timeframe for the establishment of the Eurojust case management system
- 
- 22 Proposal for a REGULATION OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL amending Regulation (EU) 2024/1348 as regards the establishment of a list of safe countries of origin at Union level
- 
- 23 Proposal for a REGULATION OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL amending Regulations (EU) 2021/694, (EU) 2021/695, (EU) 2021/697, (EU) 2021/1153, (EU) 2023/1525 and 2024/795, as regards incentivising defence-related investments in the EU budget to implement the ReArm Europe Plan
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- 24 Proposal for a REGULATION OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL amending Regulation (EU) No 228/2013 as regards additional assistance and further flexibility to outermost regions affected by severe natural disasters and in the context of cyclone Chido devastating Mayotte
- 
- 25 Proposal for a REGULATION OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL on establishing a framework of measures for strengthening Union’s biotechnology and biomanufacturing sectors particularly in the area of health and amending Regulations (EC) No 178/2002, (EC) No 1394/2007, (EU) No 536/2014, (EU) 2019/6, (EU) 2024/795 and (EU) 2024/1938 (European Biotech Act)
- 
- 26 Proposal for a DIRECTIVE OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL on the conservation and sustainable use of marine biological diversity of areas beyond national jurisdiction
- 
- 27 Proposal for a REGULATION OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL amending Regulation (EU) 2017/2107 laying down management, conservation and control measures applicable in the Convention area of the International Commission for the Conservation of Atlantic Tunas (ICCAT), Regulation (EU) 2018/975 laying down management, conservation and control measures applicable in the South Pacific Regional Fisheries Management Organisation (SPRFMO) Convention Area, Regulation (EU) 2019/833 laying down conservation and enforcement measures applicable in the Regulatory Area of the Northwest Atlantic Fisheries Organisation, Regulation (EU) 2021/56 laying down management, conservation and control measures applicable in the Inter-American Tropical Tuna Convention, Regulation (EU) 2022/2056 laying down conservation and management measures applicable in the Western and Central Pacific Fisheries Convention Area, Regulation (EU) 2022/2343 laying down management, conservation and control measures applicable in the Indian Ocean Tuna Commission (IOTC) Area of Competence, and Regulation (EU) 2023/2053 establishing a multiannual management plan for bluefin tuna in the eastern Atlantic and the Mediterranean
- 
- 28 Proposal for a REGULATION OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL amending Regulation (EU) 2024/823 of 28 February 2024 on exceptional trade measures for countries and territories participating in or linked to the Stabilisation and Association Process
- 
- 29 Proposal for a REGULATION OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL amending Regulation (EU) 2021/2115 as regards the conditionality system, types of intervention in the form of direct payment, types of intervention in certain sectors and rural development and annual performance reports and Regulation (EU) 2021/2116 as regards data and interoperability governance, suspensions of payments annual performance clearance and controls and penalties
- 
- 30 Proposal for a REGULATION OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL amending Regulation (EU) 2024/1348 as regards the application of the ‘safe third country’ concept
- 
- 31 Proposal for a REGULATION OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL amending Regulation (EU) 2023/1542 as regards obligations of economic operators concerning battery due diligence policies
- 
- 32 Proposal for a REGULATION OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL amending Regulations (EU) No 765/2008, (EU) 2016/424, (EU) 2016/425, (EU) 2016/426, (EU) 2023/1230, (EU) 2023/1542 and (EU) 2024/1781 as regards digitalisation and common specifications
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- 33 Proposal for a DIRECTIVE OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL amending Directives 2000/14/EC, 2011/65/EU, 2013/53/EU, 2014/29/EU, 2014/30/EU, 2014/31/EU, 2014/32/EU, 2014/33/EU, 2014/34/EU, 2014/35/EU, 2014/53/EU, 2014/68/EU and
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2014/90/EU of the European Parliament and of the Council as regards digitalisation and common specifications

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34 Proposal for a DIRECTIVE OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL amending Directives 2014/65/EU and (EU) 2022/2557 as regards the extension of certain mitigating measures available for small and medium sized enterprises to small mid-cap enterprises and further simplifying measures

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35 Proposal for a REGULATION OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL amending Regulations (EU) 2016/679, (EU) 2016/1036, (EU) 2016/1037, (EU) 2017/1129, (EU) 2023/1542 and (EU) 2024/573 as regards the extension of certain mitigating measures available for small and medium sized enterprises to small mid-cap enterprises and further simplification measures

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36 Proposal for a REGULATION OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL on amending Regulation (EU) 2021/947 as regards increased efficiency of the External Action Guarantee

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37 Proposal for a REGULATION OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL on phasing out Russian natural gas imports, improving monitoring of potential energy dependencies and amending Regulation (EU) 2017/1938

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38 Proposal for a DIRECTIVE OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL amending Directives 2009/43/EC and 2009/81/EC, as regards the simplification of intra-EU transfers of defence-related products and the simplification of security and defence procurement

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39 Proposal for a REGULATION OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL amending Regulations (EC) No 1907/2006, (EC) No 1272/2008, (EU) No 528/2012, (EU) 2019/1021 and (EU) 2021/697 as regards defence readiness and facilitating defence investments and conditions for defence industry

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40 Proposal for a REGULATION OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL on the acceleration of permit-granting for defence readiness projects

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41 Proposal for a DIRECTIVE OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL amending Directive 1999/62/EC as regards the extension of the period in which zero-emission heavy-duty vehicles can benefit from significantly reduced rates of infrastructure or user charges or from exemptions to pay them

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42 Proposal for a REGULATION OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL amending Regulation (EU) 2021/1119 establishing the framework for achieving climate neutrality

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43 Proposal for a REGULATION OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL on European Union designs (codification)

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44 Proposal for a REGULATION OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL amending Regulation (EU) 2024/2865 as regards dates of application and transitional provisions

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45 Proposal for a REGULATION OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL amending Regulations (EC) No 1272/2008, (EC) No 1223/2009 and (EU) 2019/1009 as regards simplification of certain requirements and procedures for chemical products

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- 46 Proposal for a REGULATION OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL on the European Chemicals Agency and amending Regulations (EC) No 1907/2006, (EU) No 528/2012, (EU) No 649/2012 and (EU) 2019/1021
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- 47 Proposal for a REGULATION OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL on the establishment of European Business Wallets
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- 48 Proposal for a REGULATION OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL on the non-application of customs duties on imports of certain goods
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- 49 Proposal for a REGULATION OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL on the adjustment of customs duties on the import of certain goods originating in the United States of America and opening of tariff quotas for imports of certain goods originating in the United States of America
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- 50 Proposal for a REGULATION OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL establishing the exchange, assistance and training programme for the protection of the euro against counterfeiting for the period 2028-2034 (the 'Pericles V' programme) and repealing Regulation (EU) 2021/840
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- 51 Proposal for a REGULATION OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL amending Regulation (EU) 2021/1755 as regards the amounts allocated to the Member States under the Brexit Adjustment Reserve
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- 52 Proposal for a REGULATION OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL amending Regulations (EU) No 1173/2011 and (EU) No 473/2013 as regards alignment with the EU economic governance framework and further simplification of that framework
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- 53 Proposal for a REGULATION OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL amending Regulation (EU) No 472/2013 as regards the economic and budgetary surveillance of Member States in the euro area experiencing or threatened with serious difficulties with respect to their financial stability
- 
- 54 Proposal for a REGULATION OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL addressing the negative trade-related effects of global overcapacity on the Union steel market
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- 55 Proposal for a REGULATION OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL implementing the bilateral safeguard clause of the EU-Mercosur Partnership Agreement and the EU-Mercosur Interim Trade Agreement for agricultural products
- 
- 56 Proposal for a REGULATION OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL amending Regulation (EU) 2023/1115 as regards certain obligations of operators and traders
- 
- 57 Proposal for a REGULATION OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL amending Regulations (EU) 2024/1689 and (EU) 2018/1139 as regards the simplification of the implementation of harmonised rules on artificial intelligence (Digital Omnibus on AI)
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- 58 Proposal for a REGULATION OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL amending Regulations (EU) 2016/679, (EU) 2018/1724, (EU) 2018/1725, (EU) 2023/2854 and Directives 2002/58/EC, (EU) 2022/2555 and (EU) 2022/2557 as regards the simplification of the digital legislative framework, and repealing Regulations (EU) 2018/1807, (EU) 2019/1150, (EU) 2022/868, and Directive (EU) 2019/1024 (Digital Omnibus)
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- 59 Proposal for a REGULATION OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL on establishing a framework of measures to facilitate the transport of military equipment, goods and personnel across the Union
- 
- 60 Proposal for a REGULATION OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL amending Regulation (EU) 2019/1238 on a pan-European Personal Pension Product (PEPP)
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- 61 Proposal for a DIRECTIVE OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL amending Directives (EU) 2016/2341 and 2016/97 as regards the strengthening of the framework for occupational retirement provision
- 
- 62 Proposal for a REGULATION OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL amending Regulation (EU) 2024/1252
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- 63 Proposal for a REGULATION OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL establishing the Reparations Loan to Ukraine and amending Regulation (EU) 2024/792 of the European Parliament and of the Council of 29 February 2024 establishing the Ukraine Facility
- 
- 64 Proposal for a DIRECTIVE OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL amending Directives 2008/98/EC, 2010/75/EU, (EU) 2015/2193 and (EU) 2024/1785 of the European Parliament and of the Council as regards simplification of some requirements and reduction of administrative burden
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- 65 Proposal for a DIRECTIVE OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL amending Directive 2007/2/EC as regards simplification of certain requirements for the establishment of the Infrastructure for Spatial Information in the Union
- 
- 66 Proposal for a REGULATION OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL on speeding-up environmental assessments
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- 67 Proposal for a DIRECTIVE OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL suspending the application of the rules on the appointment of authorised representatives for extended producer responsibility for waste, waste electrical and electronic equipment and single use plastic waste
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- 68 Proposal for a REGULATION OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL suspending the application of the rules on the appointment of an authorised representative for extended producer responsibility for batteries and waste batteries and packaging and packaging waste
- 
- 69 Proposal for a REGULATION OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL amending Regulation (EU) 2023/1542 and Regulation (EU) 2024/1244 as regards simplification of some requirements and reduction of administrative burden
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- 70 Proposal for a DIRECTIVE OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL amending Directives 2001/18/EC and 2010/53/EU as regards the placing on the market of genetically modified micro-organisms and the processing of organs
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- 71 Proposal for a REGULATION OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL amending Regulations (EU) 2017/745 and (EU) 2017/746 as regards simplifying and reducing the burden of the rules on medical devices and in vitro diagnostic medical devices, and amending Regulation (EU) 2022/123 as regards the support of the European Medicines Agency for the expert panels on medical devices and Regulation (EU) 2024/1689 as regards the list of Union harmonisation legislation referred to in its Annex I
- 
- 72 Proposal for a REGULATION OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL amending Regulations (EC) No 561/2006, (EU) 2018/858, (EU) 2019/2144 and (EU) 2024/1257 of the European Parliament and of the Council as regards the simplification of technical requirements and testing procedures for motor vehicles and repealing Council Directive 70/157/EEC and Regulation No 540/2014 of the European Parliament and of the Council
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- 73 Proposal for a DIRECTIVE OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL amending Directive 92/6/EEC to exempt certain N2 electric vehicles from the requirement to install and use a speed limitation device
- 
- 74 Proposal for a REGULATION OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL amending Regulation (EU) No 528/2012 as regards the extension of certain data protection periods
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- 75 Proposal for a DIRECTIVE OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL amending Council Directive 98/58/EC and Directive 2009/128/EC of the European Parliament and of the Council as regards the simplification and strengthening of food and feed safety requirements, and repealing Council Directives 82/711/EEC and 85/572/EEC
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- 76 Proposal for a REGULATION OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL amending Regulations (EC) No 999/2001, (EC) No 1829/2003, (EC) No 1831/2003, (EC) No 852/2004, (EC) No 853/2004, (EC) No 396/2005, (EC) No 1099/2009, (EC) No 1107/2009, (EU) No 528/2012, (EU) 2017/625 as regards the simplification and strengthening of food and feed safety requirements
- 
- 77 Proposal for a REGULATION OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL establishing the Temporary Decarbonisation Fund
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- 78 Proposal for a REGULATION OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL amending Regulation (EU) 2021/1232 as regards the extension of its period of application
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**List of other non-OLP acts presented by the Commission, with an IA**  
– 1 January 2025 to 31 December 2025 –

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<b>No.</b>	<b>Title of the initiative</b>
1	Proposal for a COUNCIL REGULATION amending Regulation (EU) No 1370/2013 as regards the aid scheme for the supply of fruit and vegetables, bananas and milk in educational establishments ('EU school scheme')
2	Proposal for a COUNCIL DIRECTIVE on the structure and rates of excise duty applied to manufactured tobacco and tobacco related products (recast)

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**List of legislative proposals subject to the OLP, for which the Commission tabled an assessment within 3 months after the publication of the proposal**

– 1 January 2025 to 31 December 2025 –

No.	Title of the legislative proposal subject to the OLP
1	Proposal for a REGULATION OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL amending Regulation (EU) No 909/2014 as regards a shorter settlement cycle in the Union
2	Proposal for a REGULATION OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL amending Regulation (EU) 2023/956 as regards simplifying and strengthening the carbon border adjustment mechanism
3	Proposal for a REGULATION OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL amending Regulations (EU) 2015/1017, (EU) 2021/523, (EU) 2021/695 and (EU) 2021/1153 as regards increasing the efficiency of the EU guarantee under Regulation (EU) 2021/523 and simplifying reporting requirements
4	Proposal for a DIRECTIVE OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL amending Directives 2006/43/EC, 2013/34/EU, (EU) 2022/2464 and (EU) 2024/1760 as regards certain corporate sustainability reporting and due diligence requirements
5	Proposal for a DIRECTIVE OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL amending Directives (EU) 2022/2464 and (EU) 2024/1760 as regards the dates from which Member States are to apply certain corporate sustainability reporting and due diligence requirements
6	Proposal for a REGULATION OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL laying a framework for strengthening the availability and security of supply of critical medicinal products as well as the availability of, and accessibility of, medicinal products of common interest, and amending Regulation (EU) 2024/795
7	Proposal for a REGULATION OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL establishing a common system for the return of third-country nationals staying illegally in the Union, and repealing Directive 2008/115/EC of the European Parliament and the Council, Council Directive 2001/40/EC and Council Decision 2004/191/EC
8	Proposal for a REGULATION OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL amending Regulations (EU) No 1308/2013, (EU) 2021/2115 and (EU) No 251/2014 as regards certain market rules and sectoral support measures in the wine sector and for aromatised wine products
9	Proposal for a REGULATION OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL amending Regulation (EU) No 575/2013 on prudential requirements for credit institutions as regards requirements for securities financing transactions under the net stable funding ratio
10	Proposal for a REGULATION OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL amending Regulation (EU) 2021/2115 as regards the conditionality system, types of intervention in the form of direct payment, types of intervention in certain sectors and rural development and annual performance reports and Regulation (EU) 2021/2116 as regards data and interoperability governance, suspensions of payments annual performance clearance and controls and penalties

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- 11 Proposal for a REGULATION OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL amending Regulation (EU) 2024/1348 as regards the application of the ‘safe third country’ concept
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- 12 Proposal for a REGULATION OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL amending Regulations (EU) No 765/2008, (EU) 2016/424, (EU) 2016/425, (EU) 2016/426, (EU) 2023/1230, (EU) 2023/1542 and (EU) 2024/1781 as regards digitalisation and common specifications
- 
- 13 Proposal for a DIRECTIVE OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL amending Directives 2000/14/EC, 2011/65/EU, 2013/53/EU, 2014/29/EU, 2014/30/EU, 2014/31/EU, 2014/32/EU, 2014/33/EU, 2014/34/EU, 2014/35/EU, 2014/53/EU, 2014/68/EU and 2014/90/EU of the European Parliament and of the Council as regards digitalisation and common specifications
- 
- 14 Proposal for a DIRECTIVE OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL amending Directives 2014/65/EU and (EU) 2022/2557 as regards the extension of certain mitigating measures available for small and medium sized enterprises to small mid-cap enterprises and further simplifying measures
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- 15 Proposal for a REGULATION OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL amending Regulations (EU) 2016/679, (EU) 2016/1036, (EU) 2016/1037, (EU) 2017/1129, (EU) 2023/1542 and (EU) 2024/573 as regards the extension of certain mitigating measures available for small and medium sized enterprises to small mid-cap enterprises and further simplification measures
- 
- 16 Proposal for a REGULATION OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL on amending Regulation (EU) 2021/947 as regards increased efficiency of the External Action Guarantee
- 
- 17 Proposal for a REGULATION OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL on phasing out Russian natural gas imports, improving monitoring of potential energy dependencies and amending Regulation (EU) 2017/1938
- 
- 18 Proposal for a DIRECTIVE OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL amending Directives 2009/43/EC and 2009/81/EC, as regards the simplification of intra-EU transfers of defence-related products and the simplification of security and defence procurement
- 
- 19 Proposal for a REGULATION OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL amending Regulations (EC) No 1907/2006, (EC) No 1272/2008, (EU) No 528/2012, (EU) 2019/1021 and (EU) 2021/697 as regards defence readiness and facilitating defence investments and conditions for defence industry
- 
- 20 Proposal for a REGULATION OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL amending Regulation (EU) 2024/2865 as regards dates of application and transitional provisions
- 
- 21 Proposal for a REGULATION OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL amending Regulations (EC) No 1272/2008, (EC) No 1223/2009 and (EU) 2019/1009 as regards simplification of certain requirements and procedures for chemical products
- 
- 22 Proposal for a REGULATION OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL on the acceleration of permit-granting for defence readiness projects
- 
- 23 Proposal for a REGULATION OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL amending Regulations (EU) No 1173/2011 and (EU) No 473/2013 as regards alignment with the EU economic governance framework and further simplification of that framework
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- 24 Proposal for a REGULATION OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL amending Regulation (EU) No 472/2013 as regards the economic and budgetary surveillance of Member States in the euro area experiencing or threatened with serious difficulties with respect to their financial stability
- 
- 25 Proposal for a REGULATION OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL addressing the negative trade-related effects of global overcapacity on the Union steel market
- 
- 26 Proposal for a REGULATION OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL amending Regulations (EU) 2024/1689 and (EU) 2018/1139 as regards the simplification of the implementation of harmonised rules on artificial intelligence (Digital Omnibus on AI)
- 
- 27 Proposal for a REGULATION OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL amending Regulations (EU) 2016/679, (EU) 2018/1724, (EU) 2018/1725, (EU) 2023/2854 and Directives 2002/58/EC, (EU) 2022/2555 and (EU) 2022/2557 as regards the simplification of the digital legislative framework, and repealing Regulations (EU) 2018/1807, (EU) 2019/1150, (EU) 2022/868, and Directive (EU) 2019/1024 (Digital Omnibus)
- 
- 28 Proposal for a REGULATION OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL on establishing a framework of measures to facilitate the transport of military equipment, goods and personnel across the Union
- 
- 29 Proposal for a REGULATION OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL amending Regulation (EU) 2019/1238 on a pan-European Personal Pension Product (PEPP)
- 
- 30 Proposal for a DIRECTIVE OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL amending Directives 2008/98/EC, 2010/75/EU, (EU) 2015/2193 and (EU) 2024/1785 of the European Parliament and of the Council as regards simplification of some requirements and reduction of administrative burden
- 
- 31 Proposal for a DIRECTIVE OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL amending Directive 2007/2/EC as regards simplification of certain requirements for the establishment of the Infrastructure for Spatial Information in the Union
- 
- 32 Proposal for a REGULATION OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL on speeding-up environmental assessments
- 
- 33 Proposal for a DIRECTIVE OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL suspending the application of the rules on the appointment of authorised representatives for extended producer responsibility for waste, waste electrical and electronic equipment and single use plastic waste
- 
- 34 Proposal for a REGULATION OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL suspending the application of the rules on the appointment of an authorised representative for extended producer responsibility for batteries and waste batteries and packaging and packaging waste
- 
- 35 Proposal for a REGULATION OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL amending Regulation (EU) 2023/1542 and Regulation (EU) 2024/1244 as regards simplification of some requirements and reduction of administrative burden
- 
- 36 Proposal for a REGULATION OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL amending Regulations (EU) 2017/745 and (EU) 2017/746 as regards simplifying and reducing the burden of the rules on medical devices and in vitro diagnostic medical devices, and amending Regulation (EU) 2022/123 as regards the support of the European Medicines Agency for the expert panels on medical devices and Regulation (EU) 2024/1689 as regards the list of Union harmonisation legislation referred to in its Annex I
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37 Proposal for a REGULATION OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL amending Regulations (EC) No 561/2006, (EU) 2018/858, (EU) 2019/2144 and (EU) 2024/1257 of the European Parliament and of the Council as regards the simplification of technical requirements and testing procedures for motor vehicles and repealing Council Directive 70/157/EEC and Regulation No 540/2014 of the European Parliament and of the Council

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38 Proposal for a DIRECTIVE OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL amending Directive 92/6/EEC to exempt certain N2 electric vehicles from the requirement to install and use a speed limitation device

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39 Proposal for a REGULATION OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL amending Regulation (EU) No 528/2012 as regards the extension of certain data protection periods

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40 Proposal for a DIRECTIVE OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL amending Council Directive 98/58/EC and Directive 2009/128/EC of the European Parliament and of the Council as regards the simplification and strengthening of food and feed safety requirements, and repealing Council Directives 82/711/EEC and 85/572/EEC

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41 Proposal for a REGULATION OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL amending Regulations (EC) No 999/2001, (EC) No 1829/2003, (EC) No 1831/2003, (EC) No 852/2004, (EC) No 853/2004, (EC) No 396/2005, (EC) No 1099/2009, (EC) No 1107/2009, (EU) No 528/2012, (EU) 2017/625 as regards the simplification and strengthening of food and feed safety requirements

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42 Proposal for a DIRECTIVE OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL amending Directives (EU) 2016/2341 and 2016/97 as regards the strengthening of the framework for occupational retirement provision

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43 Proposal for a REGULATION OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL on the acceleration of permit-granting for defence readiness projects

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**List of legislative proposals subject to the OLP, for which the Commission announced the tabling of an assessment within 3 months after the publication of the proposal**

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No.	Title of the legislative proposal subject to the OLP
1	Proposal for a DIRECTIVE OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL amending Directives 2001/18/EC and 2010/53/EU as regards the placing on the market of genetically modified micro-organisms and the processing of organs
2	Proposal for a REGULATION OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL on establishing a framework of measures for strengthening Union's biotechnology and biomanufacturing sectors particularly in the area of health and amending Regulations (EC) No 178/2002, (EC) No 1394/2007, (EU) No 536/2014, (EU) 2019/6, (EU) 2024/795 and (EU) 2024/1938 (European Biotech Act)

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**List of initiatives with joint IAs,  
accompanying more than one legislative proposal**  
– 1 January 2025 to 31 December 2025 –

No.	Title of the initiative
1	<p>Proposal for a REGULATION OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL amending Regulation (EU) 2019/1242 as regards the calculation of emission credits for heavy-duty vehicles for the reporting periods of the years 2025 to 2029</p> <p>Proposal for a REGULATION OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL amending Regulation (EU) 2019/631 as regards CO<sub>2</sub> emission performance standards for new light duty vehicles and vehicle labelling and repealing Directive 1999/94/EC</p>
2	<p>Proposal for a DIRECTIVE OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL amending Directives (EU) 2018/2001, (EU) 2019/944, (EU) 2024/1788 as regards acceleration of permit-granting procedures</p> <p>Proposal for a REGULATION OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL on guidelines for trans-European energy infrastructure, amending Regulations (EU) 2019/942, (EU) 2019/943 and (EU) 2024/1789 and repealing Regulation (EU) 2022/869</p>
3	<p>Proposal for a REGULATION OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL on establishing the European Competitiveness Fund ('ECF'), including the specific programme for defence research and innovation activities, repealing Regulations (EU) 2021/522, (EU) 2021/694, (EU) 2021/697, (EU) 2021/783, repealing provisions of Regulations (EU) 2021/696, (EU) 2023/588, and amending Regulation (EU) [EDIP]</p> <p>Proposal for a REGULATION OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL establishing Horizon Europe, the Framework Programme for Research and Innovation, for the period 2028-2034 laying down its rules for participation and dissemination, and repealing Regulation (EU) 2021/695</p>
4	<p>Proposal for a REGULATION OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL amending Regulation (EU) 2017/2402 of the European Parliament and of the Council of 12 December 2017 laying down a general framework for securitisation and creating a specific framework for simple, transparent and standardised securitisation</p> <p>Proposal for a REGULATION OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL amending Regulation (EU) No 575/2013 on prudential requirements for credit institutions as regards requirements for securitisation exposures</p>
5	<p>Proposal for a DIRECTIVE OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL amending Directive 2014/45/EU on periodic roadworthiness tests for motor vehicles and their trailers and Directive 2014/47/EU on the technical roadside inspection of the roadworthiness of commercial vehicles circulating in the Union</p> <p>Proposal for a DIRECTIVE OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL on the registration documents for vehicles and vehicle registration data recorded in national vehicle registers and repealing Council Directive 1999/37/EC</p>

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Proposal for a REGULATION OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL establishing the 'AgoraEU' programme for the period 2028-2034, and repealing Regulations (EU) 2021/692 and (EU) 2021/818

6 Proposal for a REGULATION OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL establishing the Erasmus+ programme for the period 2028-2034, and repealing Regulations (EU) 2021/817 and (EU) 2021/888

Proposal for a REGULATION OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL establishing the Justice programme for the period 2028-2034 and repealing Regulation (EU) 2021/693

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Proposal for a DIRECTIVE OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL amending Directives 2009/65/EC, 2011/61/EU and 2014/65/EU as regards the further development of capital market integration and supervision within the Union

7 Proposal for a REGULATION OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL on settlement finality and repealing Directive 98/26/EC and amending Directive 2002/47/EC on financial collateral arrangements

Proposal for a REGULATION OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL amending Regulations (EU) No 1095/2010, No 648/2012, No 600/2014, No 909/2014, 2015/2365, 2019/1156, 2021/23, 2022/858, 2023/1114, No 1060/2009, 2016/1011, 2017/2402, 2023/2631 and 2024/3005 as regards the further development of capital market integration and supervision within the Union

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Proposal for a REGULATION OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL amending Regulation (EU) No 1308/2013 as regards the school fruit, vegetables and milk scheme ('EU school scheme'), sectoral interventions, the creation of a protein sector, requirements for hemp, the possibility for marketing standards for cheese, protein crops and meat, application of additional import duties, rules on the availability of supplies in time of emergencies and severe crisis and securities

Proposal for a REGULATION OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL establishing the European Fund for economic, social and territorial cohesion, agriculture and rural, fisheries and maritime, prosperity and security for the period 2028-2034 and amending Regulation (EU) 2023/955 and Regulation (EU, Euratom) 2024/2509

8 Proposal for a REGULATION OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL establishing the Union support for asylum, migration and integration for the period from 2028 to 2034

Proposal for a REGULATION OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL establishing the Connecting Europe Facility for the period 2028-2034, amending Regulation (EU) 2024/1679 and repealing Regulation (EU) 2021/1153

Proposal for a REGULATION OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL establishing the conditions for the implementation of the Union support to the Common Agriculture Policy for the period from 2028 to 2034

Proposal for a REGULATION OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL establishing the Union support for the Schengen area, for European integrated border management and for the common policy on visas for the period from 2028 to 2034

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Proposal for a REGULATION OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL establishing the Union support for internal security for the period from 2028 to 2034

Proposal for a REGULATION OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL establishing the European Social Fund as part of the National and Regional Partnership Plan set out in Regulation (EU) [...] [NRPPPlan] establishing conditions for the implementation of the Union support to quality employment, skills and social inclusion for the period from 2028 to 2034

Proposal for a REGULATION OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL establishing the European Fund for Regional Development including for European Territorial Cooperation (Interreg) and the Cohesion Fund as part of the Fund set out in Regulation (EU) [...] [NRP] and establishing conditions for the implementation of the Union support to regional development from 2028 to 2034

Proposal for a REGULATION OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL establishing the conditions for the implementation of the Union support to the Common Fisheries Policy, to the European Ocean Pact and of the Union's maritime and aquaculture policy as part of the National and Regional Partnership Fund set out in Regulation (EU) [...] [NRP Fund] for the period from 2028 to 2034

*and*

Proposal for a COUNCIL REGULATION amending Regulation (EU) No 1370/2013 as regards the aid scheme for the supply of fruit and vegetables, bananas and milk in educational establishments ('EU school scheme')

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